

AGENDA

Notice is hereby given that an Ordinary Meeting of Council will be held at the Civic Centre, Dee Why on

Tuesday 28 July 2020

Beginning at 6:00pm for the purpose of considering and determining matters included in this agenda.

Ray Brownlee PSM Chief Executive Officer



OUR VISION

Delivering the highest quality service valued and trusted by our community

OUR VALUES

Trust Teamwork Respect Integrity Service Leadership



Agenda for an Ordinary Meeting of Council to be held on Tuesday 28 July 2020 at the Civic Centre, Dee Why Commencing at 6:00pm

1.0	ACKNOWLEDGEMENT OF COUNTRY	
2.0	APOLOGIES AND APPLICATIONS FOR LEAVE OF ABSENCE	
3.0 3.1	CONFIRMATION OF MINUTES OF PREVIOUS MEETINGS Minutes of Ordinary Council Meeting held 23 June 2020	
4.0	DISCLOSURES OF INTEREST	
5.0	PUBLIC FORUM AND PUBLIC ADDRESS	
6.0	ITEMS RESOLVED BY EXCEPTION	
7.0	MAYORAL MINUTES	7
7.1	Mayoral Minute No 03/2020 - Recognition for our Sustainability and Community Services Programs at the NSW Local Government Excellence Awards	7
7.2	Mayoral Minute No 04/2020 - Circular Economy Partnership Trial Project at Kimbriki Resource Recovery Centre	9
8.0	CHIEF EXECUTIVE OFFICER'S DIVISION REPORTS	10
8.1	Response to Notice of Motion 04/2020 - Movies at Lionel Watts Reserve	10
8.2	Northern Beaches Council Merger Performance Report	16
8.3	Bondi to Manly Walk - Service Agreement	43
9.0	CORPORATE AND LEGAL DIVISION REPORTS	46
9.1	Monthly Investment Report - June 2020	
9.2	Confirmed Minutes of the Audit, Risk and Improvement Committee Meeting held on 10 March 2020	
9.3	Confirmed Minutes from the Strategic Reference Group Meetings held on October 2019, November 2019 and February 2020	58
10.0	COMMUNITY AND BELONGING DIVISION REPORTS	61
10.1	Support and Recognition of Northern Beaches Emergency Volunteers and Impacted Bushfire Communities	61
10.2	Confirmed Minutes of the Community Safety Committee Meetings held on 19 February and 14 May 2020	66
11.0	ENVIRONMENT AND SUSTAINABILITY DIVISION REPORTS Nil	



12.0	PLANNING AND PLACE DIVISION REPORTS	68
12.1	A Housing Strategy for NSW - Discussion Paper	68
12.2	Variations to Development Standards under Clause 4.6 of Local Environmental Plans	75
13.0	TRANSPORT AND ASSETS DIVISION REPORTS	81
13.1	Proposed Temporary Drainage Easement over Council reserves at 100 Dove Lane, 13 Fern Creek Road and 2-50 Callistemon Way, Warriewood, in favour of 6 and 6A Orchard Street, Warriewood	81
13.2	New South Wales Parks for People Program - Nandi Reserve, Frenchs Forest and County Road Reserve, Belrose	86
13.3	Outcome of Public Exhibition and Adoption of the Northern Beaches Council Bike Plan	98
13.4	Public Private Partnership - Future use of Vacant Clubhouse and Recreation space, Nolan Reserve, North Manly	105
14.0	NOTICES OF MOTION	111
14.1	Notice of Motion No 31/2020 - Building of Wind Turbines and Solar Farm	111
14.2	Notice of Motion No 32/2020 - Recognition for the Community Contribution of Harry Elliffe	112
14.3	Notice of Motion No 33/2020 - Activation of Beach Space for Dog Exercise	113
15.0	NOTICES OF RESCISSION	115
15.1	Notice of Rescission No 05/2020 - Item 15.2 Notice of Motion - Councillor Social Media Policy	115
16.0	QUESTIONS WITH NOTICE	117
16.1	Question on Notice No 10/2020 - Parks Gardens and Sportfields Maintenance	
16.2	Question on Notice No 11/2020 - Number of Permanent and Casual Staff	118
16.3	Question on Notice No 12/2020 - Projected Expenditure on Salaries and Oncosts 2020/21	119
16.4	Question on Notice No 13/2020 - Dog Attacks on the Northern Beaches and Council's Response	120
17.0	RESPONSES TO QUESTIONS WITH NOTICE	121
17.1	Response to Question Taken on Notice No 10/2020 - Company Check for Artists	121
17.2	Response to Question Taken on Notice No 11/2020 - Largest Total Expenditure on Arts and Culture in NSW	122
17.3	Response to Question Taken With Notice No 12/2020 - Elanora Heights Development and S94 Plan Contributions and Expenditure	123
17.4	Response to Question Taken on Notice No 15/2020 - Non Active Manly Surf Life Saving Club Members	133
17.5	Response to Question Taken on Notice No 16/2020 - Contributions towards Community Gardens	134



18.0	MATTERS PROPOSED TO TAKE PLACE IN CLOSED SESSION135
18.1	Update on Whistler Street Legal Matter
18.2	Land Transfer
18.3	RFT 2020/063 - Services for Street Sweeping
18.4	RFT 2020/098 - Manly CBD Public Space Protection
18.5	Response to Question On Notice No 06/2020 - Off-Leash Land Use at Station Beach
19.0	CONFIDENTIAL ITEMS RESOLVED BY EXCEPTION
20.0	REPORT OF RESOLUTIONS PASSED IN CLOSED SESSION



1.0 ACKNOWLEDGEMENT OF COUNTRY

As a sign of respect, Northern Beaches Council acknowledges the traditional custodians of these lands on which we gather and pays respect to Elders past and present.

2.0 APOLOGIES AND APPLICATIONS FOR LEAVE OF ABSENCE

In accordance with Part 6 of the Code of Meeting Practice, apologies must be received and accepted from absent Councillors and a leave of absence from the Council Meeting may be granted.

3.0 CONFIRMATION OF MINUTES

3.1 MINUTES OF ORDINARY COUNCIL MEETING HELD 23 JUNE 2020

RECOMMENDATION

That the Minutes of the Ordinary Council Meeting held 23 June 2020, copies of which were previously circulated, be confirmed as a true and correct record of the proceedings of that meeting.

4.0 DISCLOSURES OF INTEREST

In accordance with Part 17 of the Code of Meeting Practice, all Councillors must disclose and manage any conflicts of interest they may have in matters being considered at the meeting.

5.0 PUBLIC FORUM AND PUBLIC ADDRESS

In accordance with Part 5 of the Code of Meeting Practice, residents, ratepayers, applicants or other persons may request to address Council in relation to any one matter related to the general business of Council but not the subject of a report on the agenda (Public Forum) and no more than two matters listed for consideration on the agenda (Public Address).

6.0 ITEMS RESOLVED BY EXCEPTION

In accordance with Part 14 of the Code of Meeting Practice, items that are dealt with by exception are items where the recommendations contained in the staff reports in the agenda are adopted without discussion.



7.0 MAYORAL MINUTES

ITEM 7.1 MAYORAL MINUTE NO 03/2020 - RECOGNITION FOR OUR

SUSTAINABILITY AND COMMUNITY SERVICES PROGRAMS AT

THE NSW LOCAL GOVERNMENT EXCELLENCE AWARDS

TRIM FILE REF 2020/407379

ATTACHMENTS NIL

BACKGROUND

Council was recently recognised at the 2020 NSW Local Government Excellence Awards which celebrate outstanding achievements as well as promoting innovation and continuous improvement within NSW Local Government. Council won the Environmental Leadership and Sustainability Award and the Community Partnerships & Collaboration Award with our total efforts being recognised in 8 of the 11 categories demonstrating the incredible work our staff are delivering for our community.

The Environmental Leadership and Sustainability Award was presented for our Swap for Good Business Program which commenced in 2019. Our amazing waste team signed up 120 businesses and worked with over 2,000 food and beverage businesses, providing resources, and guidance enabling them to swap out single-use plastic. They worked with businesses providing online engagement, events and producing a resource kit to assist in the success of the program. It is a great example of how we can make a big difference together with the community. Our Environment and Climate Change team were also finalists in this same award for our Environment and Climate Change Strategy.

The Community Partnerships & Collaboration Award was presented for our leading role in establishing a coordinated response to suicide on the Northern Beaches working alongside NSW Police, health authorities, local service groups and the community. Last year, you may recall we signed a National Communications Charter and we continue to implement programs and support to ensure mental health, social and emotional wellbeing as suicide prevention remains a high priority within our community. Through our working groups, our online hub of information, services and events we are striving to make a difference in identifying the risk areas and having the right coordinated support and referral processes in place.

Each winner will also have their submission included in the National Local Government Excellence Awards currently scheduled for later in 2020.

Other categories in which we were recognised as finalists included:

- Special Project Initiative Northern Beaches Local Strategic Planning Statement Towards 2040.
- Service Delivery Initiative Digi-Stronger Northern Beaches Library Service Digital Literacy Initiatives.
- Asset Management and Infrastructure Initiatives Dee Why Town Centre Urban Renewal.
- Community Development and Services Big Ideas Forum.
- Creative Communities Connected Through Creativity 2029.
- Excellence in People & Culture Inspire, Connect, Belong and Share.
- Innovative Leadership & Management One Recruitment Project.
- Risk Management Northern Beaches Council Incident and Emergency Management.



ITEM NO. 7.1 - 28 JULY 2020

I want to congratulate the incredible efforts being made by staff across the organisation to engage with our residents and to deliver our outstanding services and facilities. The above is well deserved recognition and also highlights the hard working and passionate staff we have in Council who continuously strive for excellence in their roles to serve our Northern Beaches community.

MOTION

That Council:

- 1. Formally acknowledge the outstanding achievement in being awarded the Environmental Leadership and Sustainability Award and the Community Partnerships & Collaboration Award.
- 2. Congratulate all staff involved in both these projects and those projects named as Finalists in the 2020 NSW Local Government Excellence Awards.

Michael Regan

MAYOR



ITEM 7.2 MAYORAL MINUTE NO 04/2020 - CIRCULAR ECONOMY

PARTNERSHIP TRIAL PROJECT AT KIMBRIKI RESOURCE

RECOVERY CENTRE

TRIM FILE REF 2020/428264

ATTACHMENTS NIL

BACKGROUND

It is clear the State and Federal Government is keen to provide funding to promote opportunities to reduce waste, our emissions and to develop new waste infrastructure including creating a circular economy.

The University of NSW's SMaRT Centre is pioneering waste micro-factory processes aimed at assisting industry and government in our efforts to reduce waste. I have been fortunate to tour the site and believe there are prototypes that could be trialled now at the Kimbriki Resource Recovery Centre. The SMaRT Microfactories created by the Centre use waste from various streams including e-waste, fabrics, plastics and turning them into feedstock for 3D printers (i.e printing filament) which can then create spare parts. The Microfactories can even create new hard plastic products such as tabletops, tiles and splashbacks.

The Resource Recovery Centre at Kimbriki is a perfect location to host a Microfactory and has a long history of innovative processing of waste from local councils. The Centre is the processing facility for comingled recyclables from across the region, has good vehicle access and could potentially operate within existing buildings on the site without significant redevelopment of the site. Collecting waste in order to produce a replacement part in a 3D printer for a product that may otherwise be destined for the scrap heap is a perfect demonstration of the importance of the circular economy to our war on waste. The opportunities for educating and even producing material for our local schoolchildren are obvious.

With the launch last year of the NSW Circular Economy Innovation Network, it is clear that industry and government are partnering with our universities to drive better waste management outcomes. This project could be an important local step towards demonstrating leadership in this space.

MOTION

That Council:

- 1. Write to the CEO of Kimbriki Environmental Enterprises and UNSW SMaRT centre seeking their support in developing a pilot circular economy project at Kimbriki Resource Recovery Centre.
- 2. Make enquiries to local MPs seeking their support for such a pilot and requesting advice on any State and Federal grant programs that would be appropriate to fund it.
- 3. Provide a briefing to Councillors prior to bringing a report back to Council on the outcome of the above representations.

Michael Regan MAYOR



8.0 CHIEF EXECUTIVE OFFICER'S DIVISION REPORTS

ITEM 8.1 RESPONSE TO NOTICE OF MOTION 04/2020 - MOVIES AT

LIONEL WATTS RESERVE

REPORTING MANAGER EXECUTIVE MANAGER COMMUNITY ENGAGEMENT AND

COMMUNICATIONS

TRIM FILE REF 2020/375787

ATTACHMENTS NIL

SUMMARY

PURPOSE

To seek Council's consideration and endorsement for the recommendation to proceed with a program of summer time movies to be held outdoors including Lionel Watts Reserve, which will be freely open to the community. Additionally, the report is seeking Council's endorsement for a collaboration between Council and a commercial outdoor cinema operator to run a separate ticketed event.

EXECUTIVE SUMMARY

Council has received requests from outdoor commercial cinema operators for many years. There have been issues and risks associated with them including, location availability, cost and perceived conflicts with local cinema operators. Over the past few months Council has received approaches from four commercial operators.

Council trialed the open air cinema concept in a number of locations including Village Park, Mona Vale and Brookvale Oval last year. These events rated very highly with survey respondents at the events with 100% of the 184 respondents who were at the Mona Vale event, saying they would consider attending other Northern Beaches Council open air cinema events in the future.

Building on the popularity of these events, it is recommended that Council consider running both a series of free open air cinema events at various locations across the LGA including Lionel Watts and that staff collaborate with a commercial outdoor cinema operator to run a separate ticketed event that offers a different cinema experience on the Northern Beaches.

RECOMMENDATION OF CHIEF EXECUTIVE OFFICER

That Council:

- 1. Utilise existing budget to deliver two outdoor cinema events in summer, which will be freely open to the community.
- Deliver the free outdoor cinema events at the following locations in 2020/21 summer period, subject to location availability and NSW Government's Public Health (COVID-19 Restrictions on Gathering and Movement) Orders:
 - A. One night free event at Dunbar Park, Avalon.
 - B. One night free event at Lionel Watts Reserve, Frenchs Forest.



REPORT

BACKGROUND

At its Meeting 25 February 2020, Council resolved that staff 'investigate and report back within three months on the instigation in December / January 2020/21 of a program of summer time movies to be held outdoors, which will be freely open to the community. It is anticipated this would be ideally situated in community areas/sports fields; initially, and in particular, at Lionel Watts recreation area, Frenchs Forest.

This report was deferred at the Council meeting of 23 June to enable a councillor briefing on the subject, which occurred on 7 July 2020.

Prior to this, Council's Events team trialled open air cinemas at a few locations as this type of activation was a key outcome of the Council endorsed Events Strategy 2018-2023. The pilot programs included the following events:

Pilot #1 'Spring into Mona Vale' was a shop local campaign and an open air cinema was included as part of the events program. The Greatest Showman was screened free with almost 4,000 registered families and close to 2,000 people attending on the night.

The event survey feedback showed 94% of the 184 respondents were very satisfied with the overall event. When asked the question would you consider attending other Northern Beaches Council Open Air Cinema events in the future, 100% said yes.

Pilot #2 Brookvale Oval Open air cinema offered a large, fenced area with an existing LED screen, therefore saving money on infrastructure costs such as hiring / building a screen and erecting fencing. The event was held in January 2020 and Aladdin (2019) was screened free. This time 8,000 people registered to attend and more than 4,000 people came on the night.

The survey results showed 85% of respondents were satisfied or very satisfied with the overall event experience. However sound issues may have affected the overall experience.

Finding suitable locations in the LGA

Consideration was given to a range of open spaces, sporting fields and reserves across the LGA. Due to the high demand from various sporting groups and other users across the year and factors such as size, capacity, access, parking and facilities, this narrowed the options.

The initial investigation into suitable open spaces included examples such as Rat Park, Manly Oval, Village Park, JJ Memorial, Melwood Oval, Aquatic Park and Manly Promenade.

Challenges at Lionel Watts

This location is often requested by third-party operators for open air cinema events.

The park is a major asset to the Northern Beaches community and presents several challenges to operating events, primarily due to the lack of availability. It is in high demand for use year round by over eight local sporting associations, including:

- Wakehurst Redbacks Cricket Club
- Manly Warringah Softball Association
- Wakehurst Football Club (Summer soccer as well as winter)
- Belrose Eagles Junior Rugby League Football Club (Summer Touch Comp)
- Wakehurst Little Athletics

ITEM NO. 8.1 - 28 JULY 2020



- Belrose Eagles Junior Rugby League Football Club
- Forest Lions Junior AFL
- Wakehurst Netball Club.

Currently, there is only one week available in the summer period which is in early January. Sporting groups would need to be displaced if Council were to hold this event for more than one night. A one night event will be easier to accommodate in the bookings system without impacting on local sporting groups and users.

In addition, the reserve needs to be protected for these sporting groups, meaning large trucks cannot be driven onto the reserve. This will affect bump-in and bump-out of large event equipment.

The Plan of Management for this area does not allow noise after 10pm, restricting event build and dismantle times. It also restricts times that amplified noise can be made, such as a movie.

The space is a shared space with a large number of activities, such as dogs and their walkers in the dog park, children in playground, and children and adults in the skate-park.

The Events Team has been in discussion with two commercial operators who were interested in submitting a proposal to hold a ticketed open air cinema on the Northern Beaches and were interested in applying through the Council's grants program.

Options for consideration

There are a number of options Council can consider moving forward with:

Option one: Two free Northern Beaches Council presented open air cinemas at the following locations:

- 1. Dunbar Park, Avalon (September 2020).
- 2. Lionel Watts Reserve (first week in January 2021).

These events will be free, open to audiences of 2,000 - 5,000. Attendees will be encouraged to bring their own picnic.

As these events have already been trialled at Mona Vale and Brookvale Oval, the suggestion is that by programing these events annually, different locations across the LGA could be utilised each year creating greater access for the community to attend free Council events. This is consistent with the goals in the Events Strategy.

Also, by creating more smaller events there is also the opportunity to implement a level of COVID safety measures that may be required for mass gatherings into the future.

Estimated cost to Council to operate two free open air cinemas to run for one night is approximately \$66,000 in total (estimated \$33,000 per site). This includes all operational costs including marketing, staffing, infrastructure, licensing etc.

Benefits:

- Family focus, picnic style
- Accessible to broad community as it is a free family event
- It promotes local participation and social cohesion.



And/ or

Option two: One commercially operated (ticketed event) open air cinema.

This will be a bespoke ticketed event for a maximum of 800 attendees (depending on COVID safety requirements at mass gatherings). Operators can provide optional extras, such as VIP comfort seating, food and beverage service.

The recommended locations are Lakeside Park, Narrabeen or James Meehan Reserve, Dee Why.

There are two partnership/ funding models to consider:

 Charge operator full fee costs for venue hire of Lakeside Park - approximately \$18,000 in revenue to Council.

OR

2. Enter into a partnership with a commercial operator to co-fund the event, benefiting Council with marketing and promotional recognition. This may involve waiving venue fee hire and providing joint marketing and promotion support. The cost to Council would be approximately \$18,000 in fee waivers, plus costs for waste management, marketing and promotion, valued at \$10,000. The total value of costs to Council is \$28,000.

Currently, there is no budget for the co-funded model in 2020/21 operational budget.

Benefits:

- Enhance the profile of key destinations
- Promote sense of belonging and wellbeing
- Promote collaboration and partnership.

CONSULTATION

Discussions have taken place with Parks and Recreation to ascertain the availability of green space and sporting fields in the LGA along with the plan of management for Lionel Watts Reserve, Frenchs Forest.

Consideration was given to a range of open spaces, sporting fields and reserves across the LGA. Due to booking of various sporting fixtures across the year and factors such as size, capacity, access, parking and facilities, this narrowed the options.

The initial scope of works included examples such as Rat Park, Manly Oval, Village Park, JJ Memorial, Melwood Oval, Aquatic Park and Manly Promenade.

Meetings with two external commercial operators of open air cinemas have been undertaken to assess their ability to deliver an event within the LGA.

TIMING

The planning for an open air cinema would require approximately three months.

The delivery of pop-up outdoor cinemas would require a minimum of 6-8 weeks.

It is important to note that the delivery of any of these events is dependent upon the NSW Government's Orders pertaining to COVID-19 social distancing measures.



LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

 Community and Belonging - Goal 10: Our community is stimulated through a diverse range of cultural, creative activities and events.

This further relates to the Northern Beaches Events Strategy 2018 – 2023 Community Priorities of:

- 1. Focus on innovative, exciting and vibrant events that add value to our Northern Beaches lifestyle.
- 2. Spread events across the Northern Beaches to connect, welcome and be inclusive.
- 3. Boost the local economy through events.

FINANCIAL CONSIDERATIONS

Council has allocated budget in 2020/21 to fund two Council run, free open air cinema events. There is no budget allocation for a third free event or funding for a co-funded partnership model to co-deliver a commercial event.

The table below shows the aniticipated cost to operate a free outdoor cinema based on number of nights the event runs, and the type of screen used:

Nights	LED Screen	Inflatable Screen
One	\$33,000	\$22,000
Three	\$57,000	\$51,000
Seven	\$109,000	\$105,000

A partnership with a commercial operator to run a ticketed open air cinema in a co-funded model where Council would waive hire fees estimated to be \$18,000 in forgone income) and approximately \$10,000 in cash cost – total cost to Council valued at \$28,000. Currently there is not any budget allocation of the required \$10,000.

The option to charge full fee costs to an outdoor cinema operator is forecast to generate \$18,000 in revenue to Council.

SOCIAL CONSIDERATIONS

The event/s will have an impact on local residents via increased local traffic and noise. Council will notify residents of the event and encourage them to attend and enjoy with their neighbourhood friends.

The social benefits will deliver an increased sense of connection between people and local places.

ENVIRONMENTAL CONSIDERATIONS

Consideration of noise restrictions on residential areas will need to be factored into planning the events. This may also be dictated through the relevant Plan of Management for each location chosen. To mitigate noise impacts either an LED screen would need to be used or a silent cinema with head phones utilised.

The events will also comply with Council's Policy on Waste Minimisation for Functions and Events.



GOVERNANCE AND RISK CONSIDERATIONS

A full risk assessment for the events would be completed including WHS and waste management guidelines.

Movie licensing would be undertaken. This is by registering the event with the local movie distributor and paying the fee for the type of event it is. Free community events have a lower licensing fee than a commercial ticketed event.

The events will be subject to the NSW Government's Public Health (COVID-19 Restrictions on Gathering and Movement) Orders, should any such restrictions be in place at the time the events are scheduled to take place.



ITEM 8.2 NORTHERN BEACHES COUNCIL MERGER PERFORMANCE

REPORT

REPORTING MANAGER CHIEF EXECUTIVE OFFICER

TRIM FILE REF 2020/404056

ATTACHMENTS 1 ⇒Awards and Recognition (Included In Attachments Booklet)

2 <u>□</u>Independent Auditor's Report - Report on General Purpose Financial Statements (Included In Attachments Booklet)

3 **⇒**Improvements Register (Included In Attachments Booklet)

SUMMARY

PURPOSE

This report provides a summary of the Northern Beaches Council performance in addressing the New South Wales government's aims for Council mergers since Council's formation in May 2016.

EXECUTIVE SUMMARY

The proposed end of term for the current Northern Beaches Council was September 2020. The Minister for Local Government announced the extension of the current term of Council to 4 September 2021, due to the COVID 19 pandemic.

The amalgamation of Councils across NSW was a key policy of the Liberal/National government. Northern Beaches Council was established in May 2016 as an outcome of this policy. Given that we are at the end of term for the original proposed Northern Beaches Council, it is important to reflect on the performance of the Northern Beaches Council in the context of the state government's merger platform.

The objective of the NSW Coalition Government of the day was to:

"Create strategic and 'Fit for the Future' councils – Councils that are financially sustainable; efficient; with the capacity to effectively manage infrastructure and deliver services; the scale, resources and 'strategic capacity' to govern effectively and partner with the State; and has the capacity to reduce red tape and bureaucracy for business and of a scale and structure that is broadly in line with the Panel's recommendations". (Source: Review of criteria for fit for the future IPART - Policy objective of local government reform - September 2014).

The following paper contains information that addresses the criteria of the government's policy objective of local government reform. The information in this report is largely extracted from reports previously provided to the Councillors and to the Audit Risk & Improvement Committee. It is provided to equip Councillors to represent the performance of the Council to the community that we are all here to serve, and to report to the government on the success of their policy of Council mergers.

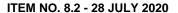
In just four years (some 1,460 days) the Northern Beaches Council has successfully amalgamated and established a strong financial base. In pursuit of its Corporate Strategy it is establishing itself as a leader for its community and a leader in the local government sector. Most recently it has demonstrated a high level of agility and responsiveness in supporting our community in the face of flood, storm events, bushfire and a global pandemic.

Northern Beaches Council is today an efficient, connected and leading organisation with significant strategic capacity in working with the state government. Since the merger in May 2016, Northern Beaches Council has delivered and achieved the following:

ITEM NO. 8.2 - 28 JULY 2020



- Over \$1.3 billion in services to our community through our operational budget.
- Over \$370 million in new and renewal works through the Capital Works program.
- Completed asset planning and management of all asset classes for the next 10 year, with \$4.97 billion in community assets under Council's care and management control as at 30 June 2019.
- Is on track to more than double the State Government's \$76.3 million estimated savings from amalgamation, with a projected \$161.6 million (net present value) over ten years. Hill Rogers Auditors were engaged to independently review Council's modelling and provide an assurance report on the savings and concluded that Council's approach and modelling were reasonable and based on sound measurement principles in establishing our estimated NPV savings over 10 years. In 2019/20 the annual recurrent merger saving being reinvested back into the community, is estimated at \$29.5 million
- A reduction of some \$63 million in loans (to 2019/20) representing a significant financial achievement. At amalgamation the Northern Beaches Council inherited some \$90 million in outstanding loans and a path of debt reduction was initiated.
- An average increase in rates and annual charges of 1.67% per annum. The Reserve Bank of Australia (RBA), inflation for the four year period from March 2016 to March 2020 was 7.8%.
 The IPART rate-peg increases for the four years since amalgamation have totalled 8.3%. In comparison, the increase in rates and annual charges levied by Northern Beaches Council over this same time period has been 6.68%, or on average 1.67% per annum.
- A manager to employee (span of control measure) ratio better than the industry median. Span
 of control measures the total number of staff per manager (defined as supervisors and above).
 The results show that Northern Beaches Council span of control is 3.8 'other' staff per
 manager. This is better than the NSW and Industry median of 3.3, where they had fewer
 'other' staff per manager.
- Generally adopted the highest level of service of the three former Councils across the LGA to
 ensure that there was no reduction in services or service level for the community.
- Introduced new services such as Place Coordinators (activation of town centres), Public Place
 Officers (increased maintenance of public areas), Councillor support services, and Community
 Liaison Officers.
- Completed 70,000 customer requests in the last year and attended 243 community meetings from December 2018 to date.
- Implemented a Business Excellence Strategy to ignite the discussion on continuous improvement within Council, receiving recognition as a leader in the industry for its program of organisational improvement as expressed on a number of occasions by the Chair of the Audit Risk and Improvement Committee (ARIC).
- A well planned and implemented response to the shocks and stresses that have challenged our community through the bushfires, storm events and COVID pandemic. This is primarily due to a number of factors:
 - The size and scale of Northern Beaches Council resulting from the Coalition government's policy of merging Council's to create capacity to deal with these events
 - A high performing organisation that has its governance, systems and workforce in place to deal with these events, while maintaining our service levels to the community
 - A skilled, innovative and engaged workforce
 - Leadership of the Council.





 A highly engaged workforce. Council undertook an Employee Engagement Survey in 2019 which achieved an outstanding response rate of 85% demonstrating an engaged workforce, delivering to our community.

In the 20/21 financial year the Northern Beaches Council will expend over \$370 million in over 60 diverse services involving hundreds of activities delivered in a 24/7 environment to our community through the operational budget. Additionally, the capital works program will deliver \$104.6 million worth of new and renewal works.

At the time of amalgamation Council had no way of predicting that in 2020 it would have established a revenue base capable of absorbing a costly pandemic and delivering \$374 million in capital works projects over a four year period.

In the second half of 2020, the organisation is undertaking a program of strategic service reviews. This report provides a baseline to consider the outcomes of those reviews and inform the current and the future Council to make strategic decisions to support the resilience and capacity of our Council and community. These decisions by the Council will have an impact on the financial position of the organisation.

As a result of amalgamation, and the scale and capacity it has brought Northern Beaches Council, our understanding of the current condition of our infrastructure assets has improved, as has our modelling of required infrastructure investment in the future. Additionally, the community's expectations are increasing, in relation to the standard and quality of infrastructure currently being delivered, and to be delivered in the future. This represents an emerging challenge for our organisation.

The Mayor and Councillors have played an important function in leading the Council and ensuring that the concerns of the community are addressed and that the community is connected to the newly merged Council. The telling of the success of the Northern Beaches Council merger story should be promoted and celebrated.

The Northern Beaches Council today is an exemplar of the benefits identified by the Review Panel for an amalgamated Council. The New South Wales government should be acknowledged and commended for their leadership in progressing the Local Government Reform policy. The beneficiaries of this leadership and the outcomes are the Northern Beaches community with increased services and significant infrastructure upgrades and maintenance, with the capacity to support during the shocks and stresses now and into the future.

RECOMMENDATION OF CHIEF EXECUTIVE OFFICER

That Council:

- 1. Acknowledge the report.
- 2. Write to the Premier of New South Wales Gladys Berejiklian and the Minister for Local Government Shelly Hancock, acknowledging the success of the government's local government reform policy and outlining the benefits to the Northern Beaches Community.
- 3. Write to the former Premier Mike Baird and the Minister for Regional Transport and Roads Paul Toole (previous Minister for Local Government), thanking them for their leadership in delivering the local government reform policy and outlining the benefits to the Northern Beaches community.
- 4. Write to local members outlining the benefits of the local government reform policy to the Northern Beaches community.



REPORT

BACKGROUND

In 2013, an Independent Local Government Review Panel made a number of recommendations to reform the local government system in NSW finding that there was an unsustainably high number of councils in NSW, and that many were financially unsustainable.

The objective of the NSW Coalition Government of the day was to:

"Create strategic and 'Fit for the Future' Councils – Councils that are financially sustainable; efficient; with the capacity to effectively manage infrastructure and deliver services; the scale, resources and 'strategic capacity' to govern effectively and partner with the State; and has the capacity to reduce red tape and bureaucracy for business and of a scale and structure that is broadly in line with the Panel's recommendations". (Source: Review of criteria for fit for the future IPART - Policy objective of local government reform - September 2014).

The amalgamation of Councils across New South Wales was a key policy of the coalition government. Northern Beaches Council was established in May 2016 as an outcome of this policy. Given that we are at the end of term for the original proposed Northern Beaches Council, it is important to reflect on the performance of the Northern Beaches Council in the context of the New South Wales government's merger platform.

The following paper contains information that addresses the government's policy objective for local government reform. The information in this report is largely extracted from reports previously provided to the Councillors and to the Audit Risk & Improvement Committee. It is provided to equip Councillors to represent the performance of the Council to the community that we are all here to serve, and to report to the government on the success of their policy of Council mergers.

It also provides a baseline for considering the recommendations to be included in the strategic service review report to be presented to Council in December 2020.

AMALGAMATION OUTCOMES

Strategic Capacity

Today Council is recognised as a strong government partner with a strategic outlook, confidently representing and progressing matters of local and regional significance.

The following key examples are demonstrations of an effective Council:

- Secured over \$36.1 million in Stronger Communities Fund grant funding
- Commencement of B-Line bus network and six commuter parking stations providing around 900 car spaces
- Working with NSW Government to deliver the Frenchs Forest Hospital Precinct and Ingleside Land Release
- Allocated \$1.2 million for development of youth spaces and youth activities at PCYC, Dee Why
- \$10.3 million Connecting All Through Play program features a regional network of inclusive accessible playgrounds
- Construction of \$21 million coast walk and art trail from Manly to Palm Beach
- Harmonised fees and charges across Northern Beaches
- Implementation of the new State Government's Local Planning Panel
- Development and adoption of the Affordable House Policy
- First Northern Beaches Disability Inclusion Action Plan (DIAP) adopted June 2017
- Management of Alcohol Free Zones and Alcohol Prohibited Areas more unified approach

ITEM NO. 8.2 - 28 JULY 2020



across the LGA

- Development and adoption of a Compliance and Enforcement Policy to apply a single approach to enforcement across the Northern Beaches
- Consolidation of Traffic Committees to provide a holistic approach to traffic concerns
- Move Northern Beaches Transport Strategy adopted in November 2018
- New waste collection service harmonising waste and recycling collection services and delivering improved safety, environmental and financial benefits through standardised, integrated domestic waste collection services contract commenced 1 July 2019.

Service Provision

Residents and businesses communicate an efficient, convenient and satisfying experience when using council services, information and infrastructure.

- 90% customer satisfaction rating
- Single Northern Beaches Parking Sticker
- Introduction of web streaming and agenda display for council meetings
- Consolidated Pre-Lodgement Service harmonising and improving service through consolidated booking system, fees, practices, expert input/attendance and consistent written advice whilst maintaining the option of meetings in three locations
- Single form for DAs, Modification and Review Applications one checklist and combined lodgement requirements
- Implementation of one assessment report tool (ASSESS) creating consistent reporting, planning conditions, and document templates as well as electronic stamping of consent plans
- Meals on Wheels expanded service included community lunches
- Hop, Skip and Jump (HSJ) Bus Service expanded routes to Manly Vale in January 2018
- Additional arts programs expanding the Makers Markets across the LGA
- Scores on Doors rolled out across the LGA which provides the community with access to food safety information
- Out of Hours Work Permits process to assess and grant approval for construction work outside of standard and approved hours
- Harmonisation of fees and charges single schedule of fees and charges adopted
- Established one contact number for families to call and register for any of the six long day care centres, two pre-schools, five vacation care and 56 family day care centres
- Centralisation of Compliant Child Care Management Systems (CCMS) using a single CCMS system for managing child care fees and waiting list
- Spatial Information combined Council Planning Certifications into one system, single point, consistent approach and customer experience
- New integrated website delivered streamlining 125+ service lines into an intuitive and user friendly model for the community to use online
- Integration of Community Engagement System and Website (Your Say)
- Launch of a new quarterly newsletter Beaches Biz News the newsletter is distributed to over 2,500 local businesses
- Customer Service Centres aligned operating hours with ability to do all Council business at any of our four customer centres

ITEM NO. 8.2 - 28 JULY 2020



- Single Call Centre providing continuity in responses and information to customers
- New Customer Online Portal established a new customer online portal (OneCRM) which has seen an increase of customers contacting us online
- Expanded Call Centre Hours for residents of former Warringah and Manly. These residents have an additional 5.5 hours per week direct phone contact with Council staff
- Expansion of Library Borrowing Program customers can borrow and return items from any of the six branch libraries as well as the Avalon Community Library
- Single library card providing access to the whole service and collection
- New Library Management System all services and collections accessible from one system online or in branch, saving \$200k over five years
- Consolidation of library programs providing more events at no extra cost
- Creation of a public place team the team proactively fix minor issues and 'make safe' any larger issues until staff can attend and complete repairs
- Development of a Northern Beaches walking plan
- Park and Recreation Bookings: event bookings are now in one system and fees harmonised.

Community Relationships

Investment in the community has been demonstrated in the following ways:

- Awarded \$1 million in grants to the community
- Community Liaison Coordinator role initiated to assist advocacy for local community groups
- Engaged 2,000 diverse community members to develop the first Community Strategic Plan for Northern Beaches Council
- Established six strategic reference groups
- Community satisfaction survey of residents on the Northern Beaches shows they feel that they
 have a 'good' to 'excellent' quality of life and feel proud and connected to the area
- Developed a unique brand reflecting the Northern Beaches lifestyle
- Adopted a Community Engagement policy and matrix
- Club Grants supported the formation of one Club Grants committee
- Establishment of a Suicide Prevention Working Group with Police and key service providers, to identify strategies and actions to reduce suicide
- Development and adoption of a Compliance and Enforcement Policy to apply a single approach to enforcement across the Northern Beaches
- Development of an Asbestos Management Policy and Guidelines for the Northern Beaches community, staff and workers within the local government area
- Integration of Community Engagement System and Website (Your Say)
- New Community Engagement Framework and Policy developed, engaged and adopted (Feb 2017)
- First Events Strategy 2018-2023 developed and adopted
- New Place Making Framework developed and implemented
- Launch of a new quarterly newsletter Beaches Biz News: the newsletter is distributed to over 2,500 local businesses.



Sound Organisational Health

Our culture directly contributes to the Council's success and to the delivery of positive customer centred behaviours, Council has:

- Established a corporate vision and values with more than 500 staff participating in its creation
- Finalised a Workforce Management Plan to develop our people
- Implemented a 10 year Long Term Financial Plan
- Initiated a Leadership Development program for Executive Leadership Team
- Consolidated staff accommodation to build teams and create efficiencies
- Delivered performance conversation training for all people leaders
- Achieved White Ribbon accreditation to strengthen a culture of respect and gender equality at all levels of the organisation
- Developed of one set of consistent, current and compliant HR policies across Council including HR Delegations (most recently revised in 2020)
- Developed and implemented a three year people plan to drive a culture of high performance and engagement, enabling leaders to deliver and building a capable fit for purpose workforce
- Deployed new WHS IT Systems.

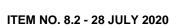
Performance

The Council delivers on the needs of the community. Demonstrated examples include:

- Injected the NSW Government's New Council Implementation Fund into core integration projects allowing for continuity of performance and improved service
- Transition from Administrator to 15 elected Councillors
- Repaid significant outstanding debt (\$63 million)
- Developed external facing Organisational Performance Metrics which are reported six monthly to Council
- Facilitation of productivity savings in line with Council's Long Term Financial Plan
- Enterprise Risk and Opportunity Management Framework comprehensive framework implemented with a strategic approach incorporating the three lines of defence risk model to mitigate organisational risk
- Redesign of the Internal Audit (IA) function and implementation of an IA Plan: new IA cosourced function developed to replace three former IA models, IA and ARIC Charters revised and adopted
- Asset Management Strategy a single Asset Management Strategy aligned to the CSP and IP&R framework
- Substantially delivered on the NSW government's savings over 10 years (see Merger savings below for further detail).

FINANCIALLY SUSTAINABLE

Council has, and continues to produce, sound financial results. It demonstrates strong financial stewardship with sound year-end operating results and ratios, sound asset management, significant debt reduction, stable inflationary management and the continued projection of long term sound financial results, even after absorbing the current financial impacts of the COVID- 19 pandemic.





The general premise of adopting the highest level of service of the three former Councils across the local government area to ensure that there was no reduction in services or service level for the community, has the potential to have a long term impact on the financial position of Council, should additional actions not be undertaken.

Council's financial operations and results are reviewed by the Audit Risk & Improvement Committee. They are also subject to intense annual scrutiny by the Auditor General of NSW during the audit of Council's annual financial statements. The 2019 Auditor General of NSW Auditor's Report is found at Attachment 2. Furthermore, the Northern Beaches Council has never had a qualified set of financial statements, further demonstration that all financial matters of Council are undertaken diligently, accurately and completed to the highest standard.

Extracts from Council's last audited financial statements and other financial information are outlined below.



Operating Results

Council's audited Statement of Performance Measures (year end 2019) demonstrates our sound financial position exceeding all required NSW Office of Local Government benchmarks.

	Amounts 2019	2019	2018	Benchmark
\$ '000	\$'000	Indicators	Indicators	
Operating Performance Total continuing operating revenue' excluding capital grants and				
contributions less operating expenses ²	9,835	2.89%	7.97%	>0
Total continuing operating revenue ¹ excluding capital grants and contributions	340,810			
2. Own Source Operating Revenue				
Total continuing operating revenue ¹ excluding all grants and contributions	325,154	90.64%	82.58%	>60%
Total continuing operating revenue ¹ inclusive of capital grants and contributions	358,744			
3. Unrestricted Current Ratio				
Current assets less all external restrictions	142,914	2.65x	3.09x	>1.5x
Current liabilities less specific purpose liabilities	53,948			
4. Debt Service Cover Ratio				
Operating Results ¹ before capital excluding interest and				
depreciation/impairment/amortisation	52,741	6.40x	4.62x	>2x
Principal repayments (from the statement of cash flows) plus	***			
corrowing interest costs (from the income statement)	8,241			
5. Rates and Annual Charges Outstanding Percentage				
Rates and Annual Charges Outstanding	8,071	3.67%	3.85%	<5%
Rates and Annual Charges Collectable	220,136			
6. Cash Expense Cover Ratio				
Current period's cash and cash equivalents + term deposits	194,969	7.53 months	8.59 months	>3 months

Long Term Financial Planning

Long term financial planning ensures Council can maintain a sound fiscal base even in the event of financial shocks such as those associated with the COVID-19 pandemic.

There are many factors to consider and manage to ensure our ongoing financial position is sound including statutory obligations, future service and infrastructure delivery, loans, commercial activities, workforce obligations, grant income and allocations and productivity returns etc.

Council is forecasting long term operating surpluses (noting short term operating deficits in 2020/21 and 2021/22 due to the impacts of COVID-19 and associated Council community financial support initiatives).

The Performance Measurement Indicators Table (2019 to 2024) below forecasts financial results based on the following categories:

- Budget performance
- Operational liquidity
- Liability and debt management
- Asset management.

As demonstrated within the Table, besides the short term issues associated with the impacts of Covid-19 and Council's community financial support initiatives, Council continues to produce sound financial ratios across the board.



Performance Measurement Indicators 2019 – 2024

	OLG Benchmark	Result 2019 \$ '000	Original Budget 2020 \$ '000	Forecast 2020 \$ '000	Budget 2021 \$ '000	Projected 2022 \$ '000	Projected 2023 \$ '000	Projected 2024 \$ '000
Budget Performance								
Operating Performance Ratio measures the extent to which a council has	>0%	2.89%	1.03%	-2.24%	-1.31%	2.97%	3.66%	3.80%
succeeded in containing operating expenditure within operating revenue		Ø	Ø	8	⊗	Ø	⊘	Ø
Own Source Operating Revenue Ratio	>= 60%	90.64%	86.82%	88.42%	86.18%	92.81%	93.47%	93.51%
measures fiscal flexibility. It is the degree of reliance on external funding sources		Ø	Ø	Ø	Ø	Ø	Ø	Ø
Operational Liquidity					_			
Unrestricted Current Ratio	>= 1.5x	2.65x	1.61x	1.89x	1.79x	1.76x	1.82x	2.04x
represents a council's ability to meet short- term obligations as they fall due.		•	Ø	•	•	Ø	Ø	•
Rates, Annual Charges, Interest & Extra Charges Outstanding Percentage expressed as a percentage of total rates and	< 5%	3.7%	3.7%	4.6%	3.6%	3.6%	3.6%	3.6%
charges available for collection in the financial year		Ø	Ø	Ø	Ø	Ø	Ø	Ø
Cash Expense Cover Ratio	>= 3mths	7.53mths	4.69mths	5.11mths	3.86mths	3.42mths	3.40mths	3.82mths
liquidity ratio indicates the number of months a council can continue paying for its immediate expenses without additional cash inflow		Ø	②	•	Ø	Ø	Ø	Ø
Liability and Debt Management								
Debt Service Cover Ratio	2.00x	6.40x	4.24x	4.24x	5.02x	7.32x	8.14x	10.83x
measures the availability of operating cash to service loan repayments.		Ø	Ø	Ø	Ø	Ø	Ø	Ø
Asset Management								
Building and Infrastructure Renewals Ratio assesses the rate at which these assets are	>= 100%	139.09%	142.60%	142.60%	108.71%	109.94%	117.05%	114.92%
being renewed against the rate at which they are depreciating		Ø	Ø	•	•	Ø	Ø	Ø
Infrastructure Backlog Ratio ratio shows what proportion the infrastructure	<= 2%	1.32%	1.27%	1.27%	1.24%	1.23%	1.22%	1.21%
backlog is against the total net carrying amount of a council's infrastructure		Ø	Ø	Ø	•	Ø	Ø	Ø
Asset Maintenance Ratio ratio compares actual versus required annual asset maintenance. A ratio of above 100%	>= 100%	115.45%	115.45%	115.45%	116.37%	119.08%	121.47%	123.39%
indicates that the council is investing enough funds that year to halt the infrastructure backlog from growing.		Ø	⊘	•	Ø	Ø	Ø	Ø
Cost to bring assets to agreed service level ratio shows what proportion the infrastructure	<= 2%	1.10%	1.07%	1.07%	1.04%	1.03%	1.02%	1.01%
backlog is against the total gross replacement cost of a council's infrastructure		•	Ø	Ø	•	Ø	•	•



Merger Savings

Council is on track to more than double the State Government's \$76.3 Million estimated savings from amalgamation, with a projected \$161.6 million (net present value) over ten years. The non-discounted amounted would equate to \$258.6 million in estimated savings over 10 years.

In 2019/20 the annual recurrent benefit is estimated at \$29.5 million. These recurrent benefits have been derived from savings in the following areas.



As Council's primary focus is the continued delivery of service and infrastructure to the Community the above identified savings have been re-invested back into the community. \$9 million of direct service and infrastructure benefits have been initiated as follows:



In addition to the direct service and infrastructure benefits that have been delivered from the 2019/20 \$29.5 million estimated recurrent savings, the following re-investments have been made:

- \$2.94 million reduction in domestic waste charge delivering one of the lowest domestic waste charges in NSW a saving of \$255 p.a. for former Manly residents and \$193 p.a. for former Pittwater residents since amalgamation.
- \$2.77 million offsetting higher waste disposal costs and reinvesting in advance waste technology to reduce waste going to landfill.
- \$1.84 million in the harmonisation of pre-amalgamated salary systems to ensure equitable rates of pay aligned to the market for employees
- \$1.49 million investment in enhancing Council's service delivery through an appropriate organisational structure that recognises the size and scale of the workforce, and service complexity and infrastructure delivery requirements of our organisation of over 1,800 employees delivering over 200 functions to a resident base of some 270,000 people.
- \$9.99 million service uplift for the community enabled by reallocation of staff resources in the areas of:
 - Regional transport planning



- Economic development and tourism
- Local traffic planning
- Place making
- Village and town centre management
- Customer call centre operations and expanded hours
- Asset and open space planning.
- \$1.46 million reinvestment in services associated with restorations, road services, localised bus service, social support, event management and CCTV and public WI-FI.

In early 2019, Hill Rogers Auditors were engaged to independently review Council's modelling and provide an assurance report on the savings. They concluded that Council's approach and modelling were reasonable and based on sound measurement principles in establishing our estimated NPV savings over 10 years.



Productivity Returns

Council continues to seek ongoing productivity savings (referred to by some Councillors as efficiency dividends). The 2019/20 budget process initiated in excess of \$2.75 million in productivity savings through the removal of vacant positions.

Further to this, within its 2020/21 budget Council will achieve another \$2.75 million in productivity initiatives. These savings are reinvested in priority services and infrastructure determined through Council's ongoing budget reviews and Councillor and community requests.

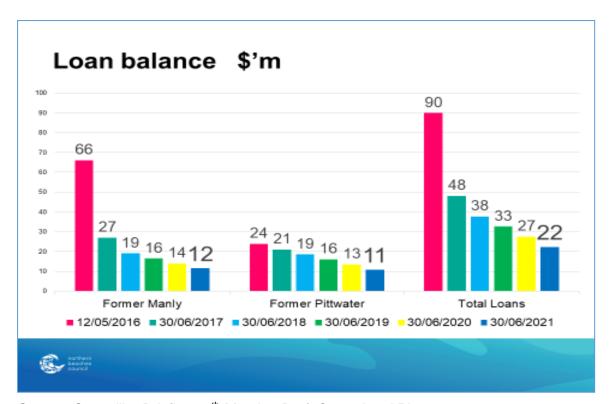
In 2020/21, these savings are achieved from the following areas of Council:

- Street lighting initiatives via the replacement of streetlights with energy efficient LED globe
- Reduced agency costs
- Reduced bank fees
- Reduced insurance costs
- Reduced fuel costs
- Savings in employee costs due to system efficiencies
- Fee initiatives with regard to children's services.



Debt Management

At amalgamation the Northern Beaches Council inherited some \$90 million in outstanding loans and a path of debt reduction was initiated. A reduction of some \$63 million in loans (to 2019/20) represents a significant financial achievement.



Source: Councillor Briefing 10th March – Draft Operational Plan

Stable Inflationary Management

Council is focused on balancing short-term expenses with longer term fiscal management. This is a continual challenge.

Annual rates are one of the largest direct Council costs to our community. The annual rates notice includes a domestic waste charge for residents and a stormwater charge for former Pittwater and Manly local government areas. Since amalgamation there have been substantial reductions in the domestic waste charge for residents of the former Manly and Pittwater Councils while the stormwater management charge has not increased. The result of the reductions in the waste charge means residents of the former Manly and Pittwater Councils that pay the minimum rate now pay less to Council than they did before the merger.

According to The Reserve Bank of Australia (RBA), inflation for the four year period from March 2016 to March 2020 was 7.8%. The IPART rate-peg increases for the four years since amalgamation have totaled 8.3%. In comparison, the increase in rates and annual charges levied by Northern Beaches Council over this same time period has been 6.68%, or on average 1.67% per annum. This increase in rates and annual charges levied also covers development that has occurred since amalgamation, for example the Meriton development in Dee Why Town Centre. The increase in real terms is actually less than 6.68%.



ORGANISATIONAL EFFICIENCY

A strategic decision of the newly merged Northern Beaches Council to ensure that there was no reduction in services for the community, was that generally the highest level of service of the three former Councils would be adopted. In addition to this 'best' of service level philosophy, new services were adopted, such as Place Coordinators (activation of town centres), Public Place Officers (increased maintenance of public areas), Councillor support services, and Community Liaison officers, among others highlighted above.

Council's service review that is currently being undertaken, will provide the Council with the opportunity to determine the services and level of services that are to be provided to the community.

The Northern Beaches Council is a part of the Australasian Local Government Performance Excellence Benchmarking Program with over 115 participating Councils; facilitated by PricewaterhouseCoopers. The process of industry benchmarking highlight whether Council's functions are consistent or more efficient when compared to other Local Government Authorities.

In the 2018/19 program, the latest set of results, 56 NSW councils (44%), 15 NZ councils, 23 SA councils, and 21 WA councils participated. Council is also benchmarking against a subset of councils that are prepared to share their individual results. Presently Northern Beaches participates in a Sydney Metropolitan group with Burwood, Campbelltown, Georges River, Hornsby, Lane Cove and Willoughby Councils.

Council's Audit Risk and Improvement Committee (ARIC) considered the results in March 2020, and commended Council on the benchmark results.

Over 100 metrics across six categories are benchmarked in the Report. The data below is limited to measures that respond to Council's staffing levels and management structure, in outlining organisational efficiency:

- FTE per 1,000 residents
- Remuneration as % of Operating Expenses
- Span of Control (No. of other staff per manager)
- Corporate services staff per 100 employees (customer service, finance, human resources and information and technology)

The key below will assist in understanding the data that follows:

- NBC Northern Beaches Council performance
- Metro Median score of Sydney metropolitan councils Burwood, Campbelltown, Georges River, Hornsby, Lane Cove, Northern Beaches and Willoughby Councils
- NSW Median score of NSW 56 participating councils
- Industry Median score of 115 participating councils
- N/A data unavailable in the report.

Full Time Equivalent (FTE) per 1,000 Residents

FTE is dependent on the services a council provides to the community and method of delivery (contract v in house). Council's staffing levels at 4.4 FTE per 1,000 residents is significantly lower than the NSW Median of 9.0. Additionally, we are consistent with surveyed NSW Metropolitan Councils.

Median Score	NBC 2019	Metro	NSW	Industr y
FTE per 1,000 residents	4.4	4.4	9.0	N/A



Remuneration as % of Operating Expenses

Northern Beaches Council employee costs as a % of operational expenses is consistent with metropolitan councils and only slightly higher than the NSW median score.

Median Score				NBC 2019	Metro	NSW	Industr y
Remuneration Operating Exp	as enses	%	of	40%	40%	37%	N/A

Corporate Service Staff per 100 Employees

The corporate service function provides support and expertise to the entire organisation. It is responsible for establishing safe and sustainable practices so that core activities can be delivered consistently and efficiently across the Council. Corporate services include customer service, finance, human resources and information technology. Council's corporate service staffing levels at 13.0 FTE per 100 staff is slightly lower than the NSW score of 13.5. Additionally, we are consistent with surveyed NSW Metropolitan Councils.

Breakdown		NBC 2019	Metro	NSW	Industr y
Corporate per	Service Staff 100 Employees	13.0	13.0	13.5	14.7

Span of Control

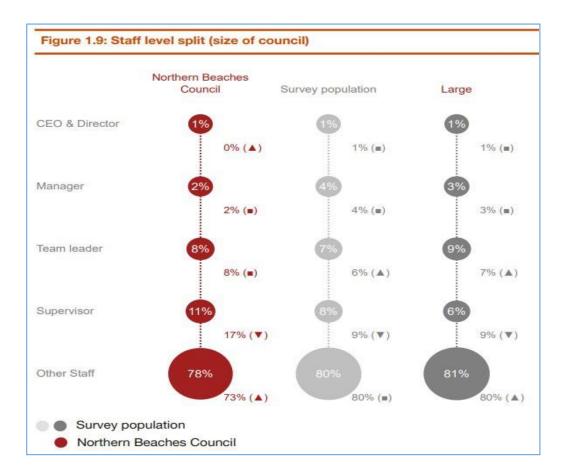
Span of control measures the total number of staff per manager (defined as supervisors and above). The results show that Northern Beaches Council span of control is 3.8 'other' staff per manager. This is better than the NSW and Industry median where they had less 'other' staff per manager. Of the 24 large councils in the program (population 100,000+), Northern Beaches Council was the median score. Additionally, we are slightly better than surveyed NSW Metropolitan Councils.

Median Score	NBC 2019	Metro	NSW	Industr y
Span of Control (No. of other staff per manager)	3.8	3.3	3.3	3.5

Figure 1.9 is an extract from the Report and shows management to staff ratio at different levels compared to the survey population, as well as the 24 large councils. Our staffing levels at the Chief Executive Officer and Director, Manager (executive manager) and Team Leader (manager) levels are consistent with or lower than that of other large councils in the survey. However, we have more supervisors (team leaders and below) and slightly fewer other staff. It should be noted that team leaders in the main undertake on ground work.

Additionally, our higher numbers of supervisors reflect the size of the LGA and the need to operate from multiple sites to serve our community. It also reflects the maturity of the organisation (established in 2016) and the need to provide greater expertise and experience in field at the supervisory level to undertake on ground work in addition to support and develop staff.





Generally the delivery of the 'best' of service level philosophy and the additional new services, to ensure our community was not adversely affected by the creation of Northern Beaches Council has been achieved with;

- Rates and annual charges levied by Northern Beaches Council lower than the inflation rate and the IPART local government rate-peg increase
- An annual recurrent merger saving estimated at \$29.5 million (2019/20)
- Paying down the loan balance from \$90 million to \$22 million by 30 June 2021.
- Span of management control better than the metro and NSW benchmarked Councils
- Remuneration as a % of operating expenses consistent with benchmarked metro Councils
- Full Time Equivalent Staff per 1000 Residents consistent with benchmarked metro Councils.

Council continues to strive for continuous improvement to increase our efficiency to deliver more effective services and improve our community assets. While, there is always the opportunity for efficiency improvements, it is clear that Council is a high performing and efficient organisation.



MANAGING INFRASTRUCTURE

Council's Infrastructure Asset Performance Indicators (year end 2019) demonstrate our commitment to the continued sound management of the community's assets, again exceeding all required NSW Office of Local Government benchmarks in 2019.

Northern Beaches Council				
Special Schedules				
for the year ended 30 June 2019				
Report on infrastructure assets				
Infrastructure asset performance indicators - consolid	ated			
	2019	Current Year indicators	2018	Benchmark
	\$'000			
Building and infrastructure renewals ratio				
Asset renewals (renewals only for Infrastructure Assets)	41,685	139.09%	99.79%	>100%
Depreciation, amortisation and impairment	29,969			
2. Infrastructure backlog ratio				
Estimated cost to bring assets to a satisfactory standard	31,074	1.32%	0.51%	<2%
Net carrying amount of infrastructure assets	2,359,454			
3. Asset maintenance ratio				
Actual asset maintenance	38,890	115.45%	116.98%	>100%
Required asset maintenance	33,685			
4. Cost to bring assets to agreed service level				
Estimated cost to bring to an agreed level of service set by Council	31,074	1.10%	0.44%	
	2,829,769			

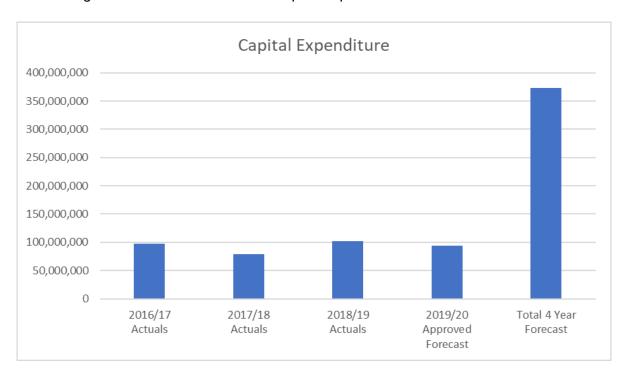


COMMUNITY CAPITAL INVESTMENT

Council has \$4.97 billion in current assets under management. Council continues to invest in its community through the delivery of significant annual capital works programs.

Since amalgamation Council has invested over \$372 million in capital expenditure.

Post Amalgamation - 4 Year Estimated Capital Expenditure to June 2020



In addition, Council continues to project and deliver large scale capital works programs on behalf of its community to ensure infrastructure needs are met.

In excess of \$104 million is again budgeted to be expended in Council's 2020/21 capital works program, including:

- \$10.5 million to resurface 18.6km roads, renew 8km footpaths and build 4.7km of new ones
- \$11.2 million to upgrade Mona Vale and Long Reef Surf Lifesaving Clubs
- \$6.4 million for stormwater works to reduce flooding and pollution
- \$5.2 million for Coast Walk paths and cycle ways from Newport to Palm Beach
- \$4.9 million for Narrabeen pedestrian and cycle bridge
- \$3 million to construct Dee Why Town Centre parks in St David's Avenue and Triangle Park
- \$2.9 million for Warriewood Valley open space, sports, traffic, transport and community centre works
- \$2.9 million for coastal protection at Collaroy-Narrabeen
- \$2.0 million to improve Bells and Carols wharves at Scotland Island.

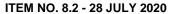


SERVICE DELIVERY

Our purpose is "delivering the highest quality service, valued and trusted by our community".

In the provision of our high quality service delivery to 271,519 residents, the icons below demonstrate the demands on our organisation.









122

Sportsfields



254

Playgrounds



15

Rockpools



2

Aquatic Centres



3

Theatres/Galleries



21

Surf Club Buildings



41

Community Centres



6

Libraries



15

Council Child Care Sites



271,519

Population Now



101,630

Dwellings



COMMUNITY CONNECTEDNESS

The customer is at the centre of all our activities and being connected to our community is vital for the success and acceptance of the community of Northern Beaches Council. Concerns regarding the perceived loss of a local voice and connectedness was one of the main reasons that people opposed the government's policy of Council mergers.

The Mayor and Councillors have played an important function in ensuring that the concerns of the community are addressed and that they are connected to the newly merged Council. It is acknowledged that it is challenging for Councillors as they balance the local political environment and their collective proactive stewardship of the setting up of the newly formed Northern Beaches Council for the future generations.

The focus on the building of effective relationships with local Chambers of Commerce and the establishment of Council Place Co-ordinators that work with our local business to activate the Town Centres has realised tangible outcomes for local business.

The establishment of a Community Liaison Coordinator role has provided a conduit for our community groups, associations and external stakeholders to have a local voice and be connected to the Council. Since December 2018 there has been 243 community meetings.

The Community Liaison Coordinator liaises between the Chief Executive Officer, external stakeholders and community members. This position ensures consistent and high performance service delivery across Council in direct response to community feedback. This approach receives positive community feedback.

A significant community connection for our residents are our beaches. Council has worked on building strong working relationships with all our Surf Life Saving Clubs, Northern Beaches Surf Life Saving and Surf Life Saving NSW.

The Public Places Team, another recently introduced service, drives a pro-active focus on the monitoring, investigation, reporting, condition assessment and recommendation of immediate action required for Council assets in public places. It is also another point of contact on the ground with Council. This team coordinate and collaborate with internal stakeholders to ensure public places are maintained in optimal condition for the community. This function also receives positive community feedback.

Over the last 12 months Council has received close to 70,000 customer requests and has responded to these requests; 92% within the designated 10 day response time (benchmark 90% response within 10 working days).

Anecdotally, the feedback from the community of Council's COVID response and support for the community and other stakeholders is positive. Council continued to deliver its services within the confines of the Health Orders and communicated early and often with community members and local businesses.

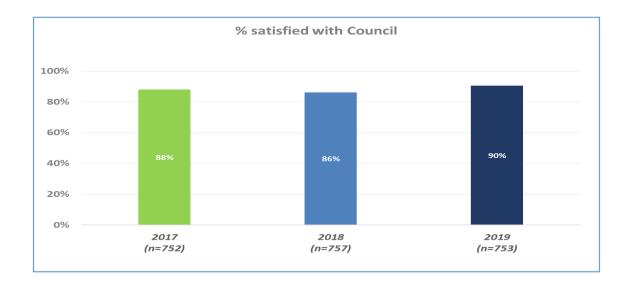
Community Satisfaction Survey Results

Many of our individual services conduct customer feedback surveys to support continuous improvement. Our overall effectiveness in the area of customer service is supported by Council's most recent community satisfaction survey.

In April 2019, Northern Beaches Council commissioned Jetty Research to conduct a statistically valid telephone survey of 750+ adult residents living within the local government area (to assess satisfaction with, and priorities towards different Council-managed facilities and services, and council customer service.

The 'top three box' score for overall satisfaction has shown slow but steady growth over the past three years, with 90 percent of the community surveyed currently satisfied with Council.





In addition to the above Customer Satisfaction Survey results, the Northern Beaches Council has also been recognised for its outstanding provision of customer service with the following awards:

- National Local Government Customer Service Network
 Innovation in Customer Service Award Online Customer Relationship Management (CRM) customer portal for customer enquiries and requests winner
- National Local Government Customer Service Network Customer Service Strategy Award -Winner
 - Customer Experience Excellence Award Highly Commended
- Customer Service Team of the Year Award Finalist.

A full list of Council's recognition and awards for its achievements in its delivery of service and infrastructure to its community and customers can be found at Attachment 1.



GOVERNANCE, RISK AND IMPROVEMENT

Governance and Risk

Council has significant controls in place to ensure Council's operations are transparent and efficient. Council's controls are industry leading with internal and external checks and balances in place.

The Audit Risk and Improvement Committee (ARIC) which reports directly to the Council, comprises seven members, four independent external members (one of whom is the Committee Chair) and three councillors. All members bring to the table expert knowledge of Council's operations, strategic direction and community knowledge.

Council also has an:

- Enterprise risk management framework consistent with the international risk standard AS ISO31000:2018
- Internal audit function mandated by an internal audit charter, internal audit personnel whose reporting lines reflect the International Professional Practices Framework (IPPF) mandatory requirements, an internal audit program conducted in line with the IPPF, routine monitoring and reporting to the ARIC and Council, and an internal audit quality assurance and improvement program.
- Legislative Compliance Register (Reliansys) at the ARIC meeting of June 2020, the Director of Financial Audit Services, Audit Office of NSW, advised that few councils have Legislative Compliance software. This (Council's) system exceeds the requirements of the Audit Office of NSW in terms of meeting legislative compliance.

Council's financial operations and results are reviewed by ARIC. They are also subject to intense annual scrutiny by the Auditor General of NSW during the audit of Council's annual financial statements. The 2019 Auditor General of NSW statement is found at Attachment 2. Furthermore, the Northern Beaches Council has never had a qualified set of financial statements further demonstration that all financial matters of Council are undertaken diligently, accurately and completed to the highest standard.

Improvement

Council is a leader in the industry for its program of organisational improvement as expressed on a number of occasions by the Chair of the Audit Risk and Improvement Committee (ARIC).

In September 2019, a Business Excellence Strategy was put in place to ignite the discussion on continuous improvement within Council.

The intent of the Strategy:

"Our Business Excellence Strategy 2023 (the Strategy) aims to shape an environment and culture within our organisation that embraces and supports business excellence, continuous improvement and innovation. The four-year Strategy outlines why Business Excellence is important, what we are aiming to accomplish and how we plan to work together to achieve this for Northern Beaches Council.

Through this Strategy, Council will encourage innovative ideas, provide the nurturing environment for continuous improvement and support the sharing of successful solutions that will positively impact our organisation and community alike.

Together let's focus on improvement in everything we do.

(Internal Source: Business Excellence Strategy 2023 – September 2019)

Organisational improvement is underpinned by the Australian Business Excellence Framework (ABEF) which is an internationally recognised framework for innovation, improvement and sustainable

ITEM NO. 8.2 - 28 JULY 2020



performance. The Framework has a strong reputation of delivering success, it speaks to the values of our organisation and categorises the organisation into seven perspectives, whilst nine principles guide ongoing improvement and performance. It is a tool that provides clear direction and measurement of success and enables benchmarking of results that can be compared across the Local Government sector and other industries.

In the absence of the NSW State Government mandating a process for improvement under the terms of the ARIC structure, the Northern Beaches Council has taken the initiative in its improvement journey.

To date, over 150 improvement initiatives, small and large have been initiated. Further information can be found at Attachment 3.

ORGANISATIONAL WORKFORCE AND STRUCTURE

The achievement of all of the above performance outcomes would not be possible without a committed, innovative and engaged workforce. Council is one of the largest employers on the Northern Beaches. It has in excess of 80% of its workforce living and working in our Local Government Area. The 2019 engagement survey facilitated by an external party communicated a 76% engagement score representing a significant level of job satisfaction and commitment for an organisation that was only three years of age. Our employees demonstrate discretionary effort to achieve our performance outcomes because they are well organised, led and managed. At the date of this report Council's workforce consisted of 1,863 people including casual employees. These people deliver over 60 different services from multiple sites and field locations. It is a complex and busy organisation.

Employee Engagement Survey (2019)

The survey achieved an outstanding response rate of 85% excluding casuals.

A snapshot of staff responses to the questions that make up this organisational engagement score include:

- 76% said work gives them a feeling of accomplishment
- 88% like the kind of work that they do
- 74% are proud to tell people they work for Council
- 74% feel they have an opportunity to make a difference here
- 75% would recommend Council as a good place to work
- 78% would like to still be working at Council in the next two years
- 67% of respondents can see a future for themselves at Council.

REPONSIVENESS TO COMMUNITY NEEDS

Council staff have responded to an increasing number of emergency incidents from flooding in late 2019 to wind and storm events, bushfire and COVID-19 in 2020. Council's Incident Management Team (IMT) is able to quickly assemble and respond to community needs.

Recent examples of community care and responsiveness include.



November 2019 Localised Thunderstorm & Blackout

- Swift action from on the ground teams to help stretched emergency services
- Continuity of service i.e. Belrose Childcare Centre (which lost power)
- Council facilities open longer hours (i.e. Libraries) to allow the community to charge phones, use the internet or have a tea of coffee
- Warringah Aquatic Centre open for those in need of a hot shower.
- Residents were able to take up to 300kg of green waste to Kimbriki each day with proof of address and extra green waste kerbside collections by request.

February 2020 Storm & Flooding

- Evacuation of over 900 properties extensive road closures due to flooding within the Narrabeen Lagoon catchment.
- Management of significant tree falls resulting in widespread power outages and road closures
- Responsiveness to landslides including evacuation of properties in Bayview and North Narrabeen.
- Monitoring substantial coastal erosion (no inundation reported)
- Establishment of two Evacuation Centres opened, one on standby
- Activation of an Emergency Operations Centre
- Emergency support to manage the land slip issues
- Engaging and supporting agencies to manage evacuation centres.

Bushfire Support 2019/20

- Key role in coordination of all communication and operations
- Erection of fences for large animal relocations
- Coordination of road closures, liaising with emergency services
- Preparation of evacuation centres.

COVID-19 Support

Council acted to address the adverse impacts of COVID-19 on our community, ensuring continuation of critical services and the health and safety of customers, employees and the Northern Beaches community. Council was responsive to the ever changing situation as Council, State and Federal Governments announced protective actions.

Council focused on maintaining social connection, safety, essential services and supporting vulnerable community members.

Community Care Package

- Essential social services continued such as Meals on Wheels, childcare and vacation care
- Adolescent and family counselling continued online and by phone
- A 'check on your neighbour' campaign supported connections

ITEM NO. 8.2 - 28 JULY 2020



- Community, cultural and charity groups were supported with actions planning and staying connected
- Supported distribution of 100 boxes of fresh fruit and vegetables every weekday to vulnerable residents
- Expanded the Home Library Service
- Established a Library2U service
- Loan periods were increased, reduced 'hold' fees on items, an increased cap on accumulated fines before borrowing ceases
- Council helped to fill the gaps for charity and not-for-profit groups focused on services for the vulnerable, as well as youth and family, seniors, disabled, new migrants, and those experiencing employment or financial issues.

Free Childcare for Families Package

In partnership with the State and Federal Government, our childcare centres and preschools provided free services for up to six months from 6 April 2020.

Rates, fees and charges package

Under s356 of the Local Government Act, \$4.3 million in financial assistance offered to all ratepayers through a subsidy of the equivalent of 50% of the 2020/21 increase in rates and domestic waste charges. Ratepayers were also provided with an additional month to pay their first rates instalment. Other fees remain at 2019/20 pricing for the first three months of the financial year. Deferred increases in fees until 1 October 2020 provides additional savings of \$0.7 million.

Business Support Plan

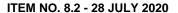
\$0.8 million support provided to business via temporary waiving of the fees:

- Outdoor Dining fees, up to 31 December 2020
- Footpath Merchandising fees, up to 30 September 2020
- Fire Safety annual fees, up to 30 September 2020
- Environmental Health Inspection (annual fees and first inspection fees), up to 31 August 2020
- Enforcement actions focused on imminent risks to public or environmental safety, allowing more flexible operations to local businesses:
- Local Business Support webpage and Beaches Biz News
- Helping businesses build digital and social media capacity
- Rates and Charges Hardship Policy for eligible small business ratepayers.

Council Tenant Support Package

Targeted support of up to \$1.1 million for Council tenants experiencing financial hardship as a result of the Government mandated closures including:

- Annual rentals or fees waived, discounted or deferred for up to six months (backdated to commence at 1 April)
- Extension of leases/licenses by six months, where agreements due to expire within 18 months.





Council's scale and capacity and sound financial management practice has allowed it to absorb the financial shock associated with COVID-19.

To respond the way the Council has to the shocks and stresses that have challenged our community through the bushfires, storm events and COVID pandemic, is impressive and due to a number of factors:

- The size and scale of Northern Beaches Council, due to the Coalition government's policy of merging Council's to create capacity to deal with these events,
- A high performing organisation that has its governance, systems and workforce in place to deal with these events, while maintaining our service levels to the community,
- A skilled, innovative and engaged workforce
- Leadership of the Council.

CONSULTATON

No consultation was undertaken in preparing this report.

TIMING

The timing references information and achievements from the time of amalgamation in May 2016 to July 2020.

LINK TO STRATEGY

This report demonstrates the capacity of the organisation to deliver the Community Strategic Plan Outcomes.

FINANCIAL CONSIDERATIONS

A financially sustainable organisation that delivers quality services to our community, manages infrastructure and has the capacity to cater for shocks and stresses in the future. Council is on track to more than double the State Government's \$76.3 Million estimated savings from amalgamation, with a projected \$161.6 million (net present value) over ten years.

SOCIAL CONSIDERATIONS

An organisation that has the capacity to efficiently deliver social services and community support as outlined in this report. As a newly formed entity, Northern Beaches Council has built connectedness with the community.

ENVIRONMENTAL CONSIDERATIONS

An organisation with a highly skilled workforce and financially sustainable to address the environmental challenges and opportunities moving forward.

GOVERNANCE AND RISK CONSIDERATIONS

Ongoing commitment and efficient delivery of governance and risk services has been outlined in this report.



ITEM 8.3 BONDI TO MANLY WALK - SERVICE AGREEMENT

REPORTING MANAGER EXECUTIVE MANAGER COMMUNITY ENGAGEMENT AND

COMMUNICATIONS

TRIM FILE REF 2020/349401

ATTACHMENTS 1

□ Draft Service Agreement - Bondi to Manly Walk Supporters

and Northern Beaches Council (Included In Attachments

Booklet)

2 ⇒Bondi to Manly Memorandum of Understanding (Included

In Attachments Booklet)

SUMMARY

PURPOSE

To seek Council endorsement of the Draft Service Agreement (Attachment 1) between Council and the Bondi to Manly Walk Supporters regarding the Bondi to Manly Walk.

EXECUTIVE SUMMARY

The Bondi to Manly Walk (the Walk) links all the existing coastal and harbour side walking tracks walks between Australia's two most famous beaches Bondi Beach and Manly Beach.

For its entire length, the Walk is on public land, with the vast majority of its 80kms on existing well-made and well maintained bush walking tracks.

The Northern Beaches hosts the section of the Walk stretching from The Spit to North Head and back to Manly Beach.

It will become one of the great visitor drawcards to the Beaches and link with the new Northern Beaches Coast Walk.

The purpose of the Draft Service Agreement (Attachment 1) with the Bondi to Manly Walk Supporters is to document an arrangement between members of the Bondi to Manly Walk Steering Committee and Bondi to Manly Walk Supporters. Bondi to Manly Walk Supporters agrees to provide administrative services, including digital marketing support as outlined in the agreement to the Bondi to Manly Walk Steering Committee.

RECOMMENDATION OF CHIEF EXECUTIVE OFFICER

That Council supports the Bondi to Manly Walk and signs the Service Agreement with the Bondi to Manly Walk Supporters.



REPORT

BACKGROUND

At the meeting of 25 September 2018, Council resolved:

That:

- A. Council supports the Bondi to Manly Walk and enters into the Memorandum of Understanding attached to this report.
- B. Council staff install way finding signage along the track from the Spit Bridge to Manly.
- C. Council staff look at opportunities to link the Bondi to Manly Walk with the Northern Beaches Coast Walk.
- D. Council staff provide councillors with updates, as appropriate, on the progress of the establishment of the Bondi to Manly Walk.

Council signed the Memorandum of Understanding (MOU) (Attachment 2) and sits on the Bondi to Manly Steering Committee (the Committee).

The Committee comprises the nine major landholders along the Bondi to Manly Walk:

- Six Councils (Waverley, Woollahra, City of Sydney, North Sydney, Mosman and Northern Beaches).
- Two State agencies (Property Management NSW and NSW National Parks and Wildlife Services).
- One Federal Agency (Harbour Federation Trust).
- The Greater Sydney Commission, Destination NSW and Bondi to Manly Walk Supporters.

As a member of the Steering Committee, Council has been invited to sign a Service Agreement (the Agreement) with the Bondi to Manly Walk Supporters.

The Agreement recognises Council as a major partner in the ongoing promotion of this Walk. Under the Agreement, the Bondi to Manly Walk Supporters agrees to provide secretarial administrative services, such as:

- Chairing the Steering Committee.
- Delivering progress reports on physical and digital track use.
- Devising and implementing strategies to drive awareness, use and promotion of the Walk to achieve economic and social benefits for the people of Sydney and more broadly Australia.
- Maintaining and developing all associated digital assets, such as the Bondi to Manly website and App.
- Maintaining relevant digital licences associated with the Many to Bondi Walk brand.
- Increasing community awareness of the historical, cultural, heritage, health and environmental attributes of the Walk through the Bondi to Manly Walk app, website, events and continued public advocacy.

The Bondi to Manly Walk website (https://www.bonditomanly.com/) and app provide information about the track, outlining popular trails and highlights. There is an interactive map, and a feature to

ITEM NO. 8.3 - 28 JULY 2020



help walkers wanting to walk the whole track plan their trip based on distance and number of days (e.g. 5 days of 13-22km per day, or 8 days of 10km per day).

This new walking experience will be promoted and marketed by Destination NSW to both international and national audiences. It will have significant social and recreational benefits for visitors and Northern Beaches locals.

Tourism Australia has identified that the greatest motivators for visiting Australia include worldclass nature and wildlife experiences, food and wine and aquatic and coastal experiences; all of which can be found in and around Manly. With the growth in self-drive travel expected to continue with demand for experiences out of the cities and a growing trend in 'wellness holidays' that incorporate hiking, yoga and surf-camps, Manly is well positioned to capitalise on the 'wellness' tourism trend and this will in turn have significant economic benefits for the local business community.

CONSULTATION

Consultation has taken place with Council's Parks and Recreation Executive Manager, Communications and Economic Development teams.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Places for People Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.

FINANCIAL CONSIDERATIONS

Funding for the Service Agreement is allocated in the Place and Economic Development operational budget 2020/21 and is budgeted for three years.

An annual invoice will be delivered to Steering Committee members for \$5000 (+GST) per annum for three years, 2020, 2021, and 2022.

SOCIAL CONSIDERATIONS

The social and recreational benefits are well supported by research promoted by organisations such as the National Heart Foundation of Australia that show walking helps to reduce stress, be more alert, have a healthier body and build strong relationships.

With the potential to link this walking trail with the new Northern Beaches Coast Walk from Manly to Palm Beach, there is further opportunity to capitalise on extending the social, recreational and economic benefits across the Northern Beaches.

ENVIRONMENTAL CONSIDERATIONS

The walking trail from the Spit Bridge to Manly Beach is an established track that is already widely promoted and managed by Council.

GOVERNANCE AND RISK CONSIDERATIONS

There are no known governance or risk considerations identified.



9.0 CORPORATE AND LEGAL DIVISION REPORTS

ITEM 9.1 MONTHLY INVESTMENT REPORT - JUNE 2020

REPORTING MANAGER CHIEF FINANCIAL OFFICER

TRIM FILE REF 2020/404283

ATTACHMENTS NIL

SUMMARY

PURPOSE

To provide a report setting out details of all money that Council has invested under section 625 of the Local Government Act 1993.

EXECUTIVE SUMMARY

In accordance with clause 212 of the Local Government (General) Regulation 2005, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

The Investment Report shows that Council has total cash and investments of \$156,257,927 comprising:

Trading Accounts \$2,391,823

Investments \$153,866,104

Performance for year ended 30 June 2020 was strong having exceeded the benchmark: 1.95%pa vs. 1.42%pa.

Certification – Responsible Accounting Officer

I hereby certify that the investments listed in the attached reports have been made in accordance with Section 625 of the Local Government Act 1993, clause 212 of the Local Government (General) Regulation 2005 and existing Investment Policies.

RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council receives and notes the Investment Report as at 30 June 2020, including the certification by the Responsible Accounting Officer.



REPORT

BACKGROUND

In accordance with clause 212 of the Local Government (General) Regulation 2005, a report setting out the details of money invested must be presented to Council on a monthly basis.

The report must also include certification as to whether or not the investments have been made in accordance with the Act, the Regulations and Council's Investment Policy.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

 Good Governance Goal 19 - Our Council is transparent and trusted to make decisions that reflect the values of the community.

FINANCIAL CONSIDERATIONS

Actual investment income for the year ended 30 June 2020 was \$3,857,478 compared to budgeted income of \$5,206,493, a negative variance of \$1,349,015.

SOCIAL CONSIDERATIONS

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of social responsibility when making investment decisions.

ENVIRONMENTAL CONSIDERATIONS

Council's investments are managed in accordance with Council's Investment Policy. Council's Investment Policy requires consideration of environmental responsibility when making investment decisions.

GOVERNANCE AND RISK CONSIDERATIONS

Council's Investment Policy and Strategy were reviewed in August 2019 by Council's Investment Advisors, Laminar Capital Pty Ltd, who confirmed that the current policy "remains consistent with the Ministerial Investment Order and guidelines issued by the Chief Executive (Local Government), Department of Premier and Cabinet" and that they "do not recommend any changes to the list of approved investments or credit limit frameworks".

The Investment Policy was reviewed by the Audit, Risk and Improvement Committee at their meeting in December 2019, and no change to the Policy was required following that review.



INVESTMENT BALANCES

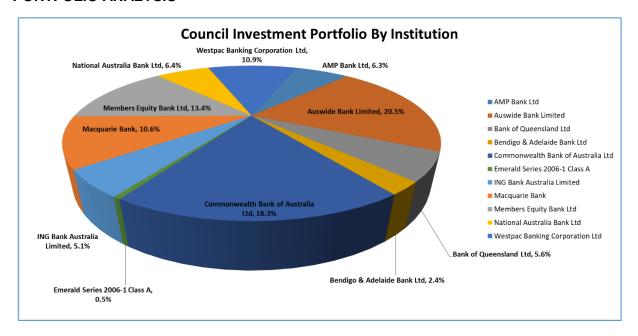
	STMENT BALANCE	:5		
P	As at 30-Jun-2020			
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTERES RATE
Trading Accounts		•		
Commonwealth Bank of Australia Ltd	A1+	760,299		0.30%
National Australia Bank Ltd	A1+	10,185		0.00%
		770,484		
At Call Accounts				
Commonwealth Bank of Australia Ltd	A1+	4,976,974	At Call	0.60%
		4,976,974		
Mortgage Backed Securities				
Emerald Series 2006-1 Class A	AAA	778,816	22-Aug-22	0.54%
		778,816		
Term Deposits				
Westpac Banking Corporation Ltd	A1+	2,000,000	02-Jul-20	1.70%
Westpac Banking Corporation Ltd	A1+	3,000,000	02-Jul-20	2.50%
Members Equity Bank Ltd	A2	1,000,000	07-Jul-20	1.60%
Auswide Bank Limited	A2	2,000,000	07-Jul-20	1.65%
Macquarie Bank	A1	2,000,000	07-Jul-20	1.75%
Westpac Banking Corporation Ltd	A1+	3,000,000	10-Jul-20	2.55%
AMP Bank Ltd	A2	2,000,000	14-Jul-20	1.20%
AMP Bank Ltd	A2	2,000,000	14-Jul-20	1.20%
Bank of Queensland Ltd	A2	2,000,000	16-Jul-20	1.65%
Westpac Banking Corporation Ltd	A1+	3,000,000	24-Jul-20	2.25%
Westpac Banking Corporation Ltd	A1+	2,000,000	04-Aug-20	1.70%
Auswide Bank Limited	A2	2,000,000	04-Aug-20	1.65%
Macquarie Bank	A1	2,000,000	06-Aug-20	1.70%
Auswide Bank Limited	A2	2,000,000	11-Aug-20	1.72%
Macquarie Bank	A1	2,000,000	13-Aug-20	1.70%
AMP Bank Ltd	A2	2,000,000	18-Aug-20	1.65%
Members Equity Bank Ltd	A2	4,000,000	20-Aug-20	1.25%
Bank of Queensland Ltd	A2	1,000,000	20-Aug-20	1.60%
Members Equity Bank Ltd	A2	2,000,000	27-Aug-20	1.15%
ING Bank Australia Limited	A1	2,000,000	27-Aug-20	1.65%
Auswide Bank Limited	A2	2,500,000	27-Aug-20	1.65%
Macquarie Bank	A1	3,000,000	01-Sep-20	1.70%
Westpac Banking Corporation Ltd	A1+	2,000,000	03-Sep-20	1.70%
Bendigo & Adelaide Bank Ltd	A2	2,000,000	08-Sep-20	1.60%
Macquarie Bank	A1	2,000,000	15-Sep-20	1.65%
AMP Bank Ltd	A2	1,500,000	15-Sep-20	1.70%
Macquarie Bank	A1	3,000,000	17-Sep-20	1.70%
Members Equity Bank Ltd	A2	2,000,000	17-Sep-20	1.60%
Members Equity Bank Ltd	A2	3,000,000	22-Sep-20	1.15%
Members Equity Bank Ltd	A2	3,000,000	24-Sep-20	1.15%
Members Equity Bank Ltd	A2	2,000,000	06-Oct-20	1.15%
Members Equity Bank Ltd	A2	2,000,000	08-Oct-20	1.15%
Members Equity Bank Ltd	A2	2,000,000	13-Oct-20	1.15%
National Australia Bank Ltd	A1+	2,000,000	15-Oct-20	0.85%
ING Bank Australia Limited	A1	2,000,000	22-Oct-20	1.60%
National Australia Bank Ltd National Australia Bank Ltd	A1+ A1+	2,000,000 2,000,000	27-Oct-20 29-Oct-20	0.85% 0.85%



INVES	TMENT BALANCE	 :S		
_	s at 30-Jun-2020	-		
INSTITUTION	RATING	AMOUNT \$	MATURITY DATE	INTEREST RATE
Term Deposits (continued)		Ψ		
National Australia Bank Ltd	A1+	2,000,000	03-Nov-20	0.85%
National Australia Bank Ltd	A1+	2,000,000	05-Nov-20	0.85%
Auswide Bank Limited	A2	2,000,000	10-Nov-20	1.60%
Auswide Bank Limited	A2	2,000,000	12-Nov-20	1.72%
AMP Bank Ltd	A2	900,000	19-Nov-20	1.65%
Bank of Queensland Ltd	A2	2,000,000	24-Nov-20	1.00%
Auswide Bank Limited	A2	2,000,000	24-Nov-20	1.70%
Auswide Bank Limited	A2	2,000,000	26-Nov-20	1.70%
Auswide Bank Limited	A2	2,000,000	03-Dec-20	1.65%
Auswide Bank Limited	A2	3,000,000	05-Jan-21	1.65%
ING Bank Australia Limited	A1	2,000,000	14-Jan-21	1.65%
ING Bank Australia Limited	A1	2,000,000	19-Jan-21	1.65%
AMP Bank Ltd	A2	1,500,000	21-Jan-21	1.55%
Bank of Queensland Ltd	A2	2,000,000	28-Jan-21	1.05%
Auswide Bank Limited	A2	1,000,000	04-Feb-21	1.65%
Auswide Bank Limited	A2	2,000,000	11-Feb-21	1.72%
Auswide Bank Limited	A2	2,500,000	23-Feb-21	1.65%
Auswide Bank Limited	A2	2,000,000	25-Feb-21	1.65%
		115,900,000		
Kimbriki Environmental Enterprises Pty Ltd				
Trading Accounts				
Commonwealth Bank of Australia Ltd	A1+	1,621,339		0.00%
		1,621,339		
At Call Accounts				
Commonwealth Bank of Australia Ltd	A1+	799,138	At Call	0.10%
Commonwealth Bank of Australia Ltd	A1+	1,513,413	At Call	0.20%
		2,312,552		
Term Deposits				
Commonwealth Bank of Australia Ltd	A1+	1,000,000	13-Jul-20	1.44%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	26-Aug-20	0.60%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	26-Aug-20	0.61%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	28-Aug-20	0.92%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	24-Sep-20	0.71%
Commonwealth Bank of Australia Ltd	A1+	1,000,000	24-Oct-20	0.75%
Commonwealth Bank of Australia Ltd	A1+	2,000,000	16-Nov-20	0.74%
Commonwealth Bank of Australia Ltd	A1+	9,897,762	24-Nov-20	0.75%
		18,897,762		
Stronger Communities Fund Round 2		-,,-		
Term Deposits				
Bank of Queensland Ltd	A2	1,700,000	14-Jul-20	1 GE0/
	A1+			1.65%
Westpac Banking Corporation Ltd		2,000,000	17-Jul-20	2.25%
Bendigo & Adelaide Bank Ltd	A2	1,800,000	21-Jul-20	1.60%
Auswide Bank Limited	A2	1,000,000	06-Aug-20	1.72%
Auswide Bank Limited	A2	2,000,000	25-Aug-20	1.65%
Macquarie Bank	A1	2,500,000	10-Sep-20	1.70%
		11,000,000		
Total Cash and Investments		156,257,927		



PORTFOLIO ANALYSIS

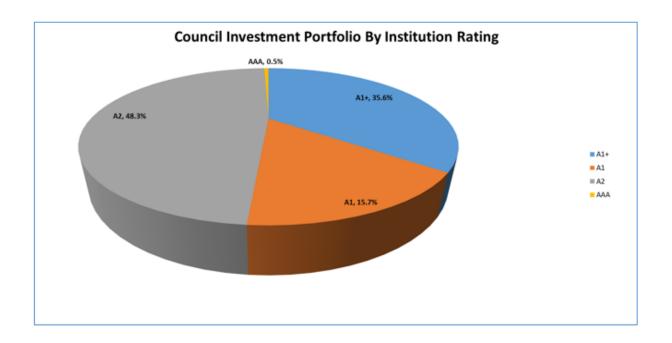


Institutional Credit Framework - Compliance with Investment Policy Requirements

Clause 4.2.2 of Council's Investment Policy requires that exposure to an individual institution be restricted by their credit rating so that single entity exposure is limited, as detailed in the table below:

Long Term Rating	Short Term Rating	Maximum %	Portfolio Complies with Policy?
AAA			
(incl. government guaranteed deposits)			
AA+	A-1+	50%	Yes
AA			
AA-			
A+	A-1	40%	Yes
A	Α.	4070	103
A-			
BBB+	A-2	30%	Yes
BBB			
BBB-	A-3	10%	Yes
Unrated	Unrated	10%	Yes (\$Nil)





Overall Portfolio Credit Framework - Compliance with Investment Policy Requirements

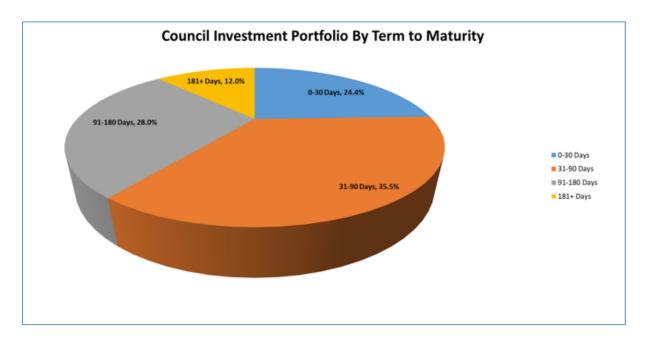
Clause 4.2.1 of Council's Investment Policy requires that the total percentage exposure within the market to any particular credit rating category be limited, as detailed in the table below:

S&P Long Term Rating*	S&P Short Term Rating*	Maximum %	Portfolio Complies with Policy?
AAA (incl. government guaranteed deposits)	0.4.	4000/	Voc
AA+	A-1+	100%	Yes
AA			
AA-			
A+	A-1	100%	Yes
А	A-1	100%	162
A-			
BBB+	A-2	80%	Yes
BBB			
BBB-	A-3	30%	Yes
Unrated**	Unrated**	20%	Yes (\$Nil)

^{*} Or Moody's / Fitch equivalents

^{**} Unrated Category is restricted to eligible managed funds such as the NSW Treasury Corporation Hour Glass Facilities

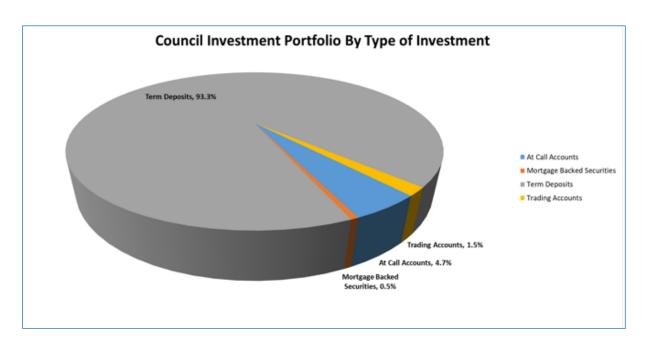




Term to Maturity Framework - Compliance with Investment Policy Requirements

Clause 4.2.3 of Council's Investment Policy requires Council's investment portfolio is to be invested within the following maturity constraints:

Overall Portfolio Terr	n to Maturity L	imits	Portfolio Complies with Policy?
Portfolio % <1 year	Min 40%	Max 100%	Yes
Portfolio % >1 year ≤3 year	Min 0%	Max 60%	Yes
Portfolio % >3 year ≤5 year	Min 0%	Max 30%	Yes



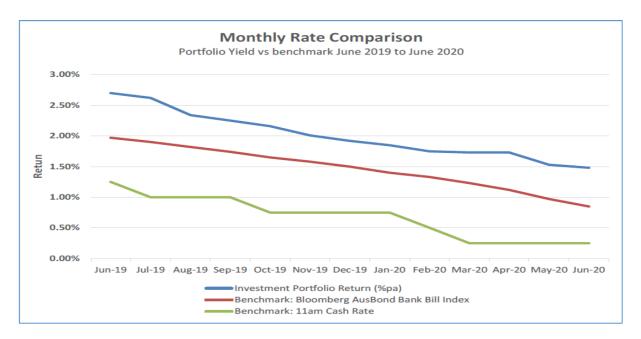


INVESTMENT PERFORMANCE VS. BENCHMARK

	Investment Portfolio Return (%pa)*	Benchmark: Bloomberg AusBond Bank Bill Index	Benchmark: 11am Cash Rate **
1 Month	1.48%	0.85%	0.25%
3 Months	1.58%	0.98%	0.25%
6 Months	1.68%	1.15%	0.38%
FYTD	1.95%	1.42%	0.63%
12 Months	1.95%	1.42%	0.63%

^{*} Excludes trading account balances

^{**} This benchmark relates to Cash Fund holdings



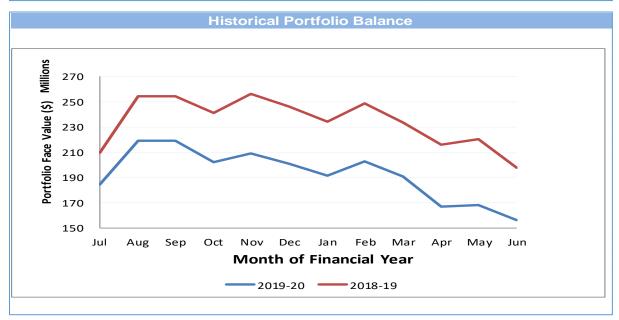
MONTHLY INVESTMENT INCOME* VS. BUDGET

	Jun 2020 \$	Year to Date \$
Investment Income	200,786	3,831,655
Adjustment for Fair Value	(4)	25,823
Total Investment Income	200,782	3,857,478
Budgeted Income	313,583	5,206,493

^{*}Includes all cash and investment holdings



Histo	orical Portfolio Balance	
	2019-20	2018-19
Jul	184,317,848	209,605,515
Aug	219,369,559	254,510,268
Sep	219,459,189	254,769,836
Oct	201,971,383	240,996,644
Nov	209,221,468	256,137,875
Dec	200,959,271	246,453,069
Jan	191,226,461	234,499,949
Feb	202,672,569	249,011,046
Mar	190,792,653	233,537,191
Apr	166,981,616	215,948,342
Мау	168,080,277	220,652,093
Jun	156,257,927	198,030,610
Average Portfolio Balance	192,609,185	234,512,703



Statement of Compliance

Portfolio Performance vs. Bank Bill Index over 12 month period.	~	Council's investment performance did exceed benchmark.
Monthly Income vs. Budget	×	Council's income from investments did not exceed monthly budget.

Investment Policy Compliance

Legislative Requirements	~	Fully compliant
Portfolio Credit Rating Limit	•	Fully compliant
Institutional Exposure Limits	•	Fully compliant
Term to Maturity Limits	~	Fully compliant



ECONOMIC NOTES

(Source: Primarily extracted from information supplied by Laminar Capital Pty Ltd)

Economic reports released in June in the US, Europe and much of Asia show economic activity lifting sharply in response to government stimulus measures and further easing of covid-19 lockdown measures. The bounce in economic activity is off a very low base in April and May and recovers only a small part of the greatest reduction in economic output since the 1930s depression. An optimistic scenario based on slow winding back of government stimulus and uninterrupted easing of covid-19 economic shutdown measures would see output return to the precovid-19 trajectory in two years or so. A pessimistic scenario based on more rapid removal of government stimulus and a return to widespread shutdown measures to contain the spread of covid-19 would see output take much longer to recover pre-covid-19 trajectory, probably a decade or more.

Returning to the June economic numbers and reports in the United States it has been a consistent story of upside surprises starting with the May non-farm payrolls up 2,509,000 compared with – 20,500,000 in April. The unemployment rate fell from 14.7% in April to 13.3% in May. Other standouts included May retail sales up 17.7% month-on-month; May durable goods orders up 15.8% month-on-month; and May new home sales up 16.6% month-on-month. Several June survey reports were also much stronger than expected. The rebound in the US economy looks set to continue in the near term even in the face of a high rate of covid-19 infections. Household income support from Government initiatives and the Federal Reserve's reaffirmation in June that it will leave current low interest rates in place for years together with unlimited buying support for government and corporate bonds provide strong support for US economic recovery.

China's recovery from the depths of the covid-19 recession is looking a more tepid affair. China was first in to the Covid-19 crisis and first out experiencing the worst of its economic downturn in Quarter 1 and started to recover in April. China is using a combination of easier monetary policy, preferential loans to ailing businesses, infrastructure spending ramp up and limited income support to boost the economy. While China has experienced some success boosting industrial production, up 4.4% year-on-year in May from +3.9% in April, improvement has been less than impressive in fixed asset investment spending, -6.3% year-on-year in May from –10.3% in April, and retail sales, -2.8% year-on-year in May from –7.5% in April. China looks set to have a less strong rebound from the covid-19 economic crisis than other major economies and China's deteriorating international political and trading relationships may add another impediment to its recovery prospects.

In Europe, most economic reports released in June related to April when economic conditions were at their worst. Retail sales, fell by 11.7% month-on-month in April after falling 11.2% in March. There were still some positive surprises. Europe's unemployment rate has stayed lower than expected, 7.3% in April from 7.1% in March assisted by Government schemes providing income and keeping stood down workers linked to their employers. During June Germany and France announced they were working on a support fund to help with the economic recovery of smaller European countries worst affected by covid-19 restrictions. Some of the world's most severe covid-19 restrictions were substantially lifted in June including some national border restrictions. May and June surveys of businesses and consumers have been stronger than expected.

In Australia, Quarter 1 GDP released early in June showed a fall in the quarter of –0.3% quarter-on-quarter although still up 1.4% year-on-year. The sharp fall in most key economic readings in April means that Quarter 2 GDP will almost certainly be negative as well meaning that Australia is in its first recession in 29 years. However, while spending and output are in recession income grew in Quarter 1 supported by government initiatives and will grow again in Quarter 2. The unusual combination of income growing while spending falls is the key reason why the spending fall and GDP recession are likely to be short-lived. Spending has already shown a spectacular bounce in May. One area of greater certainty is that the RBA will continue to support economic recovery with low interest rates. During June the RBA reaffirmed that the 0.25% cash rate will stay in place for years until the economy returns to full-employment and higher inflation becomes more likely.



ITEM 9.2 CONFIRMED MINUTES OF THE AUDIT, RISK AND

IMPROVEMENT COMMITTEE MEETING HELD ON 10 MARCH

2020

REPORTING MANAGER EXECUTIVE MANAGER INTERNAL AUDIT AND COMPLAINTS

RESOLUTION

TRIM FILE REF 2020/361996

Meeting 10 March 2020 (Included In Attachments Booklet)

BRIEF REPORT

PURPOSE

To report the confirmed minutes of the Audit, Risk and Improvement Committee meeting held on 10 March 2020.

REPORT

The Audit, Risk and Improvement Committee (ARIC) plays a pivotal role providing Council with independent assurance and advice in the areas of internal audit, financial management, risk management, compliance and control, and organisational performance and improvement, along with external accountability responsibilities.

In accordance with the Audit, Risk and Improvement Committee Charter, the confirmed minutes of Audit, Risk and Improvement Committee meetings are to be reported to Council. The confirmed minutes of the meeting held on 10 March 2020 are reported in full as per Attachment 1.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

 Good Governance - Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.

FINANCIAL CONSIDERATIONS

Funding to support the Audit, Risk and Improvement Committee is included in existing operational budgets.

ENVIRONMENTAL CONSIDERATIONS

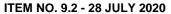
There are no environmental impacts in relation to this report.

SOCIAL CONSIDERATIONS

Council is accountable to the community for the delivery of the Community Strategic Plan, and a key function of the Audit, Risk and Improvement Committee is to promote good corporate governance, transparency and external accountability.

GOVERNANCE AND RISK CONSIDERATIONS

The Committee functions in accordance with the non-mandatory guidelines issued by the Chief Executive of the Office of Local Government under section 23A of the Local Government Act 1993 and in consideration of Part 4A of the Local Government Act 1993 as proposed by the Local Government Amendment (Governance and Planning) Act 2016.





RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council note the confirmed minutes of the Audit, Risk and Improvement Committee meeting held on 10 March 2020.



ITEM 9.3

CONFIRMED MINUTES FROM THE STRATEGIC REFERENCE GROUP MEETINGS HELD ON OCTOBER 2019, NOVEMBER 2019 AND FEBRUARY 2020

REPORTING MANAGER
TRIM FILE REF
ATTACHMENTS

EXECUTIVE MANAGER GOVERNANCE AND RISK

2020/379954

- 1 <u>⇒</u>Minutes Partnership & Participation SRG 23 October 2019 (Included In Attachments Booklet)
- 2 <u>⇒</u>Minutes Partnership & Participation SRG 5 February 2020 (Included In Attachments Booklet)
- 3 <u>⇒</u>Minutes Places for People SRG 24 October 2019 (Included In Attachments Booklet)
- 4 <u>⇒</u>Minutes Places for People SRG 6 February 2020 (Included In Attachments Booklet)
- 5 <u>⇒</u>Minutes Transport & Travel SRG 17 October 2019 (Included In Attachments Booklet)
- 6 <u>⇒</u>Minutes Transport & Travel SRG 13 February 2020 (Included In Attachments Booklet)
- 7 <u>⇒Minutes</u> Community & Belonging SRG 30 October 2019 (Included In Attachments Booklet)
- 8 <u>➡</u>Minutes Community & Belonging SRG 12 February 2020 (Included In Attachments Booklet)
- 10

 Minutes Economic & Smart Communities SRG 19 February 2020 (Included In Attachments Booklet)
- 11 <u>⇒</u>Minutes Environment SRG 7 November 2019 (Included In Attachments Booklet)
- 12 <u>➡</u>Minutes Environment SRG 20 February 2020 (Included In Attachments Booklet)

REPORT

PURPOSE

To report the minutes of the 12 Strategic Reference Group (SRG) meetings held during October 2019, November 2019 and February 2020.

REPORT

The minutes of the 12 SRG meetings held during October 2019, November 2019 and February 2020 are provided at Attachments 1 to 12 for Council to note.

SRGs are aligned to the Community Strategic Plan (CSP) outcome areas. They meet quarterly to consider and to be advised on projects aligned to their respective CSP goals and strategies. The groups contribute advice, feedback and other support to Council in relation to issues, initiatives and requirements outlined within their individual charters.

The SRGs provide an avenue for the local community and key stakeholders to play an active and meaningful role in contributing to Council's CSP focus areas. They help shape future Council plans, policies and strategic outcomes with informed consideration of community needs across the



Northern Beaches area. The SRG meetings consider topics related to strategic workshops and project updates, and provide a forum for informative discussion to provide advice back to Council.

In accordance with the SRG Terms of Reference, the minutes of the meetings are reported to Council, and the following meeting minutes are now put to Council to note:

Strategic Reference Group	Meeting Date
Partnership & Participation	23 October 2019
	5 February 2020
Places for People	24 October 2019
	6 February 2020
Transport & Travel	17 October 2019
	13 February 2020
Community & Belonging	30 October 2019
	12 February 2020
Economic & Smart Communities	6 November 2019
	19 February 2020
Environment	7 November 2019
	20 February 2020

LINK TO STRATEGY

The SRGs are aligned to the community outcomes of the CSP in order to address the goals and strategies identified through this plan.

FINANCIAL CONSIDERATIONS

SRG meetings are supported under existing operational budgets.

SOCIAL CONSIDERATIONS

The SRGs provide advice to many of the Community Strategic Plan goals which relate to social and community based outcomes. Each SRG is positioned to ensure involvement and engagement with a broad range of stakeholders, community groups, associations and the wider community.

ENVIRONMENTAL CONSIDERATIONS

The Environment SRG contributes advice regarding Council's management of the environment and natural hazards in accordance with the CSP outcome areas.

GOVERNANCE AND RISK CONSIDERATIONS

The SRGs provide advice to Council in regard to the CSP outcome areas and are conducted within Council's governance framework.



RECOMMENDATION OF DIRECTOR CORPORATE AND LEGAL

That Council note the confirmed minutes of the:

- 1. Community and Belonging Strategic Reference Group meetings held on 30 October 2019 and 12 February 2020.
- 2. Environment Strategic Reference Group meetings held on 28 November 2019 and 20 February 2020.
- 3. Economic and Smart Communities Strategic Reference Group meetings held on 6 November 2019 and 19 February 2020.
- 4. Places for People Strategic Reference Group meetings held on 24 October 2019 and 6 February 2020.
- 5. Partnership and Participation Strategic Reference Group meetings held on 23 October 2019 and 5 February 2020.
- 6. Transport and Travel Strategic Reference Group meetings held on 17 October 2019 and 13 February 2020.



10.0 COMMUNITY AND BELONGING DIVISION REPORTS

ITEM 10.1 SUPPORT AND RECOGNITION OF NORTHERN BEACHES

EMERGENCY VOLUNTEERS AND IMPACTED BUSHFIRE

COMMUNITIES

REPORTING MANAGER DIRECTOR COMMUNITY AND BELONGING

TRIM FILE REF 2020/363909

ATTACHMENTS NIL

SUMMARY

PURPOSE

To report back on Mayoral Minute 01/2020, Support and Recognition of Northern Beaches Emergency Volunteers and impacted bushfire communities.

To report back to Council in relation to Notice of Motion 58/202019, Honouring State Emergency Service and Rural Fire Service.

EXECUTIVE SUMMARY

Following the devastating bushfires of late 2019 and early 2020, Council sought to recognise the effort and value of our volunteers particularly the Rural Fire Service and State Emergency Service.

In accordance with the Council resolution, investigations have been undertaken and are now presented to Council for consideration. Building on the success of other programs such as assisting the Drought affected families from Gunnedah, a model can be developed with the support of the Royal Far West in Manly to also provide relief for those impacted by the bushfires.

Royal Far West have been engaged and have provided advice as to the relevant costs of accommodation. Cost estimates for both a Christmas style civic event and free access to other Council services such as the Manly Andrew Boy Charlton Aquatic Centre and Warringah Aquatic Centre are also provided.

The delay in responding to this report is directly attributed to the COVID-19 pandemic and the diversion of resources towards the Community Care Plan and other initiatives. It is also noted that some of the events proposed may also be impacted by restrictions imposed by the relevant Public Health Orders.

RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council:

- 1. Note the information contained in this report.
- 2. Provide free access to the Manly Andrew Boy Charlton and Warringah Aquatic Centres to members of the northern beaches branches of the SES and RFS and their immediate families who are present with them for a period of 12 months.
- 3. Continue to offer one free parking permit to each member of the northern beaches branches of the SES and RFS to be funded from existing budgets for a period of 12 months.
- 4. Through the September quarterly budget review fund in the amount of \$20,000, a program for respite for families affected by bushfires and their families at the Royal Far West, Manly.



ITEM NO. 10.1 - 28 JULY 2020

5. Through the September quarterly budget review fund, to the value of \$15,000, a Christmas Style Civic Event for members of northern beaches branches of the Rural Fire Service and State Emergency Service.



REPORT

BACKGROUND

Mayoral Minute 01/2020 was presented to the February Council meeting, where it was resolved (amongst other things) to:

"Provide a report back to Council in April outlining the options and costs of providing support and recognition to our Rural Fire Service volunteers and communities impacted during the bushfire including:

- A. Hosting a 'Christmas style' civic event to recognise and thank our local Rural Fire Service volunteers and their families who gave of their time over Christmas and the New Year or assist in other areas of the State over the bushfire season.
- B. Identifying the costs of partnering with the Royal Far West to provide respite to children severely impacted by the devastating bushfires.
- C. Considering other in-kind support that Council could offer such as waiving fees to Council facilities and working with local businesses to provide support."

This report provides information to the Council in accordance with the resolution.

Notice of Motion 58/2019 was presented to the December 2019 Council meeting, where it was resolved to report back to Council on the feasibility of Council granting free access to them and their families, upon proof of membership of Northern Beaches SES or RFS, a year's access to all Council run pools as well as one free parking sticker for the member, for one year, upon proof of membership of Northern Beaches SES or RFS.

Christmas Style Event

Currently, due to COVID-19 Health Orders, restrictions on gatherings and the impact of social distancing measures, a civic style event has to be capped in numbers according to the available square meters in any venue. This may have an effect of limiting the number of volunteers who can attend at any one time.

As an example, a venue such as Dee Why RSL recommends a maximum of 300 guests for a stand up cocktail style event, to allow for best practice with social distancing in their largest function room. Estimated costs would be \$50 per head for food and drinks, total cost \$15,000.

An alternative would be to host a number of smaller events, this will be an impact on resourcing and budget.

Partnering with Royal Far West

Royal Far West located in Manly, have identified that the accommodation facility known as "Drummond House" could be suitable to provide respite to children affected by the bushfires. Royal Far West already provide services to children from communities across NSW as its core business.

The January 2020 visit from families impacted by the drought form Council's Sister City Gunnedah Shire was extremely successful and involved a partnership with the Royal Far West for accommodation. Community organisations and other businesses in the Manly CBD provided in kind support with meals and activities. The feedback from the families was very favourable and this provides a useful model that could be followed in the future.

The costs of accommodation and meals at Royal Far West have been provided and range from \$45 per person per night (students) to \$60 per person per night (teachers / carers) and this includes Breakfast, Lunch and Dinner.

ITEM NO. 10.1 - 28 JULY 2020



Should Council wish to provide additional support to allow for excursions, activities and other meals approximately \$50 per person per day would be required. Previous activities undertaken have included Manly Surf and Slide Watersides, Manly Surf School and Stand-up Paddleboarding.

In order to develop a program the primary costs are for accommodation and transport. A budget in the order of \$20,000 would be sufficient to run an annual program for respite for bushfire affected communities.

In-kind support

Council currently provides a level of support to both RFS and SES members.

Council's Beach Parking Policy enables individual members of the RFS and SES to receive a free parking permit on proof of membership of the stated services. At present 139 RFS members and 35 SES members have taken up this option.

The SES is provided with further support with council providing 10 annual passes to be utilised by its members to assist in meeting training requirements for water safety and providing 6 separate one-hour lane usage sessions per annum to conduct SES water proficiency testing.

Council may resolve to provide free swimming access to RFS and SES members and their families at both Aquatic facilities. Upon providing proof of membership to either organisation (usually with an endorsed accreditation) to reception staff free entry could be granted to themselves and their direct family members in their company at that time.

The value of this additional in kind support is estimated to be approximately \$12,000 per annum, however may vary depending on the level of usage.

Council staff actively work with Local businesses through the Chambers of Commerce and also the dedicated Place Coordinators. Local businesses have continuously shown their resilience in face of the challenges of 2020 so far. Whilst Council may seek to gather in-kind assistance, it is likely that levels of support may be lower than in previous years as businesses seek to recover from the restrictions imposed during the COVID-19 pandemic.

CONSULTATON

As resolved by Council, letters have been sent to the Local State and Federal members seeking funding to support the Royal Far West. A supportive response has been received from the Member for Davidson, the Hon Jonathon O'Dea MP. Council staff have also reviewed any available grant programs and where possible would seek grants to supplement any funding from Council's budget.

Council staff worked with the Royal Far West in January 2020 to deliver a program for accommodation and respite which was very successful. No broader community consultation has taken place. Royal Far West have indicated their support to host families at Drummond House as spaces become available and in compliance with their own COVID-19 safety plans.

TIMING

This report has been delayed in being bought back to Council as a result of the diversion of staff resources to respond to the COVID-19 pandemic and in particular the Community Care Package.

Should Council resolve to pursue any of the matters listed in this report, the timing may be directly impacted by any Public Health Orders in place. At present there are a number of constraints to holding large events. Continued monitoring of the Public Health Orders will be required.

Should any external providers be engaged such as Royal Far West, any proposal would need to be consistent with a COVID-19 Safety Plan for each external stakeholder.



LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Participation and Partnership Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.
- Community and Belonging Goal 11: Our Community feels safe and supported.

FINANCIAL CONSIDERATIONS

This report provides advice on the cost of various options to support volunteers.

Funding for these would need to be further investigated and presented back to Council should any programs be endorsed.

Each of the options has direct costs and also an element of fee waivers and in-kind value as follows:

- Christmas Style Event (300px) \$15,000.
- Partnership with Royal Far West \$20,000 per annum.
- Access to Aquatic Centres and Parking Permits \$12,000 per annum.

SOCIAL CONSIDERATIONS

It is expected that if implemented, the responses would have a positive social benefit to the Northern beaches community. There would also be positive benefits to visitors who would participate in the respite program with respect to mental health and well being.

ENVIRONMENTAL CONSIDERATIONS

There are no environmental considerations arising from this report.

GOVERNANCE AND RISK CONSIDERATIONS

Appropriate Governance structures would need to be put in place to manage the distribution of free parking permits and access to facilities to reduce risk of misuse of such a benefit.

In addition should a large event be endorsed appropriate venue management controls will be put in place to ensure the safety of patrons.

The ongoing risk of the COVID-19 Virus will be considered at all times should accommodation programs be endorsed. Any Public Health Orders or other State or Federal Government directives will be complied with at all times. Due to the rapidly changing environment and uncertainty, regular reviews of risk assessments will take place and may require changes to be made.



ITEM 10.2 CONFIRMED MINUTES OF THE COMMUNITY SAFETY

COMMITTEE MEETINGS HELD ON 19 FEBRUARY AND 14 MAY

2020

REPORTING MANAGER

EXECUTIVE MANAGER COMMUNITY, ARTS AND CULTURE

TRIM FILE REF

2020/367009

ATTACHMENTS

1 <u>⇒</u>Minutes - Community Safety Committee - 20200219 (Included In Attachments Booklet)

2 <u>⇒</u>Minutes - Community Safety Committee - 20200514

(Included In Attachments Booklet)

BRIEF REPORT

PURPOSE

To report the minutes of the Community Safety Committee meetings held on 19 February and 14 May 2020.

REPORT

The Community Safety Committee is an advisory committee of Council to collaborate, consider and advise on ways to maintain, improve, resolve and progress issues that affect community safety and crime prevention across the Northern Beaches.

Discussion at the meetings included:

- Inquiry into the Protocol for Homeless People in Public Places the draft submission and rights-based compassionate approach to this complex issue was noted.
- Homeless Street Count held in February 2020 statistics and next steps.
- Northern Beaches Community Safety Plan survey results and next steps.
- COVID-19 Impacts community organisation information share.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

Community and Belonging - Goal 11: Our Community feels safe and supported.

FINANCIAL CONSIDERATIONS

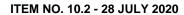
Adoption of the minutes of the Community Safety Committee will not result in any financial impact.

ENVIRONMENTAL CONSIDERATIONS

The adoption of the minutes of the Community Safety Committee does not present matters that will create adverse environmental impacts.

SOCIAL CONSIDERATIONS

The Committee provides valuable advice relating to social and community based outcomes. It includes involvement and engagement with a broad range of stakeholders.





GOVERNANCE AND RISK CONSIDERATIONS

The Committee is conducted according to Council's governance framework and adopted terms of reference.

RECOMMENDATION OF DIRECTOR COMMUNITY AND BELONGING

That Council note the minutes of the Community Safety Committee meetings held on 19 February and 14 May 2020.



12.0 PLANNING AND PLACE DIVISION REPORTS

ITEM 12.1 A HOUSING STRATEGY FOR NSW - DISCUSSION PAPER

REPORTING MANAGER EXECUTIVE MANAGER STRATEGIC & PLACE PLANNING

TRIM FILE REF 2020/382662

ATTACHMENTS 1 <u>⇒</u>A Housing Strategy for NSW Discussion Paper - Northern

Beaches Council Submission to Public Exhibition (Included

In Attachments Booklet)

2 **⇒**Discussion Paper - A Housing Strategy for NSW - May 2020

(Included In Attachments Booklet)

SUMMARY

PURPOSE

To seek Council's endorsement to provide a submission to the Department of Planning, Industry and Environment on the Discussion Paper - A Housing Strategy for NSW.

EXECUTIVE SUMMARY

The NSW Government is preparing a new state-wide, 20-year Housing Strategy for NSW (Strategy), which is intended to unify existing NSW Government housing policies into a single guiding framework.

The Strategy is proposed to set an overarching 20-year vision for housing in NSW; include action plans that identify actions for State agencies; recognise the contribution of councils, industry and communities, and be supported by data collection and monitoring.

The first step in the process is the release of a Discussion Paper (Attachment 2), which outlines a proposed vision, summary of key trends across housing, and preliminary directions.

Public consultation on the Discussion Paper is occurring between 15 June 2020 and 24 July 2020. The Discussion Paper will be used to refine the vision for housing in NSW, develop directions and identify specific and measurable actions for the short, medium and longer term.

Council has obtained an extension of time until 29 July 2020 to lodge a submission.

Council has prepared a submission (Attachment 1) based on the key questions in the Discussion Paper, with a focus on the delivery of social and affordable housing and infrastructure for housing in the most appropriate locations, and greater emphasis on the liveability of housing in terms of thermal comfort/quality of indoor environment as well as connectedness with neighbourhood/community.

Council also notes the Discussion Paper makes no reference to COVID-19 or its potential impacts on future population growth, and the actual NSW Housing Strategy is not proposed to be exhibited, which is contrary to the requirements imposed on Local Councils to exhibit their Local Housing Strategies.

RECOMMENDATION OF DIRECTOR PLANNING AND PLACE

That Council endorse the submission to the Department of Planning, Industry and Environment on the 'A Housing Strategy for NSW' Discussion Paper.



REPORT

BACKGROUND

The NSW Government is preparing a new state-wide, 20-year Housing Strategy for NSW to ensure the government is responsive to changing housing needs across NSW.

The Strategy is intended to unify existing NSW Government housing policies in a single guiding framework, implemented through four-yearly action plans and informed by data and monitoring.

The first step in the process for the delivery of the Strategy is the release of a Discussion Paper (Attachment 2) which outlines a proposed vision, summary of key trends across housing, and preliminary directions.

The Government has released the Discussion Paper for public consultation between 15 June 2020 and 24 July 2020. Through this, it is seeking to refine the vision for housing in NSW proposed in the Discussion Paper, develop directions and identify specific measurable actions for the short, medium and longer term.

Council has obtained an extension of time until 29 July 2020 to lodge a submission on the Discussion Paper.

NSW STRATEGY

The NSW Housing Strategy is proposed to set an overarching 20-year vision for housing in NSW, providing an 'end-to-end' NSW Government position on all housing, from homelessness to home ownership.



Figure 1: Housing Continuum - Discussion Paper - A Housing Strategy for NSW - DPI&E 2020

It will include action plans for state agencies and will be updated every four years. The delivery of the action plans will be supported by a network of agencies with responsibility, and there will be joint opportunities for joint delivery with other delivery partners including council, industry and communities.

The Strategy will also be supported by data collection and consultation, and monitoring and evaluation against intended outcomes.

The objectives of the Strategy are to:

- Coordinate diverse housing policy to most effectively respond to challenges
- Ensure an agile, timely and evidence-based response to new opportunities and issues
- Provide certainty to councils, industry and communities about our direction for housing in NSW



- Provide a foundation to communicate with and complement the work of State Government agencies, including the Greater Sydney Commission, and other levels of government, including councils and the Australian Government
- Ultimately, best plan for housing that responds to environmental, population and affordability changes and the preferences and needs of the community – now, over the next 20 years and beyond.

DISCUSSION PAPER

The Discussion Paper is the first step in shaping the first whole-of-government, whole-of-State Housing Strategy for NSW. Consultation on the Discussion Paper is to be used to refine the vision for housing in NSW, develop directions and identify specific and measurable actions for the short, medium and longer term.

In this respect, the Discussion Paper sets out:

- A proposed vision for housing in NSW and the broad outcomes this seeks to achieve
 - "Housing that supports security, comfort and choice for all people at all stages of their lives. This will be achieved through the supply of diverse, affordable and resilient housing that is responsive to its environmental, cultural and economic context."
- Factors that influence housing in NSW and the strategic context in which the NSW Housing Strategy will be developed
- A summary of key trends across housing and how the NSW Government responds to these key trends
- Preliminary directions that could be explored in the NSW Housing Strategy's first Action Plan, noting these Action Plans would be monitored and updated in future stages.

These are arranged around four interrelated themes of supply, diversity, affordability and resilience:



Figure 2 : Discussion Paper - A Housing Strategy for NSW - DPI&E 2020

ITEM NO. 12.1 - 28 JULY 2020



Supply - Housing Supply in the Right Locations

- For housing supply areas needing to be addressed included maintaining the housing supply pipeline in Greater Sydney through continued planning and infrastructure.
- Improving data collection and use.
- Coordination of regional development and investment are seen as important for regional centres with moderate growth / declining population and linking housing into wider economic response. Targeted social housing renewal in regional centres was also identified.
- Better utilisation of government owned land was a key area to be addressed including how
 best to utilise government land with direct involvement in housing supply or through
 partnerships with community housing or private sectors. Fast tracking through rezoning and
 approvals for large scale government residential development projects was identified, as
 were the role for councils to facilitate supply through local policy or through use of council
 owned land.

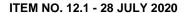
<u>Diversity - Diverse Housing for Diverse Needs</u>

- For housing diversity, areas to be addressed include improve housing options for older people, including ensuring housing choice for downsizing, integrating retirement living and high care into existing communities, universal design as well as more innovative approaches such as home sharing and digital technology to allow independent living.
- Improving options for people with a disability, including incentivising the provision of NDISfunded housing.
- Supporting a range of housing types and sizes by the private market, including a focus on local strategic planning (and local housing strategies) by councils and including state-level controls to establish an appropriate baseline.
- The role for council is seen as planning for the individual needs of their communities for housing through Local Strategic Planning Statements, Local Housing Strategies and Community Strategic Plans.

Affordability - Housing with Improved Affordability and Stability

The Discussion Paper links with opportunities to support Community Housing Providers (CHPs) and Aboriginal Community Housing Providers (ACHPs) as important in providing affordable rental housing. Areas to be addressed by the strategy include:

- Providing additional support for first home buyers to enter the market and addressing declining home ownership levels. This includes improved home ownership and better social housing for Aboriginal people – and using the opportunity under SEPP (Aboriginal Land) 2019.
- Ensuring appropriate rights, responsibilities and choice for tenants, including new financial concessions or lease arrangements including Build to Rent.
- Modernising affordable housing policies and schemes, including better leveraging of the
 community housing sector, incentives for private sector involvement, and pooling of
 affordable housing contributions. Initiatives to support affordable housing in regional areas,
 as well as support the growth of the ACHP sector are also being considered.
- Increasing and improving how social housing is built and managed, including how to build partnerships with mainstream and Aboriginal CHPs to stimulate growth in social housing.
 Opportunities for including of social housing in government-led residential development may





also be considered. Delivering greater social housing diversity to meet tenant needs will be important.

- Better utilisation of available government-owned land to address homelessness, including 'meanwhile use' which is temporary use until required for their end purpose – for government and potentially private owned lands or buildings.
- The Discussion Paper outlines ideas on how the NSW Housing Strategy could support councils to develop their land for housing. These include establishment of community lands trusts, capacity building, partnership brokerage and planning assistance. A key role for councils is seen to be the adoption of an Affordable Housing Contributions Scheme (under SEPP 70) which will provide contributions from private development towards affordable housing provision.

Resilience – Responsive and Resilient Housing

- Potential initiatives to improve the comfort, health and efficiency of housing, including continually improving the quality and resilience of housing through improvements to BASIX and housing and codes for environmental performance.
- Improving the environmental sustainability of existing housing, including sustainability in strata buildings and improving energy consumption in apartments.
- Improving environmental sustainability and resilience in residential precincts, including technology for precinct scale batteries for energy, water reuse and waste management. The NSW Housing Strategy may look at regulation and support for precinct-wide initiatives.
- Support housing and residential precincts that are responsive to natural hazards.
- Consider alternate transport arrangements in major centres.

Implications for Council's Local Housing Strategy

The Discussion Paper states that the NSW Housing Strategy will not be an additional consideration in the preparation of Council's required Local Housing Strategies but instead will inform future strategic planning and support councils in the implementation of those strategies.

Council Submission

The Discussion Paper contains a number of key questions to which the Government is seeking responses relating to the role of government, the vision, and the four key themes. The NSW Housing Strategy is not looking to guide Councils LHS work, however is seeking to support its implementation.

Council has prepared a submission (Attachment 1) based on the key questions contained within the Discussion Paper, with a focus on:

- Re-iterating the delivery actions of Councils adopted LSPS
- The delivery of social and affordable housing including maximising the use of State owned land, mandating inclusionary zoning, shared ownership/equity models and review of the taxation system (particularly stamp duty)
- Providing additional support in the provision of local infrastructure to support the supply of additional housing density in the right locations (continuation and expansion of infrastructure programs)
- Greater emphasis on the liveability of housing in terms of thermal comfort/quality of indoor environment as well as connectedness with neighbourhood/ community



Greater clarity and direction on planning for high hazard areas.

Council also notes that the most recent 2019 DPIE population projections were developed prior to the COVID-19 pandemic, and that the Discussion Paper does not refer to the pandemic's potential implications on future population growth. The Council therefore submits that the population growth statistics for the NSW Strategy should reflect the impacts of COVID-19.

Following the exhibition of the Discussion Paper, the feedback will be reviewed and a final NSW Housing Strategy and first action plan will be finalised and published. Council submits that a draft of the NSW Housing Strategy should be publicly exhibited before adoption, consistent with the requirements imposed on Local Councils in the preparation of their Local Housing Strategies to publicly exhibit their strategies.

CONCLUSION

The NSW Government is preparing a new state-wide, 20-year Housing Strategy which was on public exhibition from 15 June 2020 to 24 July 2020. Council has an extension of time to lodge its submission by 29 July 2020.

Council has prepared a submission based on the key questions, with a focus on the delivery of social and affordable housing and infrastructure for housing in the most appropriate locations, and greater emphasis on the liveability of housing in terms of thermal comfort/quality of indoor environment as well as connectedness with neighbourhood/ community.

CONSULTATION

No formal consultation has occurred on the content of Council's proposed submission however the submission reflects the outcomes from significant community engagement undertaken during the preparation of Council's LSPS and related Housing Discussion Paper, as well as Council's Affordable Housing Policy.

TIMING

The Submission is required to be lodged with the Department of Planning, Industry and Environment by 29 July 2020.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Protection of the Environment Goal 2: Our environment and community are resilient to natural hazards and climate change.
- Participation and Partnership Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

FINANCIAL CONSIDERATIONS

The recommendations of this report pose no financial impact on Council.

SOCIAL CONSIDERATIONS

The provision of reasonable housing for the community is a pillar of a caring and civil society. Council's submission supports the provision of affordable and diverse housing consistent with Council's CSP and LSPS principles and objectives.

ENVIRONMENTAL CONSIDERATIONS

Council's submission supports requirements for sustainable and liveable housing types consistent with Council's CSP and LSPS principles and objectives.



GOVERNANCE AND RISK CONSIDERATIONS

Governance and risk considerations are standard procedural considerations in relation to actions arising from the recommendations of this report



ITEM 12.2 VARIATIONS TO DEVELOPMENT STANDARDS UNDER

CLAUSE 4.6 OF LOCAL ENVIRONMENTAL PLANS

REPORTING MANAGER EXECUTIVE MANAGER DEVELOPMENT ASSESSMENT

TRIM FILE REF 2020/392427

ATTACHMENTS NIL

SUMMARY

PURPOSE

To report to Council the variations to development standards granted under Clause 4.6 of the Manly Local Environmental Plan (MLEP 2013), Pittwater Local Environmental Plan (PLEP 2014) and Warringah Local Environmental Plan (WLEP 2011), as required by the NSW Department of Planning, Industry and Environment.

EXECUTIVE SUMMARY

During the period 1 April 2020 to 30 June 2020, the following variations were granted:

- 7 variations under Clause 4.6 of Pittwater Local Environmental Plan 2014.
- 14 variations under Clause 4.6 of Manly Local Environmental Plan 2013.
- 12 variations under Clause 4.6 of Warringah Local Environmental Plan 2011.

RECOMMENDATION OF DIRECTOR PLANNING AND PLACE

That Council note the Development Applications approved with variations to development standards during the period of 1 April 2020 to 30 June 2020.



REPORT

BACKGROUND

The following tables show all variations to development standards approved during the period 1 April 2020 to 30 June 2020 for each of the LEPs in the Northern Beaches LGA and whether the determination was made by staff under delegated authority or a determination panel. Northern Beaches Council has two external panels, being the Northern Beaches Local Planning Panel (NBLPP) and the Sydney North Planning Panel (SNPP). The internal determination panel is known as the Development Determination Panel (DDP). It is noted that the Department of Planning, Industry and Environment granted concurrence on 24 May 2019 for staff to determine applications with a variation greater than 10% where they are related to single dwelling houses.

Clause 4.6 Variations Granted under the Pittwater LEP2014

The following applications had a Clause 4.6 variation granted during the period of 1 April 2020 to 30 June 2020.

App. No.	Address	Category of Developmen t	Clause 4.6 Development Standard	Variation, Con Approval Deta		Determined by
DA2020/0174	121 Florence Terrace SCOTLAND ISLAND NSW 2105	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: E3 Zone Approved: E3 Zone W1 Zone	7% 8.5m 4.25m 4.28m	Delegated Authority
DA2020/0214	20 Palm Beach Road PALM BEACH NSW 2108	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 8.5m Approved: 10.27m	20.8%	DDP
DA2020/0233	23 Robertson Road SCOTLAND ISLAND NSW 2105	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 4.0m Approved:	3.25% 4.13m	Delegated Authority
DA2020/0234	25 - 33 Robertson Road SCOTLAND ISLAND NSW 2105	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 4.0m Approved:	17.0% 4.68m	NBLPP
DA2019/1338	14 Gladstone Street NEWPORT NSW 2106	Residential - New second occupancy	4.1B Minimum lot sizes for dual occupancies	Variation: Control: 800sqr Approved: 797.1sc		Delegated Authority
DA2019/1280	60-62 Beaconsfield Street & 7-13 Queens Parade	Residential - New multi- unit	4.3 Height of buildings	Variation: Control: 8.5m Approved: Dwellings Canopies abov rooftop terraces	12.9% 8.5m e the 9.6m	NBLPP



ITEM NO. 12.2 - 28 JULY 2020

DA2019/1493	163 Riverview	Residential -	4.3 Height of	Variation:		NBLPP
	Road AVALON	Other	buildings	31.25	%	
	BEACH NSW			Control:		
	2107			W1 Zone	4.0m	
				E4 Zone	8.5m	
				Approved:	5.25m	

Clause 4.6 Variations Granted under the MLEP2013

The following applications had a Clause 4.6 variation granted during the period of 1 April 2020 to 30 June 2020.

App. No.	Address	Category of Developmen t	Clause 4.6 Development Standard	Variation, Cor Approval Deta		Determined by
REV2020/0006	79A Lauderdale Avenue FAIRLIGHT	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 8.5m Approved:	2.35% 8.7m	NBLPP
	NSW 2094		4.4 Floor space ratio	Variation: Control: 0.5:1 (132sqm) Approved:	100% 1:1	
				(265sqm)	1.1	
DA2020/0377	34 Peronne Avenue	Residential - Alterations	4.3 Height of buildings	Variation: Control: 8.5m	4.70%	Delegated Authority
	CLONTARF NSW 2093	and additions		Approved:	8.9m	
DA2020/0253	18 Jenner Street	Residential - Alterations	4.3 Height of buildings	Variation: Control: 8.5m	4.10%	Delegated Authority
	SEAFORTH NSW 2092	and additions		Approved:	8.85m	
DA2020/0307	1/7 Boyle Street BALGOWLAH	Residential - Alterations and additions	4.4 Floor space ratio	Variation: Control: 0.5:1 (229.94sqm)	8%	Delegated Authority
	NSW 2093	and additions		Approved: (248sqm)	0.54:1	
DA2019/1457	1A Russell Street	Residential - Alterations	4.3 Height of buildings	Variation: Control: 8.5m	18.8%	DDP
	CLONTARF NSW 2093	and additions		Approved:	10.1m	
	NSW 2093		4.4 Floor Space ratio	Variation: Control: 0.4:1	54.8%	
				(239.6sqm) Approved: (248sqm)	0.54:1	
DA2019/1526	12 Griffin Street MANLY	Residential - Alterations	4.3 Height of buildings	Variation: Control: 11m	1.80%	Delegated Authority
	NSW 2095	and additions		Approved:	11.2m	



ITEM NO. 12.2 - 28 JULY 2020

DA2020/0062	1 Kareema Street BALGOWLAH NSW 2093	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 8.5m Approved:	8.20% 9.2m	Delegated Authority
DA2020/0085	14/108 Bower Street MANLY NSW 2095	Residential - Alterations and additions	4.3 Height of buildings	Variation: Control: 8.5m Approved:	88.2% 16m	NBLPP
DA2020/0139	50A Pacific Parade MANLY NSW 2095	Residential - Alterations and additions	4.4 Floor space ratio	Variation: Control: 0.6:1 (120.7sqm) Approved: (131.3sqm)	8.30% 0.65:1	Delegated Authority
DA2020/0192	12 Peronne Avenue CLONTARF NSW 2093	Residential - Single new detached dwelling	4.3 Height of buildings	Variation: Control: 8.5m Approved:	9.76% 9.33m	Delegated Authority
DA2020/0189	13 Amiens Road CLONTARF NSW 2093	Residential - Single new detached dwelling	4.4 Floor space ratio	Variation: Control: 0.4:1 (386.8sqm) Approved: 0.437: (422.12sqm)	9.1%	Delegated Authority
DA2019/1424	42 Seaforth Crescent SEAFORTH NSW 2092	Residential - Single new detached dwelling	4.4 Floor space ratio	Variation: 55.26% Control: 0.4:1 (230.96sqm) Approved: (358.6sqm)	% 0.62:1	DDP

Clause 4.6 Variations Granted under the Warringah LEP2011

The following applications had a Clause 4.6 variation granted during the period of 1 April 2020 to 30 June 2020.

App. No.	Address	Category of Development	Clause 4.6 Development Standard	Variation, Control & Approval Details	Determined by
REV2020/0001	18 Alexander Street COLLAROY NSW 2097	Residential - Alterations and additions	4.1 Minimum subdivision lot size 4.3 Height of buildings	Variation: 8.75% Control: 600sqm Approved: 547.5sqm Variation: 2.35% Control: 8.5m Approved: 8.7m	Delegated Authority
DA2020/0488	111 Ashworth Avenue BELROSE NSW 2085	Residential - Alterations and additions	4.3 Height of buildings	Variation: 9.4% Control: 8.5m Approved: 9.3m	Delegated Authority

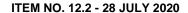


ITEM NO. 12.2 - 28 JULY 2020

DA2019/1238	26 Seaview Avenue CURL NSW 2096	Residential - Alterations and additions	4.3 Height of buildings	Variation: 1.5% Control: 8.5m Approved: 8.63m	DDP
DA2019/1374	8 Beverley Place CURL NSW 2096	Residential - Alterations and additions	4.3 Height of buildings	Variation: 17.64% Control: 8.5m Approved: 10m	DDP
DA2020/0026	10 Talgara Place BEACON HILL NSW 2100	Residential - Alterations and additions	4.3 Height of buildings	Variation: 9.64% Control: 8.5m Approved: 9.32m	Delegated Authority
DA2020/0039	17 Kimo Street NORTH BALGOWLAH NSW 2093	Residential - Alterations and additions	4.3 Height of buildings	Variation: 8.30% Control: 8.5m Approved: 9.21m	Delegated Authority
DA2020/0087	40 Iris Street FRENCHS FOREST NSW 2086	Residential - Alterations and additions	4.3 Height of buildings	Variation: 2.10% Control:8.5m Approved: 8.679m	Delegated Authority
DA2020/0196	160 Allambie Road ALLAMBIE HEIGHTS NSW 2100	Residential - Alterations and additions	4.3 Height of buildings	Variation: 4.40% Control: 8.5m Approved: 8.87m	Delegated Authority
DA2019/1409	911 Pittwater Road COLLAROY NSW 2097	Residential - Single new detached dwelling	4.3 Height of buildings	Variation: 7.80% Control: 8.5m Approved: 9.17m	Delegated Authority
DA2019/1509	184 Ocean Street NARRABEEN NSW 2101	Residential - New second occupancy	4.3 Height of buildings	Variation: 4.70% Control: 8.5m Approved: 8.9m	Delegated Authority
DA2019/0239	638 Pittwater Road BROOKVALE NSW 2100	Mixed	4.3 Height of buildings	Variation: 22.18% Control: 11m Approved: 13.44m	NBLPP

CONSULTATION

Variations to development standards lodged as part of a Development Application are made available to the community for comment on Council's Application Search, during the prescribed exhibition period.





LINK TO STRATEGY

This report relates to the Environmental Sustainability outcome in the Community Strategic Plan, Goal 5: "Our built environment is developed in line with best practice sustainability principles", Strategy (a): "ensure integrated land use planning balances the environmental, social and economic needs of present and future generations".

FINANCIAL CONSIDERATIONS

The costs associated with the assessment of variations are part of the Development Application assessment process.

SOCIAL CONSIDERATIONS

All Development Applications are required to consider the social impact through Section 4.15 of the Environmental Planning and Assessment Act 1979.

ENVIRONMENTAL CONSIDERATIONS

All Development Applications are required to consider the environmental impact through Section 4.15 of the Environmental Planning and Assessment Act 1979.

GOVERNANCE AND RISK CONSIDERATIONS

Reporting variations to Council satisfies NSW Department of Planning, Industry and Environment requirements and provides transparency in decision making, in addition to publishing this information on Council's website, reducing the risk to the organisation.



13.0 TRANSPORT AND ASSETS DIVISION REPORTS

ITEM 13.1 PROPOSED TEMPORARY DRAINAGE EASEMENT OVER

COUNCIL RESERVES AT 100 DOVE LANE, 13 FERN CREEK ROAD AND 2-50 CALLISTEMON WAY, WARRIEWOOD, IN FAVOUR OF 6 AND 6A ORCHARD STREET, WARRIEWOOD

REPORTING MANAGER EXECUTIVE MANAGER PROPERTY

TRIM FILE REF 2019/266211

ATTACHMENTS 1 UTemporary Easement over 100 Dove Lane, 13 Fern Creek

Road and 2-50 Callistern Way, Warriewood

SUMMARY

PURPOSE

To consider a request for a temporary easement to drain water through Council reserves located at 100 Dove Lane, 13 Fern Creek Road and 2-50 Callistemon Way, Warriewood (Community Land) by an adjacent property owner for the installation of an underground stormwater drainage pipe within Council's reserves.

EXECUTIVE SUMMARY

On 25 June 2015, the owner of 6 and 6A Orchard Street, Warriewood (the applicant) was granted Development Consent N0013/15 which approved a two stage community title subdivision.

The applicant is seeking to temporarily discharge stormwater through Council's public reserves and to provide drainage infrastructure extending from the north western corner of 6 Orchard Street and across 100 Dove Lane, 13 Fern Creek Road and to connect to the creek line at 2-50 Callistemon Way, Warriewood. This temporary system, which includes a 600mm pipe, is intended to resolve stormwater flows for the developments on 6 Orchard Street and 10 Fern Street only. The applicant has applied to Council to obtain a temporary easement to deliver this outcome.

Council has planned for a package of works on its land for the whole development under the Voluntary Planning Agreement, including but not limited to the final stormwater system for the whole area (including a 1500mm pipe), a pedestrian bridge and pathways, and undergrounding of high voltage power. These works will be undertaken as a single contract package between 2020 and 2022, with design component completed by end of 2020 and construction works to follow. In the interim, the developer would like to progress prior to this timeline the applicant has applied to Council to obtain a temporary easement to drain water.

Council staff have undertaken internal stakeholder consultation and external public notification in accordance with section 47 of the Local Government Act 1993.

This report relates to the Community Strategic Plan Goal Strategy Goal 19(c) - Ensure the long-term financial sustainability of Council through strategic management of assets.

The proposed temporary easement is intended to be a cost-neutral exercise for Council. The applicant is required to bear all costs associated with the creation and future extinguishment of the temporary easement and any registered Positive Covenant.

It is expected that the creation of the temporary easement and the works associated with temporary stormwater drainage will be completed prior to the end of 2020.



RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That:

- 1. Council authorises a temporary easement to drain water (3 metres wide, 52 metres in length with an approximate area of 156sqm) by underground pipe and associated Positive Covenant, within Lot 3 DP 1251955 (100 Dove Lane), Lot 13 DP 1092788 (13 Fern Creek Road), Lot 8 DP 1092802 (2-50 Callistemon Way) in favour of 6 and 6A Orchard Street, Warriewood (Lot C DP 367229 and Lot 102 DP 1033854) for an amount in accordance with Council's Fees and Charges or independent valuation (whichever is the greater), subject to Item 4 of this recommendation.
- 2. Council authorises future extinguishment of the temporary easement following the installation of Council's permanent drainage infrastructure.
- 3. Council delegates authority to the Chief Executive Officer to execute the necessary documentation in order to give effect to this resolution.
- 4. All costs associated with the granting of the proposed easement and associated Positive Covenant as referred to in Item 1 of this recommendation, including but not limited to, Council's legal costs, GST if applicable, document registration and any future extinguishment, be funded by the applicant.



REPORT

BACKGROUND

On 25 June 2015, the owner of 6 and 6A Orchard Street, Warriewood (the applicant) was granted Development Consent N0013/15 by Council which approved a two stage community title subdivision. This consent included a stormwater connection to the creek through the Council owned downstream property (the subject land) which will require an easement over this land to benefit the applicant's land.

Following this consent, Council also entered into a Voluntary Planning Agreement (VPA) with Frasers Property regarding a land swap in Fern Creek Road. The VPA also requires Council to install stormwater main drainage infrastructure through Council's land at 100 Dove Lane which is in the same location as the location for drainage identified in Development Consent N0013/15, as it was determined to be the most appropriate location at the time.

Council has planned for a package of works on its land for the whole development under the Voluntary Planning Agreement, including but not limited to the final stormwater system for the whole area (including a 1500mm pipe), a pedestrian bridge and pathways, and undergrounding of high voltage power. The full VPA package of works (including the stormwater works) have always been planned for delivery in the 2021/22 financial year and as the developer would like to progress prior to this timeline, Council's Stormwater Drainage Engineers have suggested the applicant can proceed with its approved development by installing a temporary drainage pipe within a temporary easement over Council's land until Council has installed its permanent stormwater main in that location.

Following Council's installation of its permanent stormwater main (scheduled to be constructed within the 2021/22 budget year), the development at 6 and 6A Orchard Street will be able to connect to this and their temporary easement will be extinguished. The stormwater drainage infrastructure will be removed by Council during Council's works for the permanent stormwater main.

The applicant is seeking to discharge stormwater through Council's public reserves and to provide drainage infrastructure extending from the north western corner of 6 Orchard Street and across 100 Dove Lane (Lot 3 DP 1251955), 13 Fern Creek Road (Lot 13 DP 1092788) and to connect to the creek line at 2-50 Callistemon Way (Lot 8 DP 1092802), Warriewood.

The applicant has applied to Council to obtain a temporary easement to drain water until Council is able to construct its permanent stormwater infrastructure on Council's land.

The temporary easement is 3 metres wide, 52 metres in length with a total area of approximately 156sqm, in favour of the adjoining owners of 6 and 6A Orchard Street (Lot C DP 367229 and Lot 102 DP 1033854).

Council has granted similar drainage easements over other Council reserves in accordance with section 46 (1) (a1) of the Local Government Act 1993, which specifically allows for such easements over Community Land.

Council's internal stakeholders have concurred that a permanent stormwater main will be installed in a similar location to the location proposed by the applicant for its temporary stormwater drainage line. Due to current limited funding for works, Council is not able to construct the permanent line within the timeframe that is required by the applicant. Therefore, in the interim period, it is recommended that Council considers granting a temporary easement to the owners of 6 and 6A Orchard Street so that they may proceed with their proposed construction works.



CONSULTATION

The subject Council reserves are classified Community Land in accordance with the Local Government Act 1993 (LG Act).

Council staff have undertaken internal stakeholder consultation and external public notification in accordance with Section 47 of the LG Act.

The application for temporary easement over Council's Community Land was publicly notified for a period of 28 days. This included a notice on Council's website, letters to surrounding property owners and signs at the site seeking public submissions. The submission period commenced on 17 May 2020 and concluded on 17 June 2020.

During the notification period, Council received a total of five submissions. Three submissions supported the proposal and two had initial concerns, however, the concerns were subsequently withdrawn following discussions with staff.

TIMING

The creation of the temporary easement to drain water over the Community Land is expected to be completed within the next six months.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Goal Strategy Goal 19(c) - Ensure the long-term financial sustainability of Council through strategic management of assets.

FINANCIAL CONSIDERATIONS

Independent qualified valuation advice received by Council has assessed the valuation for the proposed temporary easement at a figure lower than Council's minimum compensation fee in accordance with Council's adopted 2019/2020 Fees and Charges. Therefore, the applicant will be required to pay Council the current minimum compensation fee of \$11,700.00 (including GST) for the proposed temporary easement.

The proposed temporary easement is intended to be a cost-neutral exercise for Council. The applicant is required to bear all costs associated with the creation and future extinguishment of the temporary easement and any registered Positive Covenant.

SOCIAL CONSIDERATIONS

There will be minimal impact to the community as the stormwater drainage pipe will be installed under the surface of the ground.

ENVIRONMENTAL CONSIDERATIONS

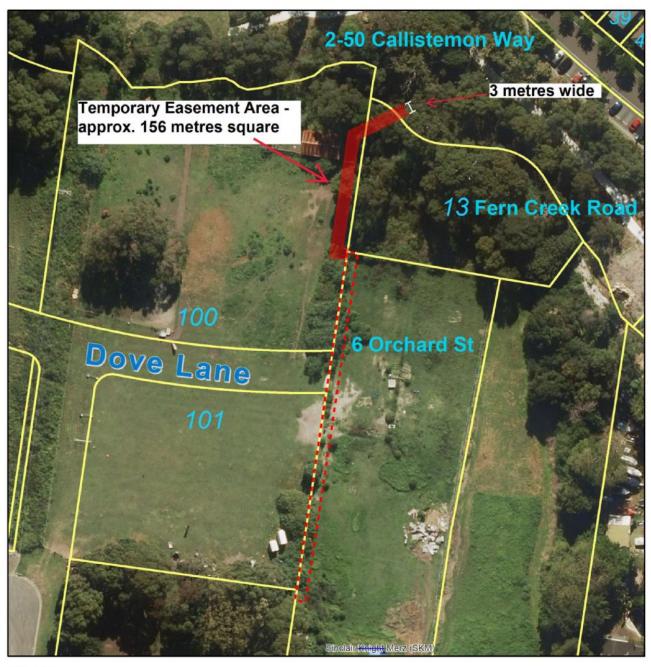
The proposed temporary easement has been discussed with internal stakeholders and no negative environmental issues are foreseen.

GOVERNANCE AND RISK CONSIDERATIONS

If the Council refuse to grant the proposed temporary easement, the applicant may appeal to have the proposed temporary easement granted at the Supreme Court in accordance with Section 88K of the Conveyancing Act 1919 or the Land and Environment Court under Section 40 of the Land and Environment Court Act 1979.



Temporary Easement to Drain Water over parts of 100 Dove Lane, Warriewood 13 Fern Creek Road, Warriewood and 2-50 Callistemon Way, Warriewood



Legend

Existing Drainage line within 6 Orchard St, Warriewood
Temporary Easement Area

Land Parcel Boundary

northern beaches

Date Priested: 29/04/2020 0 4.25 8.5 17 Meters

© Northern Beaches Council 202

ant Path: G:\GIS\ArcMapDocs\PropertyEasement_100DoveLane_Warriewood.mxd

Scale (A4) - 1:900 GDA 94 MGA Zone 58



ITEM 13.2 NEW SOUTH WALES PARKS FOR PEOPLE PROGRAM - NANDI

RESERVE, FRENCHS FOREST AND COUNTY ROAD RESERVE,

BELROSE.

REPORTING MANAGER EXECUTIVE MANAGER PARKS AND RECREATION

TRIM FILE REF 2020/318132

ATTACHMENTS

1 Letter from NSW Office of Open Space and Parklands,
Strategic Open Space Program - 18 April 2019

2 <u>U</u>Letter from NSW Department Planning, Industry and Environment, Parks for People Program Project Delivery

Agreement - 8 May 2020

4 UNandi Reserve Map

SUMMARY

PURPOSE

To consider entering into an agreement with the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation for the design and delivery of landscape embellishment works to Nandi Reserve, Frenchs Forest and County Road Reserve, Belrose and the transfer of land to Council through the New South Wales Parks for People Program.

EXECUTIVE SUMMARY

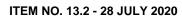
In February 2019, the New South Wales Government announced the \$150 million Strategic Open Space Program to connect and improve open spaces across Sydney. \$50 million of this funding is being delivered through the New South Wales Department of Planning, Industry and Environment's Parks for People Program. Frenchs Forest was named as one of the areas for funding.

In April 2019, Council received a letter from the New South Wales Office of Open Space and Parklands about their Strategic Open Space Program and allocation of \$9 million for creation of high quality open space in Frenchs Forest on Planning Ministerial Corporation land. The Office of Open Space and Parklands proposed a partnership with Council and nominated Nandi Reserve, Frenchs Forest as a suitable site for funding (Attachment 1).

Since this time, Council and the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation (the Department) have been discussing the New South Wales Parks for People Program (the Program) and funding for the Northern Beaches. Council has advocated for consideration of other suitable sites including County Road Reserve at Belrose.

In March 2020, Council entered into a Memorandum of Understanding (the MOU) with the Department about creating better access to open space and greater recreation opportunities and agreed on Nandi Reserve as a suitable site for embellishments works. The MOU also enabled consideration of other suitable sites on Planning Ministerial Corporation land in the Northern Beaches local government area.

In May 2020, Council received a letter from the Department (Attachment 2) and an agreement regarding the design and delivery of landscape embellishment works to Nandi Reserve and County Road Reserve and potential land transfers under the New South Wales Parks for People program. The specific land parcels referred to in the agreement are outlined in attachments 3 and 4. The embellishment works to be undertaken at each reserve have not yet been determined. During the design phase of the project the Council and the Department would develop and decide on the





works to be delivered by the Department at each site. These decisions would be guided and informed by community feedback from key stakeholders including local residents and local groups.

The Program is structured so that the Department project manage and fund project design, planning, construction and community engagement for agreed works and also any land transfers. Council would be represented on all project working groups.

All embellishment works would be programmed to be completed by 31 December 2021 at which time Council would become the land owner of Planning Ministerial Corporation land at Nandi Reserve and County Road Reserve (subject to transfer from Transport for New South Wales to the Department) and would remain Crown Land Manager of the Crown Land at County Road Reserve (Attachments 3, 4).

It is recommended that Council enter into an agreement with the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation for the design and delivery of landscape embellishment works to Nandi Reserve, Frenchs Forest and County Road Reserve, Belrose and the transfer of land to Council through the New South Wales Parks for People Program as outlined in this report. The details of the final agreement are to be reported to Council.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That:

- 1. Council delegate authority to the Chief Executive Officer to negotiate and enter into an agreement with the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation for the design and delivery of landscape embellishment works to Nandi Reserve, Frenchs Forest and County Road Reserve, Belrose and the transfer of land to Council through the New South Wales Parks for People Program.
- 2. The findings of the community engagement and analysis of the proposed projects will be reported back to Council by December 2020.



REPORT

BACKGROUND

In February 2019, the New South Wales Government announced the \$150 million Strategic Open Space Program to connect and improve open spaces across Sydney. \$50 million of this funding is being delivered through the New South Wales Department of Planning, Industry and Environment's Parks for People Program. Frenchs Forest was named as one of the areas for funding.

In April 2019, Council received a letter from the New South Wales Office of Open Space and Parklands about their Strategic Open Space Program and allocation of \$9 million for creation of high quality open space in Frenchs Forest on Planning Ministerial Corporation land. The Office of Open Space and Parklands proposed a partnership with Council and nominated Nandi Reserve, Frenchs Forest as a suitable site for funding (Attachment 1). Council replied, welcoming the opportunity to be included in the New South Wales Strategic Open Space Program and to improve open spaces for our community including at Frenchs Forest.

Since this time, Council and the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation (the Department) have been discussing the New South Wales Parks for People Program and funding for the Northern Beaches. The Parks and Recreation and Environment and Climate Change teams have led these discussions on Council's behalf. It was proposed that with the amount of funding available the Department consider Nandi Reserve as well as other suitable sites.

In March 2020, Council entered into a Memorandum of Understanding (the MOU) with the Department about creating better access to open space and greater recreation opportunities. The MOU also enabled consideration of other suitable sites on Planning Ministerial Corporation land in the Northern Beaches local government area. Following further discussions both parties resolved to include County Road Reserve at Belrose as an additional site due to its proximity to Frenchs Forest and Council's desire to gain tenure for continued use of the sportsfield.

In May 2020, Council received a letter from the Department (Attachment 2) and an agreement (the agreement) regarding the design and delivery of landscape embellishment works to Nandi Reserve and County Road Reserve and land transfers under the New South Wales Parks for People program. The specific land parcels referred to in the agreement are outlined in attachments 3 and 4. The embellishment works to be undertaken at each reserve have not yet been determined. During the design phase of the project the Council and the Department would develop and decide on the works that are to be delivered by the Department at each reserve. These decisions would be guided and informed by community feedback from key stakeholders including local residents and local groups.

The Program is structured so that the Department would project manage and fund project design, planning, construction and community engagement for the works and for any potential land transfers. Council would be represented on all working groups including for project management and community engagement.

All embellishments would be programmed to be completed by 31 December 2021 at which time Council would become the land owner of land owned by the Planning Ministerial Corporation at Nandi Reserve and County Road Reserve (subject to transfer from Transport for New South Wales) and would remain Crown Land Manager of the Crown Land at County Road Reserve (Attachments 3, 4).

It is recommended that Council enter into an agreement with the New South Wales Department of Planning, Industry and Environment and the Planning Ministerial Corporation for the design and delivery of landscape embellishment works to Nandi Reserve, Frenchs Forest and County Road Reserve, Belrose and the transfer of land to Council through the New South Wales Parks for

ITEM NO. 13.2 - 28 JULY 2020



People Program as outlined in this report. The details of the final agreement are to be reported to Council.

County Road Reserve, Belrose

County Road Reserve (Attachment 3) has been managed by Council for many years as a sports field. At this reserve there is one unlit natural turf rectangular sportsfield and an unsealed car park. This field is used mainly by football groups.

Transport for New South Wales is the owner of the land where the sportsfield is located. Council does not have tenure of this land.

The unsealed car park is located on Crown Land which is managed by Council as the Crown Land Manager. The Department have identified that there is an incomplete Aboriginal Land Claim from 2009 and Native Title is not extinguished on this Crown Land. Notwithstanding this matter the Department have indicated that Crown Lands are not opposed to the proposal for this land.

The Department proposes that:

- Funding is made available for embellishment works to the reserve (Attachment 3).
- The Transport for New South Wales land is transferred to the Planning Ministerial Corporation. The land would then eligible for the New South Wales Parks for People Program.
- Following completion of the agreed works the:
 - Former Transport for New South Wales land would be dedicated to Council.
 - Council would remain the Crown Land Manager for the Crown Land.

The Council's Sportsgrounds Strategy (2017) supports upgrading and seeking tenure for this reserve. Feedback received for the Strategy about this reserve included that there is a need for sportsfield lights, toilets, storage and improvements to the car park and the sportsfield playing surface.

It is Council's intent to put forward a range of projects for consideration and community engagement including:

- New sportsfield lighting to provide field access in the evening.
- Improvements to the quality of the playing surface of the sportsfield.
- New building with at a minimum to have toilets and storage.
- Formalise the car park.
- Restoration works to the surrounding bushland and tree planting.

These proposed projects would assist in meeting the growing need for more access to higher quality sport and recreation facilities by local schools, local sports groups and the local community and enhance the environmental values of the reserve.

Potential residential and environmental impacts as well as community benefits would be considered carefully in making decisions about the projects to be funded.



Nandi Reserve, Frenchs Forest

Nandi Reserve is made up of several parcels of land owned by Council and the New South Wales Government (Attachment 4). The features of this reserve include; bushland, informal trails, a watercourse, a coastal upland swamp and an asset protection zone. Power lines and an access trail are also located in this reserve.

The Department proposes that:

- Funding is made available for embellishment works to the parcel of land in Nandi Reserve owned by the Planning Ministerial Corporation (Attachment 4).
- Following completion of the agreed works, the Planning Ministerial Corporation land in this reserve would be dedicated to Council.

It is Council's intent to put forward a range of projects for consideration and community engagement including:

- Conversion of some informal trails to walking trails (sympathetic to the reserve) with interpretive signage about the local flora and fauna.
- Riparian corridor, creek-line and bushland improvements.

These proposed projects would provide the community with more sustainable recreational access to Nandi Reserve and enhance the environmental values of the reserve.

Potential residential and environmental impacts as well as community benefits would be considered carefully in making decisions about the projects to be funded.

CONSULTATION

The Department would be responsible for preparing and implementing the community and stakeholder engagement and communications plans for any Nandi Reserve and County Road Reserve projects. Council has provided the Department with the Northern Beaches Council Community Engagement Matrix to assist them in developing an engagement approach that is consistent with our community's expectations.

Council's Parks and Recreation, Environment and Climate Change, and Community Engagement teams would review the draft plans and endorse the approaches, timelines, materials, signage, social media and on-line messaging and be involved in implementation.

The outcomes of any community engagement would be provided to Council for consideration.

TIMING

Should Council enter into an agreement with the Department the following timing is planned:

- August 2020 execute the agreement and complete the community engagement and communication plan.
- December 2020 report back to Council on the findings of the community engagement and analysis of the proposed project.
- 31 December 2021 embellishment works programmed to be completed.

The final dates for design, planning, construction and engagement are yet to be determined.



LINK TO STRATEGY

The proposals outlined in this report relate to the Council's Community Strategic Plan Outcomes of Places for People, Protection of the Environment and Environment Sustainability:

- Places for People Goal 8: Our neighbourhoods inspire social interaction, inclusion and support health and wellbeing.
- Places for People Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Protection of the Environment Goal 1: Our bushland, coast and waterways are protected to ensure safe and sustainable use for present and future generations.
- Environment Sustainability Goal 5: Our built environment is developed in line with best practice sustainability principles.

FINANCIAL CONSIDERATIONS

The Program is structured so that the Department would project manage and fund project design, planning, construction and community engagement for works and for any land transfers.

All embellishments would be programmed to be completed by 31 December 2021 at which time Council would become the land owner of land owned by the Planning Ministerial Corporation at Nandi Reserve and County Road Reserve (subject to transfer from Transport for New South Wales) and would remain Crown Land Manager of the Crown Land at County Road Reserve (Attachments 3, 4). Council would then be responsible for meeting the costs associated with land management and maintenance and renewal of associated assets.

SOCIAL CONSIDERATIONS

The projects indicated in this report to be considered by the Department and the community for County Road Reserve, would enable more sport and recreation to be played more often and provide local schools, sports groups and the community with access to higher quality facilities and enhance the environmental values of the reserve.

The projects indicated in this report to be considered by the Department and the community for Nandi Reserve, would provide more sustainable and higher quality recreational access to the reserve for the local community and improve the environmental values of the reserve.

ENVIRONMENTAL CONSIDERATIONS

The Environment and Climate Change team would represent Council in regard to environmental considerations and related matters for the development and implementation of any agreement with the Department. The Department would be required to follow the New South Wales Parks for People project management processes which includes regulatory environmental assessments.

GOVERNANCE AND RISK CONSIDERATIONS

Council's Legal Counsel would review the final draft agreement and any associated documents.

Council would be represented on all working groups including for project management and community engagement. The Council's role includes articulating and aligning the project with Council strategic directions and identified community needs and managing Council's project related governance and risks.



Scanned 26-04-2019



18 April 2019

Dear Mr Brownlee

Subject: Strategic Open Space Program - Wakehurst Parkway, Frenchs Forest

On February 3rd 2019 the NSW Premier announced \$50 million to be invested in the creation of eight new or improved open spaces on land that is under the ownership of the Planning Minister's Corporation. This announcement is part of the ongoing \$340 million investment in open space, parklands and urban canopy.

Wakehurst Parkway has been allocated \$9 million for the creation of high-quality open space that will provide multi-generational active recreation opportunities while also increasing opportunities and improvements in passive recreation for the current and future residents of Northern Beaches local government area. This budget will include all design services and subsequent construction of this new park.

This project will be led by the Office of Open Space and Parklands (OSAP) in partnership with Northern Beaches Council and the Office of Strategic Lands (OSL).

As the first action, OSAP would like to arrange a meeting with Council Officers to discuss the project. To arrange this meeting, can you or your representative please make contact with

I look forward to working closely with your team to deliver a high-quality upgrade of Wakehurst Parkway for the Northern Beaches community.

Commissioner Open Space and Parklands
Office of Open Space and Parklands
Encl: Map of Wakehurst Parkway, Frenchs Forest

Department of Planning and Environment

320 Pitt Street Sydney 2000 | GPO Box 39 Sydney 2001 | planning.nsw.gov.au



northern beaches council



ITEM NO. 13.2 - 28 JULY 2020



Planning, Industry &

Environment

General Manager Attn: Steven Lawler, Executive Manager Parks & Recreation Northern Beaches Council 1 Belgrave Street Manly NSW 2095

08 May 2020

Dear Mr Lawler

Subject: Parks for People Program - Project Delivery Agreement

I refer to the executed Memorandum of Understanding and previous advice from the Department of Planning, Industry and Environment (the Department), regarding the preparation of a draft Project Delivery Agreement (the Agreement) for the design and delivery of landscape embellishment works at Wakehurst Parkway, Frenchs Forest and Country Road, Belrose, proposed under the *Parks for People* program (the Program).

The Department is pleased to provide Northern Beaches Council (Council) the Agreement for its review. It is noted this iteration of the Agreement is provided to facilitate discussion and review of the Agreement between the Department and Council. Following this process, the Agreement may be subject to further amendment which the Department and Planning Ministerial Corporation (PMC) elect to include.

As previously advised, the function of this binding Agreement is to capture the terms under which the proposed embellishment works will be delivered by the Department, in partnership with Council. Furthermore, this Agreement also outlines the terms of dedication of the subject land from PMC to Council.

The Department is administering negotiations with Transport for New South Wales (TfNSW), regarding transfer of land to PMC for inclusion in the Program. It is the Department's intention that this land will be dedicated to PMC and in turn, Council, in accordance with the terms of the Land Transfer Agreement.

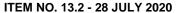
Furthermore, as part of the proposed works extends onto Crown land, the Department will continue discussions with Crown Lands regarding its inclusion in the Program. It remains the Department's intention to only dedicate to Council land which is owned by PMC at the completion of construction works.

In the interests of executing this Agreement as soon as possible, enabling the commencement of design work, The Department proposes the following steps be administered:

a. 08 May 2020: Issue of the Agreement and commencement of Council review period.

Department of Planning and Environment

320 Pitt Street Sydney 2000 | GPO Box 39 Sydney 2001 | planning.nsw.gov.au





northern

beaches

- b. 22 May 2020: Meeting between The Department, Council, and their respective legal counsels to review the terms of the Agreement. Any requested update or amendment to the terms of this Agreement are to be discussed in this meeting.
- c. 02 June 2020: If required following the meeting on 20 May 2020, The Department will make updates to the Agreement and reissue to Council.
- d. 09 June 2020: Agreement is included in Councillor briefing.
- e. 23 June 2020: Agreement is referred to the Council ordinary meeting for approval to execute.
- f. 24 June 2020: Execution of Agreement. Engagement of Lead Design Consultant by the Department and commencement of design services.

I appreciate the timeframes proposed are tight, however the Department is committed to commencing project works as soon as possible and assisting Council as required to facilitate execution of the Agreement.

Thank you for your cooperation to date in executing the Memorandum of Understanding and facilitating site investigations. I look forward to continuing to work closely with your team to expedite execution of this Agreement and commencement of project design and delivery works for the Frenchs Forest and Belrose communities.

Please feel free to contact me to discuss any matters related to the Agreement by email at

Yours sincerely



Program Manager
Department of Planning, Industry & Environmental, Open Space











ITEM 13.3 OUTCOME OF PUBLIC EXHIBITION AND ADOPTION OF THE

NORTHERN BEACHES COUNCIL BIKE PLAN

REPORTING MANAGER EXECUTIVE MANAGER TRANSPORT AND CIVIL

INFRASTRUCTURE

TRIM FILE REF 2020/312959

ATTACHMENTS 1

□Draft Northern Beaches Bike Plan (Included In Attachments)

Booklet)

2 ⇒Bike Plan - Community Engagement Report - Stage 2

(Included In Attachments Booklet)

SUMMARY

PURPOSE

To report back on the outcomes of the Public Exhibition period and to seek adoption of the Northern Beaches Bike Plan.

EXECUTIVE SUMMARY

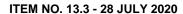
Cycling is one of the most important modes of transport on the Northern Beaches. This Bike Plan is Council's commitment to creating a safe and connected cycling network. Northern Beaches Bike Plan is one of the seven plans that sit under the adopted MOVE Northern Beaches Transport Strategy. This plan provides the methodology for how Council prioritises the delivery of the future shared path network and other cycling infrastructure to enable Council to deliver a network that connects the community of the Northern Beaches to where they want to go.

The Northern Beaches Bike Plan (Attachment 1) will help Council achieve its active travel objective outlined in the Northern Beaches Transport Strategy, which is to "enable freedom of movement to, from and within the Northern Beaches using a safe, smart, efficient, integrated and sustainable transport network." The Bike Plan aligns with the adopted WALK - Northern Beaches Walking Plan to enhance the accessibility of our Community and provide further options to reduce the dependence on cars for the short to medium length journeys, that being between home and local or neighborhood centres.

The proposed network caters for all residents and visitors that can use cycling for transport, recreation and facilitate tourism. The network is divided into groups; the Safe Cycling Network for all users, the Road Cycling Network for the longer commuter trip and for those who partake in Road Cycling for recreation.

The Northern Beaches Bike Plan also contains actions to provide end of trip facilities suited for the purpose of those accessing the destination and actions to educate and enhance the safety of the network.

Minor changes and additions have been made to the Northern Beaches Bike Plan to address submissions made during the public exhibition period, with several additional route segments included and the priority tool to determine the delivery schedule reviewed to address concerns raised by the community. It should be noted that the delivery schedule tool takes into account the overall goals in the Transport Strategy and provides a priority to connections to future transport routes that are not existent today.





This report relates to the adopted MOVE - Transport Strategy actions 1.1, 2.1, 2.3, and 2.4 as well as:

Goal 17- Our community can safely and efficiently travel within and beyond Northern Beaches - b - Facilitate and promote safe cycling and walking networks as convenient transport options from the Community Strategic Plan.

Action 7.6 - Accelerate our transition to low emissions vehicles and increase our active travel trips by implementing the Move - Northern Beaches Transport Strategy from the Environment and Climate Change Strategy 2040.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That Council:

- 1. Note the outcomes of the Public Exhibition period and submissions from the community.
- 2. Adopt the Northern Beaches Bike Plan.



REPORT

BACKGROUND

MOVE – Northern Beaches Transport Strategy identified the need to reduce carbon emissions through the increase in cycling, walking, and public transport patronage and a reduction in private vehicle trips over the next 20 years. Council needs to provide significant infrastructure, in partnership with State and Federal agencies, where possible, to meet the ambitious target of reducing carbon emissions by 30% and doubling the number of active transport trips within the timeframe adopted in MOVE.

The Bike Plan provides direction on future infrastructure and programs that will encourage more people to consider riding a bicycle for transport more often. The Bike Plan also aims to create a safer environment for people cycling on both paths and roads.

Bicycle usage and infrastructure design have progressed since previous bike plans were undertaken for the area. Best-practice and community expectations have evolved in terms of infrastructure design and the need for greater separation from motor vehicles. Bicycles themselves are also evolving with electric bikes (e-bikes) and cargo bikes becoming a more common sight within the community.

The Bike Plan focuses on cycling undertaken around the road network. The Bike Plan also supports recreational cycling, however, recreational cycling facilities, such as BMX, children's bike tracks and mountain bike trails will be addressed in the Northern Beaches Open Space and Recreation Strategy.

Shape 28, Northern Beaches Community Strategic Plan 2018-2028 defines our community's vision and sets a direction for everything we must do over the next 10 years with our future planning, budgets and actions. The responsibility for making the long-term community vision a reality rests with everyone and we look forward to working in close collaboration with the community, key partners and stakeholders in making Northern Beaches an even better place to live, work and play.

This Bike Plan also helps Council meet a number of other goals in the Community Strategic Plan, particularly those relating to promoting sustainability and healthy and active lifestyles.

Move - Northern Beaches Transport Strategy 2038, was adopted by Council in August 2018 and sets out policy directions for improving transport across the next 20 years.

The transport strategy includes the following directions that relate to the Bike Plan:

- Create and enhance 'Places for People' that are integrated with public transport, creating vibrant, connected places with wide footpaths, safe cycling options, and where the car is not the first transport option.
- Prioritise smart, active travel network improvements through technology, end-of-trip facilities and way-finding signage.
- Expanding the footpath and shared path networks to improve connectivity and safety that
 make walking and cycling attractive alternatives to the car, providing a safe environment for
 all users.

Our Transport Strategy and associated transport plans have been developed in line with NSW Government planning and its future vision for a 30 Minute City. This concept allows people to reach their nearest metropolitan and strategic centres within 30 minutes, seven days a week by public transport. Improved public transport services and infrastructure are crucial to ensure people can move efficiently around the city. This involves cycling corridors to connect people to their nearest centre and a Principal Bicycle Network that provides connections between strategic centres.

ITEM NO. 13.3 - 28 JULY 2020



The Future Transport Strategy 2056 and the Greater Sydney Commission North District Plan view cycling as an important mode of transport that has the potential to increase modal share.

The North District Plan contains the direction to prioritise infrastructure that enables cycling connectivity within 5km of Strategic Centres. The strategic centres on the Northern Beaches include:

- Frenchs Forest Strategic Centre
- Mona Vale Strategic Centre
- Manly Strategic Centre
- Dee Why Strategic Centre
- Brookvale Strategic Centre

The Government Architect of NSW has identified the Sydney Green Grid, which provides preliminary prioritisation of opportunities to provide an interconnected high-performance green infrastructure network that will support healthy urban growth. Key project opportunities relevant to this Bike Plan include:

- Extending the Narrabeen Lagoon Trail along creek-lines including Mullet, South, Dee Why and Middle Creeks and access to surrounding suburbs.
- Upgrading access to Manly and Curl Curl Lagoons.
- Improving access to Manly Dam from Frenchs Forest Hospital Precinct.
- Improving connection from Brookvale to Curl Curl Lagoon.
- Providing active transport corridors on Pittwater Road, Warringah Road and Wakehurst Parkway.

CONSULTATION

The first phase of community engagement has sought community feedback on proposed routes that form part of the Bike Plan. As part of this engagement, the project Your Say Project page received 1550 page views; the Social Pinpoint Mapping tool received 2198 page views and 852 Comments. Staff held meetings with 10 key stakeholders, four pop ups events (food for your thoughts program) at Avalon, Dee Why, Manly, Middle Creek Reserve and three more focused drop-in sessions were held as well as two presentations provided to the Transport and Travel Strategic Reference Group.

A communication program was also conducted which included two targeted Facebook posts, a media release, Electronic Direct Mail (EDM) distributed to 25,000 individual email addresses, 20 temporary signs installed at key locations across the Northern Beaches. Information was provided through traditional media formats including six advertisements in the Manly Daily, plus the Mayor's message in the Saturday edition and an editorial article in Pittwater Life.

The second phase of the community engagement program proposed to include popup events across the Northern Beaches, drop-ins held at times to provide maximum opportunities for the community to attend and interact with staff, however due to the COVID-19 pandemic these were not held. An extended engagement strategy was undertaken with the Your-Say page with the engagement period extended to 11 weeks and included two live question and answer sessions where staff were available to answer questions posed by the community.



The snapshot of the second stage engagement (below), with 696 online submissions, some with attached detailed written submissions, and 72 questions answered during the online question and answer sessions. The Bike Plan - Community Engagement Report - Stage 2 (Attachment 2) is included for consideration.

Have Your Say	Visitors: 8,905	Visits: 11,232	Av. time onsite: 1m30s
Social media	Facebook Post: 3		Reach: 45,496 Clicks: 961
	Video: 1		Views: 813
Videos			
	Manly Daily: 3 ads		
	Media Release: 1		Distribution: 236,000
Print media and	Site signs: Yes		Number: 20
collateral	Collateral availability: Service Centres	Customer	Number: 4
	Community Eng. news	sletter: 3	Distribution: 20,000
	Council eNews: 2		Distribution: 410,768
EDM(s) ¹	Stakeholder email: 3		Distribution: 150

TIMING

Once adopted, work will commence immediately on adding the highest priority locations to the 2021/2022 delivery program and detailed design commencing shortly after on a four Year program, based on the available funding level.

A fully developed and designed delivery program for high priority locations is expected to be completed by the end of the 2021/2022 financial year.

In the current financial year we are designing key links to connect our residential areas to major transport hubs in Brookvale and Manly, and delivering the missing sections of the network in the Frenchs Forest area.

LINK TO STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Transport and Infrastructure Goal 17: Our community can safely and efficiently travel within and beyond Northern Beaches.
- Transport and Infrastructure Goal 16: Our integrated transport networks meet the needs of our community.

¹ Electronic direct mail

ITEM NO. 13.3 - 28 JULY 2020



 Places for People - Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.

The Transport Strategy includes the following directions that relate to the Bike Plan:

- Theme 1, Direction 1: Create and enhance 'Places for People' that are integrated with public transport, creating vibrant, connected places with wide footpaths, safe cycling options, and where the car is not the first transport option.
- Theme 2, Direction 1: Prioritise smart, active travel network improvements through technology, end-of-trip facilities and way-finding signage. Expand the footpath and shared path networks to improve connectivity and safety that make walking and cycling attractive alternatives to the car, providing a safe environment for all users.
- Theme 2, Direction 3: Provide a safe environment, both on and off road for all users and end of trip facilities to make it a realistic option for commuting.
- Theme 2, Direction 4: Expand the cycle network to reduce conflict between road users.

The Northern Beaches Environment and Climate Change Strategy also includes actions to reduce emissions and prioritise active travel:

 Action 7.6: Accelerate our transition to low emissions vehicles and increase our active travel trips by implementing the Move - Northern Beaches Transport Strategy

FINANCIAL CONSIDERATIONS

The Northern Beaches Bike Plan is currently the subject of a high-level costing based on the infrastructure schedule, at around \$170M will require a significant increase in funding to deliver the current proposed network over time.

The funding for this program is expected to come from a mix of current Council CAPEX budget as well as delivery through grants provided by Transport for NSW, and sections of the network delivered as part of larger infrastructure projects like Beaches Link and Strategic Centre redevelopment. Other grant funding opportunities are also available from time to time.

Some sections will be funded through the operational budget as other renewal projects are undertaken on the existing Road Network, where the delivery is limited to new signage and line marking.

SOCIAL CONSIDERATIONS

The purpose of the Bike Plan is to provide necessary infrastructure, but also influence behaviour change in terms of how we travel around the Northern Beaches. We know that active travel – cycling and walking - increases opportunities for face-to-face social contact and connections. Improved infrastructure and safety through increased numbers of people using the street will also strengthen the potential for casual social contact.

Leaving our cars at home also reduces traffic and parking congestion and helps to make streets safe and active for cyclists and pedestrians. This also adds to the public health benefits that come from a more active community, reducing some lifestyle related health impacts.

ENVIRONMENTAL CONSIDERATIONS

Northern Beaches Council has the goals adopted in the Environment and Climate Change Strategy 2040 to increased active travel trips, reduce car usage and the associated carbon emissions. Through the expansion of the shared path network, Council is providing the infrastructure for the community to contribute to meeting these ambitious targets in both the MOVE Transport Strategy and Protect. Create Live. Environment and Climate Change Strategy 2040.



ITEM NO. 13.3 - 28 JULY 2020

It is acknowledged that there will be some environmental impacts during the construction of the infrastructure required. While every effort will be made to avoid tree loss, some trees may need to be removed to construct the shared path network and where possible the network has been located to reduce this to the minimum impact. As per Council's Urban Tree Strategy any trees removed will be replaced with a minimum of two more. Shared path construction also results in increased carbon emissions, adds to the urban heat island effect and reduces ground permeability that can increase storm water run-off.

GOVERNANCE AND RISK CONSIDERATIONS

The Bike Plan will provide a clear policy framework to ensure that Council asset planning and implementation results in a better shared path network for the Northern Beaches community. It provides a transparent priority evaluation and justification framework with clarity to the ongoing development costs across several capital works cycles to assist in forward planning and reduce the risk of asset delivery based on undesirable factors.



ITEM 13.4 PUBLIC PRIVATE PARTNERSHIP - FUTURE USE OF VACANT

CLUBHOUSE AND RECREATION SPACE, NOLAN RESERVE,

NORTH MANLY

REPORTING MANAGER EXECUTIVE MANAGER PROPERTY

TRIM FILE REF 2019/603134

ATTACHMENTS 1

□Office of Local Government - Public Private Partnership

Guidelines for Local Government (Included In Attachments

Booklet)

SUMMARY

PURPOSE

The purpose of this report is to seek approval from Council to:

- 1. Proceed with the project proposal for a Public Private Partnership (PPP) for the future use of the vacant clubhouse and recreation space at Nolan Reserve North Manly.
- 2. Prepare and submit an assessment of the proposed PPP to the Office of Local Government (OLG) pursuant to section 400F under the Local Government Act 1993 (LG Act).
- 3. Subject to OLG's initial assessment of the PPP arrangement, progress to a public Expression of Interest for the site.

EXECUTIVE SUMMARY

The North Manly Recreational Site (Site) is currently vacant and is planned to be re-purposed for a suitable recreation use. A Request for Proposal (RFP) was released in September 2019 to ascertain the industry and communities preferred recreation options to consider for the site. After evaluation of the submissions, the RFP submissions have been shortlisted to five uses, all of which require private funds for development of the Site. Given the requirement for private funds, a PPP has been determined to be the appropriate approach to progress the development of this Site. This has been further recommended by Council's independent procurement consultants, Paxon Consulting Group, as the appropriate procurement process to follow. In order to commence the formal PPP process as per the Office of Local Government (OLG) "Guidelines on the Procedures and Processes to be followed by Local Government in Public-Private Partnerships" (Attachment 1 - Guidelines) a formal resolution of Council is required.

RECOMMENDATION OF DIRECTOR TRANSPORT AND ASSETS

That Council:

- 1. Resolves to enter a PPP for the Site subject to compliance with the requirements of the Local Government Act.
- 2. Authorise the CEO to prepare and submit to the Office of Local Government, pursuant to 400F of the Local Government Act 1993 NSW, an assessment of the proposed Public Private Partnership including the project proposal details.
- 3. Upon confirmation from the Office of Local Government that the project proposal can proceed, release a public Expression Of Interest for a Public Private Partnership for the following shortlisted uses to be reported back to Council:
 - A. combined BMX, skateboarding, surfing & snowboarding facilities



ITEM NO. 13.4 - 28 JULY 2020

- B. tennis facilities
- C. indoor basketball facilities
- D. small sided soccer (synthetic) facilities
- E. gymnastics facilities.



REPORT

BACKGROUND

The subject vacant Site is Council owned Community Land zoned RE1 Public Recreation and was vacated in late 2018 by the previous lessee Manly Leagues Club North Manly (formally known as North Manly Bowling Club prior to the club's amalgamation with the Manly Leagues Club).

The Site has an area of 1.023ha and comprises four natural lawn bowling greens and a brick clubhouse facility. The Site has good public transport links and is part of the District Park community and recreational precinct catering to various community and sporting interests.

A two stage tender process for a single lease as above was completed in 2018. The negotiations with the successful proponent failed and the process was concluded without appointing a suitable lessee.

On 28 October 2019, a Request for Proposal (RFP) was released on TenderLink, with the primary objectives to be the revitalization / replacement of the existing assets and the delivery of improved recreation outcomes for the community. The RFP aimed to receive "concept ideas" of how this site could be used to meet current and future community, sports and recreational needs.

Following Councillor Briefings on 11 and 18 February 2020, the following five potential future uses of the site were shortlisted:

- combined BMX, skateboarding, surfing & snowboarding facilities
- tennis facilities
- indoor basketball facilities
- small sided soccer (synthetic) facilities
- gymnastics facilities.

As all five options propose capital funding to be provided by a private entity, a Public Private Partnership structure is recommended.

Public Private Partnership (PPP)

Section 400B(1) of the LG Act defines a PPP as:

"For the purposes of this Act, a public private partnership means an arrangement:

- (a) between a council and a private person to provide public infrastructure or facilities (being infrastructure or facilities in respect of which the council has an interest, liability or responsibility under the arrangement), and
- (b) in which the public infrastructure or facilities are provided in part or in whole through private sector financing, ownership or control,

but does not include any such arrangement if it is of a class that has been excluded from the operation of this Part by the regulations."

To enter into a PPP, Council must comply with Chapter 12 Part 6 of the LG Act. Amongst other things, this requires compliance with the OLG's "Guidelines on the Procedures and Processes to be followed by Local Government in Public Private Partnerships" dated 1 September 2005 (Attachment 1).

ITEM NO. 13.4 - 28 JULY 2020



At a minimum, this requires Council to:

- Resolve to enter into a public private partnership.
- Formulate the project proposal and prepare a report to the Departmental Chief Executive for assessment pursuant to Section 400F of the LG Act.

The requirements for Council's to deliver a PPP are summarised on page 9 in these Guidelines.

Section 400F states that Council must not enter into a PPP without providing the Departmental Chief Executive an assessment of the project. When providing the assessment, the CEO of the Council is required to certify that it has been prepared in accordance with the PPP guidelines (mentioned above).

The Departmental Chief Executive will advise whether the project is deemed as a "significant project" or "high risk" (resulting in referral to the Project Review Committee for review) or if referral is not required, Council is then entitled to enter into the PPP.

Section 400B of the LG Act defines a significant project as set out below, with sections 2.1.1 and 2.1.2 of the PPP Guidelines defining a 'significant project' and 'high risk', respectively.

"significant project means

- (a) any project with an estimated total cost of more than \$50 million or such other amount as may be prescribed by the regulations, or
- (b) any project in respect of which the relevant council's financial contribution, or its equity position, amounts to 25% or more of the council's annual revenue that is lawfully available for spending on facilities or services of the kind to which the project relates."

Based on Council officers' initial review it is viewed that this project would be evaluated as neither a significant project or of high risk, and as such would likely progress down the process that did not require the Project Review Committee oversight.

Project Criteria

To support our vision for a vibrant, connected and healthy community. Project criteria for the use of the Site includes:

- Revitalisation/replacement of the existing assets and the delivery of improved recreation outcomes for the community.
- Development of a high use recreation facility by the external party under a Council lease (to a maximum term of 30 years with Minister's consent).
- The proposal is to be capital cost neutral to Council.
- The recreation facility will provide recreation activities that have limited alternate supply / sites.
- It will deliver broad community benefits.

This project aims to maximise the community use of a currently unused Site. Creating a sporting facility will support our growing community and ensure that further healthy and active recreational opportunities are available.

By entering into a PPP arrangement, Council will be able to prioritise its resources in other areas. It also facilitates strong partnerships developing between Council and private parties to successfully deliver a recreation facility that will meet the needs of the community.



CONSULTATION

Consideration has been given to the existing Plan of Management for the area which involved extensive community consultation and recommended the site for recreational purposes.

The RFP requested submissions from interested parties for recreational use of the Site, with valid submissions requiring written support of their peak body organisations. The five shortlisted uses of the Site satisfied that requirement.

TIMING

Following a successful adoption of the resolution of this council report the following key milestones are expected:

- Submission to OLG August 2020
- Expression of Interest (EOI) commences October 2020
- Council report on submissions December 2020
- Negotiation period approx three months
- Agreement put in place prior to June 2021
- Site Operational prior to June 2023.

LINK TO COUNCIL STRATEGY

This report relates to the Community Strategic Plan Outcome of:

- Places for People Goal 9: Our community is healthy, active and enjoys a broad range of creative, sporting and recreational opportunities.
- Vibrant Local Community Goal 15: Our centres attract a diverse range of businesses, providing opportunities for work, education, leisure and social life.
- Good Governance Goal 19: Our Council is transparent and trusted to make decisions that reflect the values of the community.
- Participation and Partnership Goal 22: Our Council builds and maintains strong partnerships and advocates effectively on behalf of the community.

FINANCIAL CONSIDERATIONS

The desired PPP structure requires that the project with the successful proponent be cost neutral to Council.

Currently Council's financial considerations are limited to the engagement of external consultants, Paxon Consulting Group, to provide guidance and expertise on the PPP process. Other minor fees are expected as part of the notification process and legal fees will be incurred for lease preparations. Funding for these items is included within the existing Operational Budget.

SOCIAL CONSIDERATIONS

A successful PPP arrangement will result in improved recreational and social facilities that will bring people together and provide opportunities for social interaction. The addition of recreational opportunities on the Site will expand on the recreation precinct opportunities across District Park ensuring a wide range of activities for a broad range of community members.



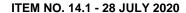
ITEM NO. 13.4 - 28 JULY 2020

ENVIRONMENTAL CONSIDERATIONS

The PPP arrangement will help compliment the environment through the protection of open space and natural areas. The built form would aim to meet Council's focus on sustainable, low energy consumption buildings.

GOVERNANCE AND RISK CONSIDERATIONS

The submission to the OLG will be prepared under the provisions of the various sections of the Local Government Act and the PPP Guidelines. It should be noted that advice from the OLG that the project proposal can proceed to EOI / Market testing does not commit Northern Beaches Council to any contractual agreement with any potential proponent.





14.0 NOTICES OF MOTION

ITEM 14.1 NOTICE OF MOTION NO 31/2020 - BUILDING OF WIND

TURBINES AND SOLAR FARM

TRIM FILE REF 2020/419898

ATTACHMENTS NIL

Submitted by: Councillors Rory Amon, David Walton and Pat Daley OAM

MOTION

That Council does not support the proposal by founder and managing director of The Global Warming Solution Roger Bain, to build eight 100m high wind turbines along the ocean side of North Head and a one-hectare solar farm behind the International College of Management School.

BACKGROUND FROM COUNCILLOR RORY AMON, DAVID WALTON AND PAT DALEY OAM

Council notes the proposal by founder and managing director of The Global Warming Solution Roger Bain, to build eight 100m high wind turbines along the ocean side of North Head and a one-hectare solar farm behind the International College of Management School.

The proposal is inappropriate and inconsistent with community expectations of how this public space should be used.

ITEM NO. 14.2 - 28 JULY 2020



ITEM 14.2 NOTICE OF MOTION NO 32/2020 - RECOGNITION FOR THE

COMMUNITY CONTRIBUTION OF HARRY ELLIFFE

TRIM FILE REF 2020/423645

ATTACHMENTS NIL

Submitted by: Councillor Sue Heins

MOTION

That:

- 1. Council acknowledge the sad passing of the late Harry Elliffe and extend our condolences to his family and colleagues in the Curl Curl Lagoon Friends.
- 2. Council undertake community engagement on renaming the walk, or part thereof, from South Curl Curl Beach to Lumsdaine Drive, Freshwater, Harry Elliffe Way, in accordance with the Naming our Reserve, Facilities and Roads Policy.
- 3. Staff prepare a report to Council on the outcome of the community engagement process in four months.

BACKGROUND FROM COUNCILLOR SUE HEINS

Recently Harry Elliffe, a respected elder in the conservation movements of Curl Curl and the Northern Beaches passed away.

It was a sad farewell to a well known environmental crusader of the Northern Beaches community. Harry spent over thirty years tirelessly maintaining the Curl Curl Boardwalk along Carrington Parade, and working with the Curl Curl Lagoon Friends to restore the lagoon in John Fisher park back to health.

Harry was born in New Zealand and moved his family to Sydney in the sixties. He worked as a civil engineer, first operating his own roadworks business and later as an engineer with the Warringah Council.

His interest in the environment flourished when he and his late wife Bev moved to Curl Curl and Harry realised his long passion for coastal and estuarine restoration, combining his engineering knowledge with his prolific gardening skills.

As the years went by he became well known to walkers along Carrington Parade, and when the boardwalk was completed he was a familiar sight quietly tending to the native vegetation alongside.

In 2001 Warringah Council awarded Harry and Bev an Outstanding Community Service Award. Telstra White Pages featured them on the cover of their 2003 directory as part of a Landcare promotion. In 2013 the Curl Curl Lagoon Friends named him an Environmental Warrior in recognition of his service to the enhancement of Greendale Creek, John Fisher Park and Curl Curl lagoon and beach, and in 2018 he was the Northern Beaches Senior Citizen of the year.

To commemorate his tireless efforts along the foreshore between South Curl Curl and Freshwater, a fitting dedication would be to name the walk along the cliff tops after Harry. The walk commences at the car park above South Curl Curl rockpool and terminates where the stairs meet Lumsdaine Drive opposite Harbord Diggers.

ITEM NO. 14.3 - 28 JULY 2020



ITEM 14.3 NOTICE OF MOTION NO 33/2020 - ACTIVATION OF BEACH

SPACE FOR DOG EXERCISE

TRIM FILE REF 2020/423210

ATTACHMENTS NIL

Submitted by: Councillor Alex McTaggart, Ian White, and Kylie Ferguson

MOTION

That the CEO do all things necessary to prepare a report for Council's consideration regarding the public exhibition of a trial along a set portion of North Palm Beach, and at the southernmost end of Mona Vale Beach.

BACKGROUND FROM COUNCILLOR ALEX MCTAGGART, IAN WHITE AND KYLIE FERGUSON

The process of allowing families with dogs shared access to some of our beach space requires careful thought. With respect to conducting a trial, the report to former Pittwater Council of 17 November 2014 included the considered opinion of the Manager – Reserves, Recreation & Building Services at page 21 that "the better approach would be to run the trial over several beaches to lessen the load on any particular beach", and also at page 21 that "Council could consider undertaking a trial and if so, it would be advisable to do so at a number of beaches".

This Motion reflects the above advice of the Manager – Reserves, Recreation and Building Services, and gives effect to the "future Motion" foreshadowed at Item 12.4 of the business papers for the Council Meeting of 26 June 2018 (Trim File 2018/370422). As a result, it would be fair to say staff have a good understanding of the issues, which are summarised in reply to questions 23 May 2018 (Trim File 2018/242857 and 2018/242691).

As Council is already in possession of advice from state agencies raising no objection to off-leash trials in the locations described (see attached sketches), and given the demands on our open space arising from COVID-19 and the need for activation of suitable space to meet these increased demands, it is timely for Council to be collating relevant materials relating to these two proposed trials with a view to preparing the matter for public exhibition.

Pittwater Ward Councillors, particularly Councillor White, who served as Chair of a Working Group assessing these matters, have a deep appreciation of the local community's need for additional off-leash space in Pittwater Ward, where we have several entire suburbs with no off-leash space at all. My own involvement with this matter dates back some 17 years.

The authorised off-leash trial at Station Beach, on its own, is not the answer to the underlying issue. If we are serious about promoting the active lifestyle, we have to explore options to activate space. People exercise their dogs every day. It is our duty to provide options for this, preferably within walking distance of home, so as to reduce reliance on the family car for this kind of thing.

Insofar as there is a cost associated with the preparation of the report, this Motion is brought on the basis that such cost would seem a reasonable expenditure to be drawn from the additional \$400,000, over four years, set by the Council Administrator on 28 March 2017 (Resolution 040/17) for the purposes of improving the off-leash provision across the LGA.

ITEM NO. 14.3 - 28 JULY 2020









15.0 NOTICES OF RESCISSION

ITEM 15.1 NOTICE OF RESCISSION NO 05/2020 - ITEM 15.2 NOTICE OF

MOTION - COUNCILLOR SOCIAL MEDIA POLICY

TRIM FILE REF 2020/370119

ATTACHMENTS 1 UNotice of Motion to Rescind Resolution 15.2 Notice of

Motion 25/2020 - Councillor Social Media Policy

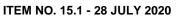
Submitted by: Councillors Vincent De Luca OAM, Pat Daley OAM and Stuart Sprott

MOTION

That Council rescind resolution 161/20 – relating to Item 15.2 Notice of Motion 25/2020 - Councillor Social Media Policy, being:

That:

- 1. A Social Media Policy be developed for councillors.
- 2. A draft policy be brought back to a council briefing.







Notice of Motion to Rescind a Resolution							
Passed By 0	Passed By Council on						
and Notice of Motion Local Government Act 1993							
							Clause 6.1,
·	l Government (Meetings)			J			
	nief Executive Officer ern Beaches Council						
MOTION TO RES	SCIND RESOLUTION						
We hereby give n	otice of the following n	notion of rescission:					
"That the Council	s resolution relating to	ITEM NO15	5.2				
				passed			
at the meeting of	the Council held on	23 June 2020	_ be and is he	reby rescind <u>ed".</u>			
NOTICE OF MOT	ION						
following motion i	sion motion be <u>ADOP</u> n lieu thereof of which pplicable			ention to move the			
Vincent De Luca	OAM	theat I have		24 June 2020			
Name of Councillor	Signature of	of Councillor	1	Date			
Pat Daley OAM		Tat Va	las	24 June 2020			
Name of Councillor	Signature o	of Councillor 21 A		Date			
Stuart Sprott		JXXXYJ-		24 June 2020			
Name of Councillor	Signature o	of Councillor		Date			

To be dealt with according to clause 6.1 of Northern Beaches Council Code of Meeting Practice.



16.0 QUESTIONS WITH NOTICE

ITEM 16.1 QUESTION ON NOTICE NO 10/2020 - PARKS GARDENS AND

SPORTFIELDS MAINTENANCE

TRIM FILE REF 2020/425066

ATTACHMENTS NIL

Submitted by: Councillor David Walton

QUESTION

Please provide the full time equivalent number of Northern Beaches Council staff that are directly involved in the maintenance of Council's parks, gardens and sports fields. Please also provide the annual operational expenditure (FY19/20) for the maintenance of Council's parks, gardens and sports fields.



ITEM NO. 16.2 - 28 JULY 2020

ITEM 16.2 QUESTION ON NOTICE NO 11/2020 - NUMBER OF PERMANENT

AND CASUAL STAFF

TRIM FILE REF 2020/426371

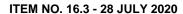
ATTACHMENTS NIL

Submitted by: Councillor Stuart Sprott

QUESTION

Could Council please confirm:

- 1. The total number of permanent staff prior to amalgamation for each former council that being, Manly, Warringah, and Pittwater Councils.
- 2. The total number of permanent staff of the now amalgamated Northern Beaches Council.
- 3. The total number of casual staff prior to amalgamation for each former council that being, Manly, Pittwater, and Warringah.
- 4. The total number of casual staff of the now amalgamated Northern Beaches Council.





ITEM 16.3 QUESTION ON NOTICE NO 12/2020 - PROJECTED EXPENDITURE ON SALARIES AND ONCOSTS 2020/21

TRIM FILE REF 2020/426484

ATTACHMENTS NIL

Submitted by: Councillor Vincent De Luca OAM

QUESTION

- 1. What is the total amount of money and projected expenditure on staff salaries and on costs for 2020/21?
- 2. Noting that 40% of Council's 2019/20 expenditure was on staff salaries and oncosts, what is the total percentage of expenditure projected for staff salaries and oncosts for 2020/21?
- 3. What is the budgeted total amount for salaries and oncosts for the CEO in 2020/21?
- 4. What is the budgeted total amount for salaries and oncosts for the Directors in 2020/21?
- 5. What is the budgeted total amount for salaries and oncosts for the Executive Managers in 2020/21?
- 6. What is the budgeted total amount for salaries and oncosts for the Managers in 2020/21?
- 7. What is the budgeted total amount for salaries and oncosts for Team Leaders in 2020/21?
- 8. What is the budgeted total amount for salaries and oncosts for Coordinators in 2020/21?
- 9. What is the budgeted total amount for salaries and oncosts for non-management staff in 2020/21?



ITEM NO. 16.4 - 28 JULY 2020

ITEM 16.4 QUESTION ON NOTICE NO 13/2020 - DOG ATTACKS ON THE

NORTHERN BEACHES AND COUNCIL'S RESPONSE

TRIM FILE REF 2020/426605

ATTACHMENTS NIL

Submitted by: Councillor Vincent De Luca OAM

QUESTION

- 1. Noting that Council reported 58 dog attacks between 1 January 2020 to 31 March 2020 to the Officer of Local Government:
 - a. How many fines were issued during that period for attacks by dogs and what were the total of the fines?
 - b. During that period how many Rangers were specifically employed to undertake enforcement under the Companion Animals Act?
 - c. During that period, how many complaints were received by Council of dogs off leash in prohibited areas, how many fines were issued and what was the total amount of fines received?
 - d. During that period, how many complaints were received by Council of dogs defecating and their owners failing to pick up faeces, how many fines were issued and what was the total amount of fines received?
- 2. For the period 1 April 2020 to 30 June 2020:
 - a. What were the total amount of dog attacks received by Council?
 - b. During that period how many Rangers were specifically employed to undertake enforcement under the Companion Animals Act?
 - c. During that period, how many complaints were received by Council of dogs off leash in prohibited areas, how many fines were issued and what was the total amount of fines received?
 - d. During that period, how many complaints were received by Council of dogs defecating and their owners failing to pick up faeces, how many fines were issued and what was the total amount of fines received?
- 3. What will Council do to enforce the Companion Animals Act and fine irresponsible dog owners who have allowed their dogs to attack people and other dogs, roam unleashed in prohibited areas and defecate without removal?



17.0 RESPONSES TO QUESTIONS WITH NOTICE

ITEM 17.1 RESPONSE TO QUESTION TAKEN ON NOTICE NO 10/2020 -

COMPANY CHECK FOR ARTISTS

TRIM FILE REF 2020/361062

ATTACHMENTS NIL

Taken on notice at the extraordinary Council meeting on 16 June 2020 from: Councillor Stuart Sprott

QUESTION

I did a company check on those 27 artists and there is only 8 that have registered offices here on the Northern Beaches, the rest are from around the country being, Brisbane, Victoria, Dubbo, Wider Sydney, South Coast, is that correct?

RESPONSE

The Tender for the Public Art Artist Panel occurred prior to the Covid-19 pandemic, with tenders open from 18 June 2019 to 25 July 2019. The Tender was advertised in the SMH on 18 June 2019 and the Manly Daily on 22 June 2019, with Northern Beaches' residents strongly encouraged to apply. The Evaluation Report was adopted by Council on 17 December 2019, with successful artists notified in January 2020.

Of the 47 artists that submitted tenders. 5 tender submissions failed the Stage 1 mandatory submission criteria, of which 4 were local. Of the 42 submissions that progressed to Stage 2, 27 submissions were successful, including 10 artists registered in the Northern Beaches.

On discussion with the other 17 artists not registered on the Northern Beaches it has been identified that 15 of these either own property or have strong connections to the Northern Beaches through family and friends. The majority have also spent significant periods living and working in the Northern Beaches.

Appointment to the Panel does not preclude any artist, local or otherwise, from participating in expressions of interest for open public art commissions occurring both on the Coast Walk and in other areas in the LGA. As such, there will be opportunities for local artists to undertake permanent and temporary public art projects in future.



ITEM NO. 17.2 - 28 JULY 2020

ITEM 17.2 RESPONSE TO QUESTION TAKEN ON NOTICE NO 11/2020 -

LARGEST TOTAL EXPENDITURE ON ARTS AND CULTURE IN

NSW

TRIM FILE REF 2020/361063

ATTACHMENTS NIL

Taken on notice at the extraordinary Council meeting on 16 June 2020 from: Councillor David Walton.

QUESTION

Excluding the City of Sydney, does Northern Beaches Council have the largest total expenditure on arts and culture in NSW?

RESPONSE

To gather this information will require significant resources to contact all NSW Councils and request they provide the relevant information. Anecdotally, in metro Sydney, apart from the City of Sydney and possibly Willoughby and Parramatta Councils with their performing arts centres, I am not aware of any other Council that may have a larger total expenditure on arts and culture.



ITEM 17.3 RESPONSE TO QUESTION TAKEN WITH NOTICE NO 12/2020 -

ELANORA HEIGHTS DEVELOPMENT AND S94 PLAN

CONTRIBUTIONS AND EXPENDITURE

TRIM FILE REF 2020/368926

ATTACHMENTS 1 <u>U</u>Elanora Heights Outstanding Works and Infrastructure

Requests - The Initial Response from Transport and Civil

Infrastructure

Taken on notice at the Council meeting on 23 June 2020 from Councillor Vincent De Luca OAM

QUESTION

- 1. In relation to 2017/18 Operational Plan:
 - A. Why was \$18,212 collected under the Pittwater S94 Contributions Plan for Residential Development expended on Elanora Heights foreshores?
 - B. Can a breakdown be provided for the \$388,000 which was spent on new sportsgrounds and confirm if any of those were in the Elanora Heights area?
 - C. There was \$2.458 million spent on new kerb and guttering, can I please have a breakdown of those expenditures be provided in relation to exactly what was spent in the Elanora Heights area?
- 2. In relation to page 4, of the document where it states there are no new traffic facilities projected funds for 2020/21, in view of the \$8.7 million dollars collected in rates from Elanora Heights residents and the section 94 funds collected since 13 July 2019, is that not unfair and inequities for the Elanora Heights area considering numerous people have requested pathways, footpaths and road resurfacing which I have referred and understand that the Chief Executive Officer will be meeting with one resident in the immediate future?

RESPONSE

- 1. In relation to 2017/18 Operational Plan:
 - A. Why was \$18,212 collected under the Pittwater S94 Contributions Plan for Residential Development expended on Elanora Heights foreshores?

Up to 13 June 2019, Pittwater Section 94 Contributions Plan for Residential Development (**Pittwater** S94 Plan) applied to the former Pittwater Local Government Area, including Elanora Heights, as shown in Map 1 below. The Pittwater S94 Plan only imposed a contribution requirement when additional dwellings were approved. This usually related to residential flat buildings, shop top housing or residential subdivision development.

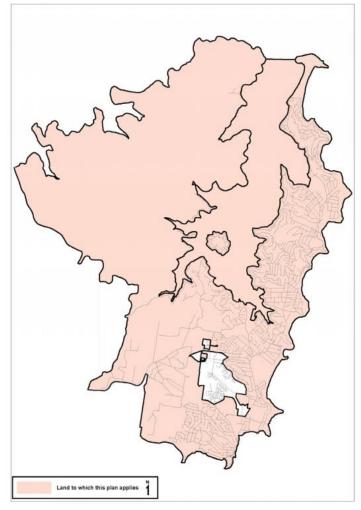
Infrastructure funded through the Pittwater S94 Plan was identified in the Works Schedule and was delivered across the broad catchment area (excluding Warriewood Valley). The Pittwater S94 Plan states:

Having regard to the level of infrastructure and services already available, as well as the characteristics of the expected population, it will be necessary to fund the provision and improvement of the following infrastructure within the [former] Pittwater LGA:

- Open space, bushland and recreation facilities
- Library services
- Community facilities



Town centre and village streetscapes.



Map 1 - Land to which Pittwater S94 Plan Applies

The \$18,212 collected was expended on foreshores of the Pittwater Waterway in accordance with the Pittwater S94 Plan's adopted Works Schedule.

Residents from Elanora Heights utilise the Pittwater waterway for recreation activities.

B. Can a breakdown be provided for the \$388,000 which was spent on new sportsgrounds and confirm if any of those were in the Elanora Heights area?

The Pittwater S94 Plan Works Schedule identified upgrades to the following reserves for 2017/18, which accounted for the \$388,000 expenditure:

- North Narrabeen Reserve
- Avalon Beach Reserve
- Winnererremy Bay Reserve
- South Palm Beach Reserve

No expenditure, under the Open Space, bushland and recreation facilities category, was carried out in Elanora Heights for 2017/18.

Residents from Elanora Heights play sport on the above mentioned sports grounds.



C. There was \$2.458 million dollars spent on kerb and guttering, can a breakdown of those expenditures be provided in relation to exactly what was spent in the Elanora Heights area?

The Pittwater S94 Plan identifies Town Centres and Village Streetscape Improvement as an infrastructure category which may include upgrading of kerb and gutter within specific centres in the former Pittwater area. Nonetheless, the Plan did not fund any kerb and gutter upgrades in the Elanora Heights area in 2017/18.

It is noted from 2012/13 – 2015/16 that \$400,002.37 was spent on upgrades to the Elanora Heights village shopping precinct.

The \$2.458 million dollars relates to the acquisition of 3 Boondah Road Warriewood., funded by the Warriewood Valley Contribution Plan.

This matter was correctly reported in Council's end of year financial report however, unfortunately an administrative error was made in compiling the response to the previous request. This was not funded by Pittwater S94 Plan.

2. In relation to page 4, of the document where it states there are no new traffic facilities projected funds for 2020/21, in view of the 8.7 million dollars collected in rates from Elanora Heights residents and section 94 funds collected since 13 July 2019; is that not unfair and inequities for Elanora Height considering numerous people have requested pathways, footpaths and road resurfacing which I have referred and understand that the Chief Executive Officer will be meeting with one resident in the immediate future.

Rates income is based on land values and categorisation, with increases in total income capped by the rate peg (2.6% with a 1.3% subsidy in 2020/21), and this varies across suburbs depending on the mixture of properties.

The total amount of rates collected from residences in Elanora Heights since the amalgamation (over past 4 years) is \$8,739,379.54.

Over the same 4 year period, development in Elanora Heights has contributed:

- \$110,816 under the Pittwater Section 94 Contributions Plan for Residential Development, to which Council has spent \$952,271 in infrastructure identified under the Plan's Works Schedule
- \$28,169.27 under the Northern Beaches Section 7.12 Contributions Plan 2019, to which Council has already spent \$400,000 to Glen Street Masterplan implementation.

The Council's budget is prepared to support our existing service levels, renew assets based on our asset management plans which includes prioritising Northern Beaches assets in a poor condition and the delivery of new assets set out in Council's various plans and strategies. Recent major works at Elanora Heights include the renewal of Elanora Heights Scout Hall (\$350,000), re-sheeting of Powderworks Road (\$650,000) and Elanora Road (\$449,000) along with works adjacent to Elanora Heights at Bilarong Reserve Amenities Building (\$236,000) and the Narrabeen Lagoon Trail Aquatic Boardwalk (\$2.5m).





Memo to Councillors

Transport and Civil Infrastructure

To: Cr De Luca

Cc: All Councillors

From: Craig Sawyer

Executive Manager, Transport & Civil Infrastructure

Date Submitted: 9 June 2020

Date: 23 June 2020

Subject: Elanora Heights outstanding works and infrastructure requests

Record Number: 2020/338245

Dear Cr De Luca

I refer to a request on behalf of Rod Rodwell and Chris Davison and I provide the following responses in relation to road infrastructure. We are currently sourcing other major capital works from other business units.

Responses provided are related to road and foot paths works

1. How many requests for new roads have been received for Elanora Heights since amalgamation and how many of such requests have been undertaken since amalgamation? Could I please be advised of those outstanding when such roads will be built?

Council's CRM system has no records of any requests for new roads in Elanora Heights since amalgamation.

Since the implementation of a single Enterprise Asset Management System, from 1/7/2017, expenditure on capital works in Elanora Heights totals \$1,869,620.27. Details of this expenditure is included as an attachment at the end of this memo.

Road Resurfacing	\$ 1,433,172.41
Footpath Renewal	\$ 155,881.57
Kerb and Gutter	
Renewal	\$ 73,284.02
New Footpath	\$ 199,247.76
New Traffic Islands	\$ 5,541.00
New Guard Rail	\$ 2,493.51
Total	\$ 1,869,620.27



2. How many requests have been received for new footpaths to be built in Elanora Heights since amalgamation? How many have been built and how many are outstanding? Of those outstanding could I please be advised when it is projected they will be built?

Council has developed and adopted the Northern Beaches Walking Plan which establishes the priority of all requested footpath works across the whole northern beaches.

The following requests for new footpaths have been received in the Elanora Heights area as part of the development of the Walking Plan

Street Name	Proposed construction
Elanora Road	Included in draft delivery program for construction in 2020/21- high priority
St Andrews Gate	Included in draft delivery program for construction in 2020/21- high priority
Cooleena Road	Included in the draft five year delivery program for construction – high priority
Allawah Avenue	Included in footpath construction schedule – low priority
Woorarra Avenue	Included in footpath construction schedule – low priority
Lumeah Avenue	Included in footpath construction schedule – low priority
Powderworks Road	Included in footpath construction schedule – low priority
Marinna Road	Included in 5 year footpath construction schedule

Council has constructed footpaths Marinna Road and Dewrang Road, Elanora Heights in recent years

3. How many requests for footpaths to be repaired in Elanora Heights have been received since amalgamation? How many have been repaired and how many are outstanding? Of those outstanding could I please be advised when it is projected they will be repaired and which footpaths are they?

Council's CRM system has recorded 51 requests for footpath maintenance in Elanora Heights since amalgamation. These requests are typically repaired, made safe or included in a footpath renewal program. Last year extensive renewal works were undertaken in Powder Works Road. There is 1 outstanding CRM request for footpath maintenance.

4. What major capital works have been requested by residents of Elanora Heights since amalgamation? What is the result of such requests? When

2020/338245 Page 2 of 7



are such capital works, if any and approved, predicted to be commenced and completed?

Council's CRM system has recorded 24 requests for new capital works road infrastructure in Elanora Heights since amalgamation. Some of these are duplicate requests by different residents requesting footpath in the same streets. In all cases, the customer making the request has been advised regarding the work and the action taken by Council. Any outstanding works associated with these requests are assessed and prioritised in our forward works programs.

CRM Category	No. of CRM Category
New Bus Shelter	1
New Footpath	15
New Kerb & Gutter	8

There are many other completed capital works associated with our Transport and Civil infrastructure renewal including footpaths, roads pavements, and kerbs.

- 5. What major capital works have been approved for Elanora Heights and when have they commenced or are set to commence and projected completion?
- A. Under the current proposed budget how much money is specifically allocated for infrastructure at Elanora Heights? Could I please be provided with a list of any projects included in the budget or delivery plan for Elanora Heights?

The following road resurfacing and new footpath works are included in the 2020/2021 Capital Works Program subject to budget approval. We are currently sourcing other major capital works from other business units.

Road Resurfacing & Associated Kerb renewal

Street Name	Proposed construction	Budget	Planned Start
Lumeah Avenue	257m resurfacing	\$80,000	2020/2021
Woorarra Avenue	345m resurfacing	\$100,000	2020/2021

New Footpath

Street Name	Proposed construction	Budget	Planned Start
Elanora Road	325m of new footpath	\$62,000	2020/2021

2020/338245 Page 3 of 7



New Traffic

There are no new traffic facilities projects funded for 2020/2021.

B. Since the amalgamation, what is the total amount of rates collected from residences in Elanora Heights?

The total amount of rates collected from residences in Elanora Heights is \$8,739,379.54

C. Were any section 94 contributions collected from Elanora Heights prior to amalgamation and not expended, if so what is the total of funds collected and not expended?

Prior to amalgamation, the Pittwater Section 94 Contributions Plan for Residential Development applied to development in Elanora Heights. This plan levied contributions for residential development that would result in the creation of additional residential lots/dwellings (excluding secondary dwellings).

In 2015/16 no development contributions were collected from properties in Elanora Heights.

6. Since amalgamation have any section 94 contributions or other development application fees or contributions been paid in relation to properties or works in Elanora Heights, if so what is the total amount? Have these funds been expended? If so on what projects and could you please list the expenditure amounts?

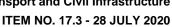
Since amalgamation, \$110,816 has been collected under the Pittwater Section 94 Contributions Plan for Residential Development from development in Elanora Heights. This Plan was repealed by Northern Beaches Section 7.12 Contributions Plan 2019 when it came into effect on 13 July 2019.

Since 13 July 2019, \$28,169.27 has been collected from development in Elanora Heights.

Since amalgamation, the following projects have been funded by development contributions collected from these contributions plans:

	Pittwater Section 94 Contributions Plan for Residential Development	Expenditure
2017/18	CN01044 Dinghy Storage	\$8,010
	CN01047 Sportsgrounds - New and Upgrades	\$388,323
	CN01048 Foreshores - New and Upgrades	\$18,212
	CN01097 Library Bookstock	\$149,321
	CN01107 New Kerb and Gutter	\$2,458,937
2018/19	CN01048 Foreshores - New and Upgrades	\$7,272
	CN01049 Reserves - New and Upgrades	\$20,000
	CN01074 Town & Village Enhancements	\$72,039
	(Pittwater)	

2020/338245 Page 4 of 7





	CN01096 Mona Vale Library - Upgrades and New Works	\$46,403
	CN01097 Library Bookstock	\$111,990
2019/20	CN01096 Mona Vale Library - Upgrades and New Works	\$30,000
	CN01097 Library Bookstock	\$100,701
	Northern Beaches Section 7.12 Contributions Plan 2019	
2019/20	CN01078 Glen Street Masterplan Implementation	\$400,000

Should you require any further information about matters raised in this memo please contact my office on 8495 6454.

Craig Sawyer

Executive Manager, Transport & Civil Infrastructure

2020/338245 Page 5 of 7



Asset	ment - Capital Works – Elanora Heights Description	Capitalised
Number		Amoun
	Asset Renewals	
RPW06026	Wearing Course - Allington Crescent (102.1), Elanora Heights - From Kalang Road (Sth) To T/Circle	9,792.82
RPW06312	Wearing Course - Elanora Road (1552.1), Elanora Heights - From Powderworks Road To Kywong Road Nth	17,760.00
RPW06318	Wearing Course - Elanora Road (1552.5), Elanora Heights - From Kalang Rd To Allawah Ave	101,888.34
RPW06319	Wearing Course - Elanora Road (1552.6), Elanora Heights - From Allawah Ave To Anana Rd	76,052.53
RPW06564	Wearing Course - Koorangi Avenue (2672.2), Elanora Heights - From Canungra Place To Maralinga Ave	67,114.63
RPW07151	Wearing Course - Woorarra Avenue (5248.4), Elanora Heights - From Weeroona Ave To Elanora Rd	36,841.41
RPW07235	Wearing Course - Powderworks Road (3940.1), Elanora Heights - From Garden Street To Warraba Rd	31,280.00
RPW07237	Wearing Course - Powderworks Road (3940.11), Elanora Heights - From Ingleside Rd To Wilson Ave	40,357.02
RPW07238	Wearing Course - Powderworks Road (3940.12), Elanora Heights - From Wilson Ave To Hse No 240	40,357.02
RPW07240	Wearing Course - Powderworks Road (3940.14), Elanora Heights - From Wattle St To King Rd	40,357.02
RPW07241	Wearing Course - Powderworks Road (3940.15), Elanora Heights - From King Rd To Mona Vale Rd	78,093.52
RPW07243	Wearing Course - Powderworks Road (3940.3), Elanora Heights - From Alleyne Ave To Hse No 72	120,092.00
RPW07244	Wearing Course - Powderworks Road (3940.4), Elanora Heights - From Hse No 72 To Amelia Ave	120,092.00
RPW07245	Wearing Course - Powderworks Road (3940.5), Elanora Heights - From Amelia Ave To Totala Place	157,967.78
RPW07248	Wearing Course - Powderworks Road (3940.8), Elanora Heights - From Kalang Rd Rbt To Elanora Road	40,357.03
RPB06318	Base Course - Elanora Road (1552.5), Elanora Heights - From Kalang Rd To Allawah Ave	153,446.34
RPB06319	Base Course - Elanora Road (1552.6), Elanora Heights - From Allawah Ave To Anana Rd	153,446.34
RPB07151	Base Course - Woorarra Avenue (5248.4), Elanora Heights - From Weeroona Ave To Elanora Rd	3,870.86
RPB07241	Base Course - Powderworks Road (3940.15), Elanora Heights - From King Rd To Mona Vale Rd	44,744.1
RPB07246	Base Course - Powderworks Road (3940.6), Elanora Heights - From Totala Place To Merridong Road	99,261.58
FRP04509	Dewrang Avenue (1402_01) From Dewrang Avenue to Elanora Road	31,466.5
FRP06253	Footpath - Elanora Road (Seg005_R), Elanora Heights - from Kalang Rd to Allawah Ave	9,347.9
FRP06495	Footpath - Powderworks Road (Seg001_R), Elanora Heights - from Garden Street to Warraba Rd	21,583.00

2020/338245 Page 6 of 7



ITEM NO. 17.3 - 28 JULY 2020

Asset	Description	Capitalised
Number		Amount
	Asset Renewals	
FRP06496	Footpath - Powderworks Road (Seg001_L), Elanora Heights - from	19,749.07
	Garden Street to Warraba Rd	
FRP06497	Footpath - Powderworks Road (Seg002_L), Elanora Heights - from	64,242.18
	Warraba Rd to Alleyne Ave	
FRP06499	Footpath - Powderworks Road (Seg003_L), Elanora Heights - from	375.54
	Alleyne Ave to Hse No 72	
FRP06501	Footpath - Powderworks Road (Seg004_L), Elanora Heights - from	8,729.01
EDDOCEOS	Hse No 72 to Amelia Ave	200.22
FRP06503	Footpath - Powderworks Road (Seg005_L), Elanora Heights - from Amelia Ave to Totala Place	388.22
KKG08039	Kerb and Gutter - Allington Crescent (Seg002_L), Elanora Heights -	10,773.45
KKG06033	from T/Circle to Kalang Rd	10,773.43
KKG08471	Kerb and Gutter - Elanora Road (Seg006_R), Elanora Heights - from	10,185.88
KK000471	Allawah Ave to Anana Rd	10,103.00
KKG08472	Kerb and Gutter - Elanora Road (Seg005_L), Elanora Heights - from	6,685.03
	Kalang Rd to Allawah Ave	-,
KKG08473	Kerb and Gutter - Elanora Road (Seg005_R), Elanora Heights - from	4,775.02
	Kalang Rd to Allawah Ave	
KKG08581	Kerb and Gutter - Elanora Road (Seg006_L), Elanora Heights - from	14,325.07
	Allawah Ave to Anana Rd	
KKG09351	Kerb and Gutter - Powderworks Road (Seg003_L), Elanora Heights -	6,654.04
	from Alleyne Ave to Hse No 72	
KKG09353	Kerb and Gutter - Powderworks Road (Seg004_L), Elanora Heights -	10,073.05
	from Hse No 72 to Amelia Ave	
KKG09355	Kerb and Gutter - Powderworks Road (Seg005_L), Elanora Heights -	388.22
W.C00356	from Amelia Ave to Totala Place	0.424.26
KKG09356	Kerb and Gutter - Powderworks Road (Seg005_R), Elanora Heights -	9,424.26
	from Amelia Ave to Totala Place Total Asset Renewals	1 662 220 00
	Total Asset Reliewals	1,662,338.00
	New Capital Works	
FRP04482	•	100 661 30
	Footpath - Marinna Road (R)	109,661.20
FRP04509	Dewrang Avenue (1402_01)	31,466.56
FRP06670	Footpath - Merridong Rd (3201.2_L)	58,120.00
TSG00163	GUARD RAIL - Powderworks Rd	2,493.51
TTI00346	Powderworks Road ISLAND at Lesley Close	1,385.00
TTI00347	Powderworks Road ELSHOLZ ISLAND	4,156.00
	Total New Capital Works	207,282.27
	Total Capital Expenditure – Road Infrastructure	1,869,620.27

2020/338245 Page 7 of 7

ITEM NO. 17.4 - 28 JULY 2020



ITEM 17.4 RESPONSE TO QUESTION TAKEN ON NOTICE NO 15/2020 -

NON ACTIVE MANLY SURF LIFE SAVING CLUB MEMBERS

TRIM FILE REF 2020/370170

ATTACHMENTS NIL

Taken on notice at the Council meeting on 23 June 2020 from: Councillor Pat Daley OAM

QUESTION

Of the 1884 members of Manly Surf Life Saving Club, what percentage those members are not active (do not participate in surf life saving activities)?

RESPONSE

Based on the statistics available in the 2019 Manly Surf Life Saving Club Annual report 262 members do not undertake Surf Life Saving patrols. This number is made up of Associate (49), Long Service (190) and Life members (23). This equates to 13.90% of the total members.



ITEM 17.5 RESPONSE TO QUESTION TAKEN ON NOTICE NO 16/2020 -

CONTRIBUTIONS TOWARDS COMMUNITY GARDENS

TRIM FILE REF 2020/370179

NIL **ATTACHMENTS**

Taken on notice at the Council meeting on 23 June 2020 from: Councillor Vincent De Luca OAM

QUESTION

What was/is Council's contribution towards Community Gardens?

RESPONSE

Over the past five years, Council has provided financial support at the following community gardens:

North Curl Curl	\$209,364	This relates to expenditure for both the community gardens and nursery
Manly Vale	\$ 1,118	
Queenscliff	\$ 226	
Balgowlah	\$ 1,149	Council grant of \$6,950 and a further \$45,000 has been allocated in the 2020/21 budget to provide a shade shelter
Incidentals/guest speakers for annual community garden events	\$ 1,189	



18.0 MATTERS PROPOSED TO TAKE PLACE IN CLOSED SESSION

RECOMMENDATION

That:

- 1. In accordance with the requirements of Section 10A of the Local Government Act 1993 as addressed below, Council resolve to close the meeting to the public to consider and discuss:
 - A. Item 18.1 Update on Whistler Street Legal Matter on the basis that it involves the receipt and discussion of advice concerning litigation, or advice that would otherwise be privileged from production in legal proceedings on the ground of legal professional privilege [10A(2)(g) Local Government Act 1993].
 - This report discusses/provides advice concerning Update on Legal Matter. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would disclose priveleged legal advice.
 - B. Item 18.2 Land Transfer on the basis that it involves the receipt and discussion of information that would, if disclosed, confer a commercial advantage on a person with whom the Council is conducting (or proposes to conduct) business [10A(2)(c) Local Government Act 1993]; and commercial information of a confidential nature that would, if disclosed, confer a commercial advantage on a competitor of the council [10A(2)(d(ii)) Local Government Act 1993].
 - This report discusses/provides advice concerning the potential acquisition of land by purchase or legal means. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would put Council at a commercial disadvantage and inhibit its acquisition of the land, preventing it from achieving the best outcome for the community.
 - C. Item 18.3 RFT 2020/063 Services for Street Sweeping on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].
 - This report discusses/provides advice concerning services for street sweeping. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would prejudice the commercial position of the companies that supplied it.
 - D. Item 18.4 RFT 2020/098 Manly CBD Public Space Protection on the basis that it involves the receipt and discussion of commercial information of a confidential nature that would, if disclosed, prejudice the commercial position of the person who supplied it [10A(2)(d(i)) Local Government Act 1993].
 - This report discusses/provides advice concerning commercial tenders. On balance, the public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would result in the release of commercial in confidence information.



E. Item 18.5 Response to Question On Notice No 06/2020 - Off-Leash Land Use at Station Beach on the basis that it involves the receipt and discussion of advice concerning litigation, or advice that would otherwise be privileged from production in legal proceedings on the ground of legal professional privilege.

This item contains advice that is subject to legal professional privilege and which would otherwise be privileged from production in legal proceedings on the ground of legal professional privilege. It also concerns litigation, namely, New South Wales Land and Environment Court Proceedings No 2019/00313791 in which Council is a respondent. The advice concerns legal matters that meet the requirements of Section 10B(2) of the LGA. The public interest in preserving the confidentiality of the information about the matter outweighs the public interest in maintaining openness and transparency in Council decision-making because the disclosure of this information would prejudice Council's position. Accordingly, the discussion of the matter in an open meeting would, on balance, be contrary to the public interest.

The resolutions made by the Council in closed session be made public after the conclusion of the closed session and such resolutions be recorded in the minutes of the Council meeting.

19.0 CONFIDENTIAL ITEMS RESOLVED BY EXCEPTION

20.0 REPORT OF RESOLUTIONS PASSED IN CLOSED SESSION

In accordance with Part 15 of the Code of Meeting Practice, resolutions passed during a meeting, or a part of a meeting, that is closed to the public must be made public by the chairperson as soon as practicable. The resolution must be recorded in the publicly available minutes of the meeting.



